# Annual Report

2014/15



KAAP AGULHAS MUNISIPALITEIT
CAPE AGULHAS MUNICIPALITY
U MASIPALA WASECAPE AGULHAS

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Establishing a functional municipality that can deliver on the IDP priorities, implement policies that will facilitate transformation, effective staff structure, general management practices and training	40
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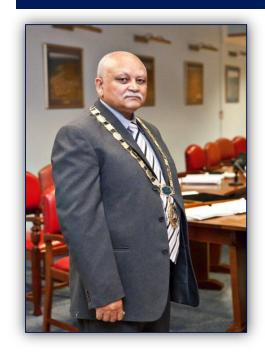
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# Chapter 1

#### **COMPONENT A: MAYOR'S FOREWORD**



As Executive Mayor of the southernmost municipality in South Africa, it is my pleasure and privilege to present our Annual Report for the 2014/15 financial year. This is the fourth Annual Report of my Council's term of office and it marks an appropriate time to reflect on what we have achieved in terms of our Integrated Development Plan. I am proud to say that the Municipality has once again shown that despite a small budget we are leaders in terms of service delivery and have the capacity to deliver on our Constitutional mandate.

This is to a large extent attributable to our administrative and political stability. All our senior management positions are filled and all political parties represented on Council have developed an excellent working relationship that places the interests of the Cape Agulhas Community on the forefront of all our agendas.

During the previous financial year we achieved our very first unqualified audit without any significant matters, also known as a "clean audit". This achievement was acknowledged under the year of review by the South African Local Government

Association (SALGA) and more recently at the 2015 Institute of Municipal Finance Officers Conference (IMFO). We are also very proud to announce that we have managed to maintain our "clean audit" status for the 2014/15 financial year. We are very proud of this achievement and I would like to express my sincere and heartfelt appreciation and gratitude towards all the people who have worked diligently towards achieving this goal.

The financial viability of municipalities is a nationwide concern and Cape Agulhas is no exception. Challenges include decreasing cash reserves and availability of grant funding, increasing indigents, an increasing portion of the budget that we have limited control over such as bulk electricity purchases which do not correspond to the limit for tariff increases, salaries negotiated at Bargaining Council level etc. In order to address this we commissioned the development of a long term financial plan which was approved by Council in June 2015. This plan contains detailed recommendations and strategies which we plan to begin implementing in the new financial year in a bid to secure our long term financial sustainability.

I believe that the Municipality has done well in the provision of basic services considering its limited capital funding. All households in the Municipality's area of jurisdiction have access to basic services. All grants received from the national and provincial governments for the upgrading of service infrastructure were fully spent. We are also proud to say that our capital budget for the year was utilised effectively and some of our flagship projects include the upgrading of 1 888 metres of roads in Nuwerus, the construction of the stormwater system in Struisbaai North, the upgrading of the Struisbaai waste water treatment works, and the upgrading of the water supply in Protem. We are also particularly proud of our ever decreasing electricity losses which stand at an all-time low of 6.45%.

We acknowledge that we still face a lot of challenges in Cape Agulhas and as the sphere of government closest to the people, we play a critical role in ensuring that our community's needs are addressed. We therefore embrace the spirit of co-operative governance and

strive to work with other organs of state to improve the lives of our people. The construction of the Anene Booysen Skills Centre in partnership with the Construction SETA and Boland College is just one example of what we can achieve if we work together.

In conclusion, I would like to express my appreciation and thanks to every community member, Ward Committee Member and Councilor for their input and participation in the affairs of the Municipality. I would also like to thank the management team and each and every staff member for their support during the year under review. Our achievements would not have been possible without you.

Ald. RG Mitchell

**EXECUTIVE MAYOR** 

#### **COMPONENT B: EXECUTIVE SUMMARY**

#### 1.1 MUNICIPAL MANAGER'S OVERVIEW

The future viability of a small municipality like Cape Agulhas, is constantly challenged. The mutual challenges of sound financial and administrative management, as well as the decline in the tax – base and an increase in indigent households, remains a reality. When I was appointed as Municipal Manager in September 2013, my vision together with that of the Executive Mayor was to ensure that we tighten financial and budgetary controls, stick to our constitutional mandate and align our organisational structure to the above. The view is held that we have indeed achieved this vision and this is corroborated by the fact that we had 100% expenditure on grants, unauthorised expenditure declined significantly and the audit outcomes have improved over the last two years.

To achieve this we had to make some unpopular albeit rational and informed decisions. The organogram was revised, job security was strengthened and a number of policies were developed to ensure that our human resources could be managed effectively. Financial controls were put in place to limit over and under



expenditure, unauthorised expenditure and virements were stopped and deviations kept to the minimum. This was managed while ensuring that service delivery still happens.

In the next few years it is imperative that we carefully manage and monitor the decline in our reserves, keep employee costs within the National Treasury limits, allocate sufficient budget for maintenance of infrastructure and find ways to increase our declining revenue base. Although debt collection is currently at 100%, we still experience year-on-year growth in debtors. Debtor controls like improved debt collection practice as well as ensuring that sufficient budget is approved for the writing off of irrecoverable debt must be explored within the next financial year in order to turn this trend around.

Although we are doing well with the provision of basic services, housing still and will for the foreseeable future remain one of our main challenges. We have, however, performed well in this as can be seen from the fact that we have constantly, for the last few years, received housing grants higher than what was initially gazetted. This trend is expected to continue as we have proven that we can deliver.

All his hard work has however paid off. As the Executive Mayor alluded to in his summary, we have received an unqualified audit report with no significant findings from the Auditor-General for the second year in a row. We are indeed proud of this achievement and I would like to echo the Mayor's thanks to all who have contributed towards this milestone.

As a Municipality we pledge to renew our efforts to provide you with quality, cost-effective services that will build on our successes of the past. It is our intention to scale up on our partnership efforts that will allow for not only positive outcomes, but profound ones.

Our warmest appreciation goes to our community, our councilors, ward committee members, management and staff for their support during the reporting year. A sound basis has been set on which we can build to address the remaining challenges.

Please take the time to peruse this Annual Report for 2014/15 and let us have your input on it

DGI O'Neill

**MUNICIPAL MANAGER** 

#### 1.2 MUNICIPAL OVERVIEW

This report addresses the performance of the Cape Agulhas Municipality in the Western Cape in respect of its core legislative obligations. Local government must create the participatory framework that defines and enhances the relationship between elected leaders and their communities. This requires that the council of the municipality provides regular and accurate reporting on programme performance and the general state of affairs in their locality.

The 2014/15 Annual Report reflects on the performance of the Cape Agulhas Municipality for the period 1 July 2014 to 30 June 2015. The Annual Report is prepared in terms of Section 121(1) of the Municipal Finance Management Act (MFMA), requiring the municipality to prepare an Annual Report for each financial year.

#### 1.2.1 Vision and Mission

The Cape Agulhas Municipality committed itself to the following vision and mission:



"To render continuous, sustainable effective services to all inhabitants and visitors in the area in order to create a healthy and safer environment for happy communities"



"We the Cape Agulhas Municipality will strive to render the best affordable municipal services in a sympathetic manner to the whole area and its inhabitants in order to create a happy economic active and informed community"

#### 1.3 MUNICIPAL FUNCTIONS, POPULATION AND ENVIRONMENTAL OVERVIEW

With a projected population of 34 044 people Cape Agulhas Municipality places a very high premium on providing cost effective service delivery that improves its communities' standard of living. The Municipality has an excellent service delivery record, having reached its "Millennium Development Goals" in respect of the delivery of water, sanitation and electricity to all its residents. No households receive services below the minimum standard within the region. Mindful of the poverty within our community, service delivery initiatives incorporate Expanded Public Works Programme (EPWP) principles as far as possible. There has also been a constant effort to provide low cost housing which emphasizes the Municipality's commitment to eradicate poverty.

#### 1.3.1 Population

#### a) Population

The Municipality is estimated to account for approximately 12.7% of the district's approximate population of 258 176 in 2014/15. There was a marked increase of 14.7% in the total population in the municipal area when compared to the previous statistical period (28 786).

The table below indicates the total population per town within the municipal area

Napier	Bredasdorp	Elim	Arniston	Struisbaai	L'Agulhas	Suider- strand	Farms	Total
4 212	15 524	1 412	1 267	3 877	548	44	6 152	33 038
Source: Statistics SA								

Table 1.: Demographic information of the municipal area – Total population

#### b) Households

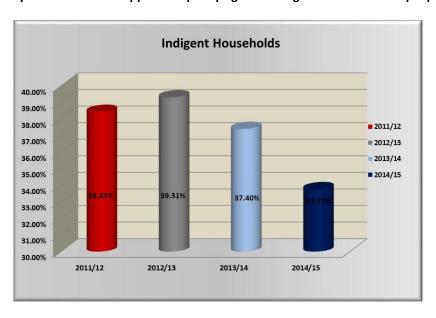
The average household size in Cape Agulhas Municipal Area is **3.5.** The majority of the households in the municipal area consist of core family members which are parents with children. In many cases children are unable to move out of their parents house, either because they cannot afford to move out or because there is a lack of affordable housing in the area. Single person -and single parent households are also very common in the different wards.

The total number of households within the municipal area that are serviced by the Municipality, has increased from 9 090 households in the 2013/14 financial year to a total of 10 161 in the 2014/15 financial year. This indicates an increase of 11.78% in the total number of households within the municipal area over the two years.

Households	2011/12	2012/13	2013/14	2014/15
Number of households in municipal area	8 449	8 807	9 090	10 161
Number of indigent households in municipal area	3 247	3 462	3 400	3 431

Table 2.: Total number of households

The graph below indicates that the total number of indigent households increased by 0.91% from the 2013/14 to the 2014/15 financial year. This is mainly due to increased applicants qualifying as an indigent household and people moving into the area.



Graph 1.: Total % indigent households within the municipal area

#### c) Key Economic Activities

The Municipality is dependent on the following economic activities:

Key Economic Activities	Description
	Agriculture- Livestock farming, ostriches, wheat crops, canola, vegetables, dried flowers, grapes & olives
Agriculture and Agro-processing	Agro-processing- Dairy products, wool, mutton, meat, wine
	Oilseed, ostrich meat and feathers & geese feathers & down
	Tourism industry is one of the more important economic sectors in Cape Agulhas although its contribution towards the GDPR is not yet reflecting this trend. However, the recent economic recess had a noticeable negative influence in this area. The tourism industry includes:
	<ul> <li>Nature Based Tourism (fynbos, fauna &amp; flora species)</li> </ul>
	<ul> <li>Adventure Tourism (horse riding, mountain biking, paintballing, quad biking, river kayaking)</li> </ul>
Tourism	<ul> <li>Marine Tourism (whales watching, fishing, De Hoop and De Mond marine conservation area)</li> </ul>
Tourism	o Family Holidays (beaches & play parks)
	<ul> <li>Agri Tourism (wool route, wine farms)</li> </ul>
	o Marine Tourism
	<ul> <li>Cultural &amp; Heritage Tourism (Lighthouse, Elim, Shipwrecks)</li> </ul>
	<ul> <li>ICE (Conferences, events, teambuilding)</li> </ul>
	o Business Tourism
	<ul> <li>Events Tourism (Foot of Africa marathon, Overberg Air Show, Napier Patatfees, Agri Mega week, Heartbeat Christ Festival, Cape Floral Kingdom Expo)</li> </ul>

Key Economic Activities	Description
Fishing and Mari-culture	Cape Agulhas is the most important production area in the Cape line-fish industry. Mari-culture and the processing of marine products like saltwater- and freshwater fish farms, abalone farm, mussels and seaweed cultivating, has the potential to become a very lucrative industry for the area. This provides valuable natural resources which can be harvested and processed for commercial use and can be converted into a financially viable economic opportunity with multiple business ventures
Trade	The trading industry has remained one of the dominant economic sectors in the municipal area during the past 10 years

Table 3.: Key Economic activities

#### 1.3.2 Socio Economic Information

#### a) Socio Economic Growth

#### The socio-economic information for the municipal area is as follows:

Financial year	Housing Backlog	Unemploy- ment Rate	Households with No Income	Skills prop. of pop. – Low skilled employ	People older than 14 years illiterate	HIV/AIDS Prevalence	Urban/rural household split
2011/12	4 331	16.8%	15.2%	40%	26%	2.8%	83.2/16.8%
2012/13	3 726	Statistics only available on provincial level and not on municipal level					
2013/14	3 319	Statistics only available on provincial level and not on municipal level					
2014/15	3 411	Statistics only available on provincial level and not on municipal level					
			Source: Municip	al housing data base	?		

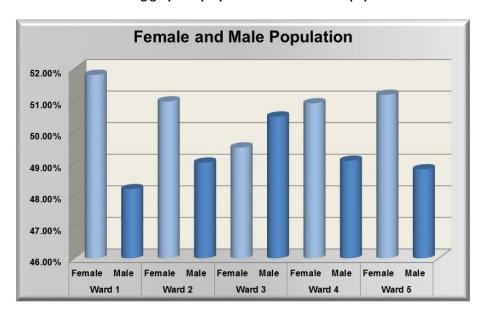
Table 4.: Socio Economic Information

#### b) Population by Gender

The population is fairly equally distributed in terms of gender with 50.9% females and 49.1% males, which is in line with South African, Western Cape and district percentages.

Financial year	Ward 1		Ward 2		Ward 3		Ward 4		Ward 5	
Tillaliciai yeai	Female	Male	Female	Male	Female	Male	Female	Male	Female	Male
2014/15	3 106	2 889	4 092	3 937	3 127	3 189	2 911	2 807	3 572	3 407
				Source:	Statistics SA					

Table 5.: Demographic information of the municipal area – Gender



The following graph displays the female and male population.

Graph 2.: Gender Population

#### c) Population by Gender/Age

Approximately 67.63% of the total population of the Cape Agulhas Municipal Area falls in the economically active population (EAP) which is classified as individuals aged 15-65. The municipal area has a fairly young population and 23.42% (age 0-14) are dependent on the economically active population. This has an effect on education and job creation. The table below indicates the population by age categories:

Age group	Percentage of population (%)
0-4	8.15
5-9	7.28
10-14	8
15-19	8.03
20-24	8.19
25-29	8.50
30-34	6.56
35-39	6.79
40-44	7.56
45-49	6.86
50-54	6.13
55-59	4.72
60-64	4.30
65-69	3.32
70-74	2.57

Age group	Percentage of population (%)
75-79	1.54
80-84	0.96
85-89	0.34
90+	0.21

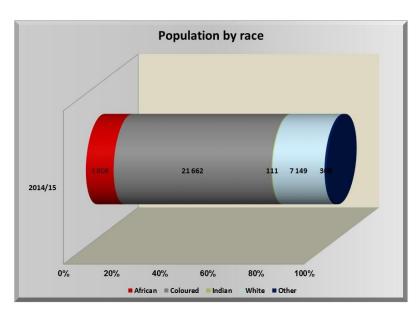
Table 6.: Demographic information of the municipal area by age

#### d) Population by Race Categories

Population - Racial	2014/15	
African	3 808	
Coloured	21 662	
Indian/Asian	111	
White	7 149	
Other (e.g. Khoi/San)	308	
Total	33 038	
Source: Statistics SA		

Table 7.: Demographic information of the municipal area – Race categories

#### The graph below shows the population by race.



Graph 3.: Population by race

#### 1.3.3 Demographic Information

#### a) Municipal Geographical Information

Cape Agulhas Municipality is the southern most local municipality in Africa. Its coastline is surrounded by the Atlantic and Indian Oceans which meet at the most southern town in Africa, named L'Agulhas. The geographical area consists of approximately 2 411 km². The Municipality falls within the jurisdiction of the Overberg District Municipality.

#### **Wards**

The Municipality is structured into the following 5 wards:

Ward	Areas
1	Napier, Elim, Spanjaardskloof and surrounding farms
2	Part of Bredasdorp, Klipdale, Houtkloof and surrounding farms
3	Part of Bredasdorp (Selfbou area, Kleinbegin, Zwelitsha, Kalkoonde area, Volstruiskamp)
4	Part of Bredasdorp (CBD), Protem, Van der Stelskraal and surrounding farms
5	Aniston, Struisbaai, L'Agulhas, Suiderstrand, Haasvlakte and surrounding farms

Table 8.: Municipal Wards

#### Below is a map that indicates the wards of the Municipality in the Overberg District area:

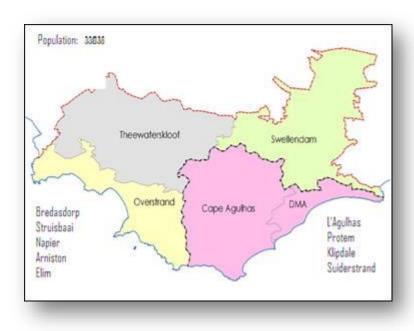


Figure 1.: Cape Agulhas Area map

The area includes a significant rural area, as well as the following towns:

#### **Bredasdorp**

Bredasdorp can be reached by turning at the crossing of the N2 and the R316 route from Caledon to Arniston and on the R319 route from Swellendam to Struisbaai / L'Agulhas. Although it has a typical rural atmosphere, it has an average business core with all the important services, such as a hospital, clinic, police station, magistrate, bank services and retirement facilities.

#### Napier

Napier is situated between Caledon and Bredasdorp on the R316 route. The town consists of a number of small businesses with agriculture as the dominant economic activity in the areas.

#### Waenhuiskrans / Arniston

Waenhuiskrans/Arniston is probably the only town in South Africa with two acknowledged names. This fisherman's town is situated approximately 24km from Bredasdorp on the R316 route. It is also host to the World Heritage site of Kassiesbaai, a quaint subsistence fishing community.

#### Struisbaai

Struisbaai is known for its 14km white sand beach. This is the longest uninterrupted white sand beach in Southern Africa. This beach town is a popular holiday town that attracts visitors throughout the year.

#### L'Agulhas

L'Agulhas is the most southern town in Africa. The legendary point of Africa is surrounded by both the warm Indian and the cold Atlantic Oceans that meet at the most southern point.

#### Suiderstrand

This beach town is situated approximately 5km from L'Agulhas. Suiderstrand is also a holiday town and was established as a result of a need for holiday houses with a rustic rural character.

#### Elim

Elim is a historical Moravian missionary station with monumental status. The town is communal property, belonging to the Moravian Church.

#### Klipdale and Protem

Both these rural towns owe their establishment and development to the railroad and the grain silo's that were built there.

#### **Rural Areas**

Except for the occasional emptying of septic tanks on farms, no basic services are rendered to farm workers. A study was undertaken in 2007 to determine the backlogs in terms of basic water and sanitation services in rural areas. Potable water is supplied by Overberg Water and sanitation services are supplied by the land owners themselves.

# 1.4 SERVICE DELIVERY OVERVIEW

# 1.4.1 Basic Service Delivery Performance Highlights

Highlight	Description	
Upgrade of roads	<ul> <li>Paving of streets in Nuwerus: We completed Ifraim Street (58.2m), Hertzog Street (630m), October Street (640m), and Geel Street (560m)</li> <li>Tarring of roads in Kassiesbaai</li> <li>Rebuilding of Ou Meule Street (Bredasdorp)</li> </ul>	
Upgrade of stormwater systems	<ul> <li>Repair stormwater damage to Trade -and Van der Byl Street (Bredasdorp)</li> <li>Upgrade stormwater in Hugo Street (Bredasdorp)</li> <li>Complete construction of the stormwater systems in Struisbaai North</li> </ul>	
Upgrade of sports fields	Construction of Zwelitsha Sport Ground	
Upgrading of Waste Water Treatment Works	Complete the upgrade of the Struisbaai Waste Water Treatment Works	
Upgrade of water supply	Upgrade the water supply in Protem	
Human settlement	<ul> <li>Built houses for the poor – Zwelitsha Area upgrade</li> <li>Formalize informal settlement (Zwelitisha)</li> <li>Repair old and built new toilet facilities in the informal settlement</li> <li>Repaired and built new toilet facilities in Klipdale Informal Settlements</li> </ul>	
Blue Flag Status	Pilot Blue Flag Status obtained for Struisbaai Beach	
Electricity	Electricity losses are at an all-time low of 6.45%	

Table 9.: Basic Service Delivery Highlights

# 1.4.2 Basic Services Delivery Challenges

Service Area	Challenge	Actions to address
General infrastructure development and maintenance	The Municipality does not have an Infrastructure Growth Plan (IGP)	An application was made to Western Cape Provincial Department of Local Government to assist with an IGP as part of the Back-to- Basics Programme.
manitenance	Ageing infrastructure.	Infrastructure maintenance is addressed in the Long Term Financial Plan approved by Council in May 2015.
Water distribution losses	Reduction of Water losses.	Funding applications have been submitted to various organs of state to obtain funds to undertake a water meter replacement
Waste Water Treatment Works	Green Drop compliance	The Bredasdorp WWTW is due for a total upgrade. Two alternative options are currently being looked at, namely the conclusion of an agreement with an external service provider to upgrade the plant to a biogas technology WWTW during 2015/16.

Service Area	Challenge	Actions to address	
		However, should this option not realise, the project is planned for implementation in 2016/17 as part of the MIG program.	
Upgrade of landfill site  Waste management  Illegal dumping	The Western Cape Provincial Department of Local Government is providing assistance with the facilitation of the environmental regulatory requirements (waste license) to increase the lifespan of the existing landfill sites through the Back-to-Basics Support Plan		
	Recycling is encouraged to lengthen the lifespan of the landfill sites     Law enforcement and awareness campaigns are ongoing to address illegal dumping		
	Stormwater backlogs due to inadequate stormwater systems	Systematic annual upgrade of stormwater system with budget available	
maintained	Still too much gravel roads that need to be maintained	Re-gravelling of sections of road on an annual basis with budget available	
	Shortage of staff	Appoint EPWP workers	
Electricity provision	Lack of funding for the development and maintenance of electrical infrastructure	Systematic annual upgrade of electrical network with budget available	
	NERSA Tariff modeling	Ongoing application for external funding from various sources	

Table 10.: Basic Services Delivery Challenges

# 1.4.3 Proportion of Households with access to Basic Services

Proportion of Households with minimum level of Basic services			
Description 2013/14 2014/15			
Electricity - service connections	100%	100%	
Water - available within 200m from dwelling	100%	100%	
Sanitation - Households with at least VIP service	100%	100%	
Waste collection - kerbside collection once a week	100%	100%	

Table 11.: Households with minimum level of Basic Services

The Municipality is coping well with the provision of the required basic services and there are no backlogs as can be seen from the above statistics. However, the current increase of indigent households' year-on-year is placing ever increasing financial pressure on the Municipality to fulfill its obligations. The layout of the informal settlements also needs to be addressed in order for vehicles to have access to all areas of the settlement to install electrical infrastructure.

#### 1.5 FINANCIAL HEALTH OVERVIEW

# 1.5.1 Financial Viability Highlights

Highlight	Description
Clean audit	The Municipality achieved a clean audit in 2014/15 for the second consecutive year
Long Term Financial Plan (LTFP)	The Municipality adopted a LTFP. This plan should assist in addressing the liquidity and sustainability issues of the Municipality
Debt collection rate of 107%	The Municipality implemented its credit control and debt collection policy
Capital expenditure	The Municipality spent its full capital budget for 2014/15

Table 12.: Financial Viability Highlights

# 1.5.2 Financial Viability Challenges

Challenge	Action to address
Short term liquidity of the Municipality	Implementation of the LTFP plan to address short term liquidity issues
High cost structure of Council and administration	Review and tabling of the new organogram to Council for approval
Long term financial sustainability of Council	Implementation of the long term financial plan to address sustainability

Table 13.: Financial Viability Challenges

# 1.5.3 National Key Performance Indicators – Municipal Financial Viability and Management (Ratios)

The following table indicates the Municipality's performance in terms of the National Key Performance Indicators required in terms of the Local Government: Municipal Planning and the Performance Management Regulations of 2001 and section 43 of the MSA. These key performance indicators are linked to the National Key Performance Area namely Municipal Financial Viability and Management.

KPA & Indicator	2013/14	2014/15
Debt coverage ((Total operating revenue-operating grants received):debt service payments due within the year) (Higher is better)	505.87	487.64
Service debtors to revenue – (Total outstanding service debtors: revenue received for services) (Lower is better)	4.62	4.98
Cost coverage ((Available cash+ investments): Monthly fixed operating expenditure (Higher is better)	1.40	1.92

 ${\it Table~14.:}~National~{\it KPI's~for~financial~viability~and~management}$ 

# 1.5.4 Financial Overview

Details	Original budget	Adjustment Budget	Actual
Income	229 916	244 456	238 760
Grants	58 736	66 946	68 090
Taxes, Levies and tariffs	158 035	161 709	153 144
Other	13 145	15 801	17 526

Details	Original budget	Adjustment Budget	Actual
Less Expenditure	226 479	245 689	232 596
Net Surplus/(deficit)	3 435	(1 233)	6 163
Note: surplus/(deficit)			

Table 15.: Financial Overview

# 1.5.5 Operating Ratios

Detail	Expected norm	Actual	Variance
Employee Cost	<35%	36.06	1.06 above norm
Repairs & Maintenance	>10%	4.79	3.21 below norm
Finance Charges & Depreciation	<10%	6.71	3.29 below norm

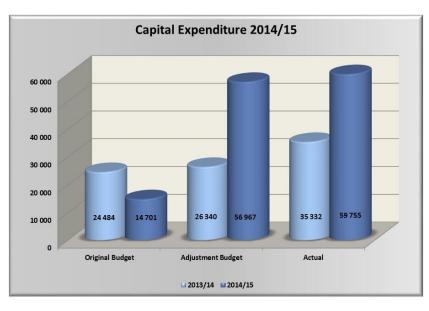
Table 16.: Operating Ratios

The Municipality's expenditure on employee related cost is still below the national norm. The finance charges are also well below the norm due to the Municipality only having one small outstanding loan. However, the low cost on repairs and maintenance is still a concern that needs to be addressed.

# 1.5.6 Total Capital Expenditure

Detail	2013/14	2014/15
	R'000	
Original Budget	24 484	14 701
Adjustment Budget	26 340	56 967
Actual	35 332	59 755
% Spent	134.14	104

Table 17.: Total Capital Expenditure



Graph 4.: Total Capital Expenditure

#### 1.6 ORGANISATIONAL DEVELOPMENT OVERVIEW

Cape Agulhas Municipality currently employs 316 officials (excluding non-permanent positions), who individually and collectively contribute to the achievement of the Municipality's objectives. The primary objective of human resource management is to render an innovative human resource service that addresses both skills development and an administrative function.

It is the Municipality's aim to develop its human resource capacity to a level that enables it to perform its functions and exercise its powers in an economical, effective, efficient and accountable way. For this purpose, the staff of the Municipality undergoes constant training throughout the year to ensure that the human resource capacity of the Municipality complies with the Skills Development Act (SDA), 1998.

#### 1.6.1 Municipal Transformation and Organisational Development Highlights

Highlight	Description
Full-time appointment of non-permanent contract workers	Contract workers have been permanently appointed in accordance with legislation to address poverty and unemployment
Employment equity targets and goals achieved	Continuous effort to achieve the government targets and goals in accordance with the Employment Equity Policy of Cape Agulhas Municipality
Skills development	Built the Anene Booysen Skill Centre in partnership with the Construction SETA and Boland College

Table 18.: Municipal Transformation and Organisational Development Highlights

#### 1.6.2 Municipal Transformation and Organisational Development Challenges

Challenge	Action to address
Re-structuring of the organisational design	Due to budget constraints, we are not able to fully implement the proposed organisational design

Table 19.: Municipal Transformation and Organisational Development Challenges

#### 1.6.3 Employment Equity (EE) targets and actuals

	African		Coloured		Indian		White				
Target June	Actual June	Target reached									
31	8	25.80%	0	0	0	1	0	0%	2	2	100%

Table 20.: 2014/15 EE targets/Actual by racial classification

	Male			Female			Disability		
Target June	Actual June	Target reached	Target June Actual June Target reached		Target June	Actual June	Target reached		
13	6	46.15%	18	2	11.11%	1	1	100%	

Table 21.: 2014/15 EE targets/actual by gender classification

#### 1.6.4 Skills Development – Budget allocation

Total Operational Budget	Total Allocated	% Spend
R238 304 082	R1 951 577	0.81%

Table 22.: Budget allocated and spent for skills development

#### 1.7 AUDITOR-GENERAL REPORT

The Municipality has again maintained its record of unqualified audits with no matters (clean audit) for 2014/15. This serves to emphasize the Municipality's commitment to excellent service delivery and its commitment to clean administration and good governance.

An action plan was drawn up based on specific audit findings from the 2013/14 audit which is monitored and progress with the corrective actions evaluated on a monthly basis by the Internal Auditor and the CFO. This plan is a standing item on the Municipal Manager's monthly Directors meeting and is also submitted to Council during their monthly meetings, as well as the Audit and Performance Audit Committee during their quarterly meetings.

#### 1.7.1 Audited Outcomes

Year	2010/11	2011/12	2012/13	2013/14	2014/15
Status	Unqualified with other matters	Unqualified with other matters	Unqualified with other matters	Unqualified with no other matters	Unqualified with no other matters

Table 23.: Audit Outcomes

# Chapter 2

# **COMPONENT A: POLITICAL AND ADMINISTRATIVE GOVERNANCE**

Good governance has 8 major characteristics. It is participatory, consensus oriented, accountable, transparent, responsive, effective and efficient, equitable and inclusive and follows the rule of law. It assures that corruption is minimized, the views of minorities are taken into account and that the voices of the most vulnerable in society are heard in decision-making. It is also responsive to the present and future needs of society.

#### 2.1 NATIONAL KEY PERFORMANCE INDICATORS - GOOD GOVERNANCE AND PUBLIC PARTICIPATION

The following table indicates the Municipality's performance in terms of the National Key Performance Indicators required in terms of the Local Government: Municipal Planning and the Performance Management Regulations 796 of 2001 and section 43 of the MSA. This key performance indicator is linked to the National Key Performance Area - Good Governance and Public Participation.

KPA & Indicators	Municipal Achievement	Municipal Achievement	
KPA & INDICATORS	2013/14	2014/15	
The percentage of a municipality's <b>capital budget</b> actually spent on capital projects identified for a particular financial year in terms of the municipality's integrated development plan	134.14%	104%	

Table 24.: National KPIs - Good Governance and Public Participation Performance

#### 2.2 Performance Highlights - Good Governance and Public Participation

Highlight	Description		
IDP and Budget Imbizo process	An inclusive process to capture issues and comments from the public on the draft IDP and Budget		
Municipality received a good rating in the Provincial Social Media Audit	Cape Agulhas Municipality was rated as good in a Provincial Social Media Audit. Municipalities were rated as good/medium or low		
MPAC	A fully functional MPAC was established		

Table 25.: Good Governance and Public Participation Performance Highlights

#### 2.3 CHALLENGES - GOOD GOVERNANCE AND PUBLIC PARTICIPATION

Description	Actions to address
Effectiveness of ward committees	Training programs for all ward committee members
Low levels of public participation	A new Communication and Public Participation Policy will be developed in 2015/16

Table 26.: Good Governance and Public Participation Challenges

#### 2.4 GOVERNANCE STRUCTURE

#### 2.4.1 Political Governance Structure

Council performs both legislative and executive functions. They focus on legislative, oversight and participatory roles and have delegated their executive function to the Executive Mayor and the Mayoral Committee. Their primary role is to debate issues publicly and to facilitate political debate and discussion. Apart from their functions as decision makers, councilors are also actively involved in community work and the various social programmes in the municipal area.

#### a) Council

During the year a total of 15 council meetings were held, including special council meetings.

The table below categorises the councillors within their specific political parties and wards for the 2014/15 financial year:

Council Members	Capacity	Political Party	Ward representing or proportional	Percentage Council Meetings Attendance	Percentage Apologies for non- attendance
				%	%
R Mitchell	Executive Mayor	ANC	Ward 3	100	n/a
D Jantjies	Executive Deputy Mayor	Independent	Ward 2	100	n/a
R Mokotwana	Member of MAYCO	ANC	Proportional	100	n/a
E Marthinus	Speaker	ANC	Proportional	100	n/a
P Atyhosi	District representative	ANC	Proportional	91	9
D Burger	Ward Councillor	DA	Ward 5	86.7	100
W October	Ward Councillor	DA	Ward 1	100	n/a
J Nieuwoudt	Ward Councillor/ District representative	DA	Ward 4	93.3	100
A Coetzee	Councillor	DA	Proportional	93.3	100

Table 27.: Council Meetings

# b) Executive Mayoral Committee

The Executive Mayor of the Municipality, **Alderman R. Mitchell**, assisted by the Mayoral Committee, heads the executive arm of the Municipality. The Executive Mayor is at the centre of the system of governance, since executive powers are vested in him to manage the day-to-day affairs. This means that he has an overarching strategic and political responsibility. The key element of the executive model is that executive power is vested in the Executive Mayor, assigned by legislation and delegated by Council. Although accountable for the strategic direction and performance of the Municipality, the Executive Mayor operates in concert with the Mayoral Committee.

The name and portfolio of each Member of the Mayoral Committee is listed in the table below for the period 1 July 2014 to 30 June 2015:

Name of member	Capacity		
R Mitchell	Executive Mayor		
D Jantjies	Executive Deputy Mayor		
R Mokotwana	Member		

Table 28.: Executive Mayoral Committee

# c) Portfolio Committees

Section 80 committees are permanent committees that specialise in a specific functional area of the municipality and may in some instances make decisions on specific functional issues. They advise the Executive Mayor on policy matters and make recommendations to the Executive Mayor. Section 79 committees are temporary and appointed by the Council as needed. They are usually appointed to investigate a particular issue and do not have any decision making powers, except those delegated to them by Council. Once their ad hoc task have been completed, Section 79 committees are usually disbanded. External experts, as well as councillors can be included on Section 79 committees.

The portfolio committees for the 2011/16 Mayoral term and their Chairpersons are as follow:

Committee	Members	Section 79 or 80 Committee	Meeting Date
			22 July 2014
			19 August 2014
			22 September 2014
			21 October 2014
	D Jantjies (Chairperson)		25 November 2014
Public Works	D Burger	80	27 January 2015
	P Atyhosi		24 February 2015
			24 March 2015
			21 April 2015
			12 May 2015
			17 June 2015
			22 July 2014
			19 August 2014
			22 September 2014
	P Atyhosi		21 October 2014
	R Mokotwana		25 November 2014
Masakhane Committee	D Jantjies	80	27 January 2015
	J Nieuwoudt		24 February 2015
	Jiviedwoddt		24 March 2015
			21 April 2015
			12 May 2015
			17 June 2015

Committee	Members	Section 79 or 80 Committee	Meeting Date
			22 July 2014
			19 August 2014
			22 September 2014
			21 October 2014
	R Mokotwana		25 November 2014
Corporate Services	J Nieuwoudt	80	27 January 2015
	P Atyhosi		24 February 2015
			24 March 2015
			21 April 2015
			12 May 2015
			17 June 2015

Table 29.: Portfolio Committees

#### 2.4.2 Administrative Governance Structure

The Municipal Manager is the Accounting Officer of the Municipality. He is the Head of the Administration and primarily has to serve as custodian of service delivery and implementation of political priorities. He is assisted by his direct reports, which constitutes the management team, whose structure is outlined in the table below:

Name of Official	Donortmont	Performance agreement signed
Name of Official	Department	Yes/No
D O'Neill	Municipal Manager	Yes
S Ngwevu	Director: Corporate Services	Yes
N Kotze	Director: Technical Services	Yes
H van Biljon	Director: Financial Services	Yes
K Mrali	Director: Community Services	Yes
P Everson	Assistant Director: Electro Mechanical Services	n/a (not a Section 57 employee)

Table 30.: Administrative Governance Structure

#### **COMPONENT B: INTERGOVERNMENTAL RELATIONS**

#### 2.5 INTERGOVERNMENTAL RELATIONS

In terms of the Constitution of South Africa, all spheres of government and all organs of state within each sphere must co-operate with one another in mutual trust and good faith fostering friendly relations. They must assist and support one another, inform and consult one another on matters of common interest, coordinate their actions, adhere to agreed procedures and avoid legal proceedings against one another.

# 2.5.1 Intergovernmental Structures

To adhere to the principles of the Constitution the Municipality participates in the following intergovernmental structures:

Name of Structure	Members	Outcomes of Engagements/Topics Discussed
SALGA	Western Cape Municipalities	All municipal service topics
Waste Forum	Western Cape Municipalities	Waste related topics
Blue & Green Drop Forum	Western Cape Municipalities	Water & sanitation related topics
MIG	Western Cape Municipalities	Infrastructure projects
DWA Bi-Lateral Meetings	Overberg District Municipality and Overberg Water	Water & sanitation related topics
IMESA	Southern Cape Engineers	Municipal related topics
EPWP	Provincial Government	EPWP related topics
MinMay	Municipal Managers and Mayor	Provincial Local Government driven agenda
MinMay Tech	Municipal Managers	Provincial Local Government driven agenda
PCF (Premier's Coordinating Forum)	Premier and Municipal Managers	Premier's Department responsible for agenda
DCF (District Coordinating Forum)	Municipal Managers and Mayor	Inter-municipal co-operation, shared services
DCF Tech	Municipal Managers	Inter-municipal co-operation, shared services

Table 31.: Project and Functions

# 2.5.2 Joint Projects and Functions with Sector Departments

All the functions of government are divided between the different spheres namely national, provincial and local. The Municipality therefore share their area and community with other spheres of government and their various sector departments and has to work closely with national and provincial departments to ensure the effective implementation of various projects and functions. The table below provides detail of such projects and functions:

Name of Project/ Function	Expected Outcome/s of the Project	Sector Department/s involved	Contribution of Sector Department
LGMTech 3 (MGRO)	MFMA Compliance	Provincial Treasury, Municipality	Oversight, Planning, Compilation of project plans
President/Ministerial Meeting	MFMA Compliance	Minister's Office, Municipality	Oversight, Planning, Compilation of project plans
Back-To-Basics	MFMA Compliance to Back-To- Basics Implementation Plan	Provincial Treasury, Local Government	Back-To-Basics engagement with senior politicians & officials

Table 32.: Project and Functions

# COMPONENT C: PUBLIC ACCOUNTABILITY AND PARTICIPATION

Section 16 of the Municipal Systems Act (MSA) refers specifically to the development of a culture of community participation within municipalities. It states that a municipality must develop a culture of municipal governance that complements formal representative government with a system of participatory governance. For this purpose it must encourage and create conditions for the local community to participate in the affairs of the community. Such participation is required in terms of:

- the preparation, implementation and review of the IDP;
- establishment, implementation and review of the performance management system;
- monitoring and review of the performance, including the outcomes and impact of such performance; and
- preparation of the municipal budget.

#### 2.6 PUBLIC MEETINGS

The table below details public communication and participatory initiatives held by the Municipality during the financial year under review:

Activity	Date	Purpose	Target Audience	How was this communicated to the community?
	29 July 2014 30 September 2014	Feedback to communities IDP meeting- to get input from the community with IDP	Residents of ward	Pamphlets, sms, loud hailing and Facebook
	9 October 2014 25 November 2014	IDP Review and Feedback to Communities Feedback meeting with Taxpayer Association of Napier	Residents of ward	Pamphlets, sms, loud haling and Facebook
Ward feedback meetings – Ward 1	11 December 2014	Year-end function by ward councilor	n/a	Advert in local media, sms, Facebook
	26 February 2015	CAMAF (Cape Agulhas Municipal Advisory Forum) meeting ( IDP input session) Bredasdorp	Senior officials of the Municipality, ward committee members, councilors, sector departments ( Provincial and National)	Pamphlets, sms, loud haling and Facebook
	16 April 2015	Feedback to the communities	Residents of ward	Advert in local media, sms, Facebook
Ward feedback meeting – Ward 2	7 August 2014 14 August 2014	Feedback to communities IDP meeting- to get input from the community with IDP	Residents of ward	Pamphlets, sms, loud haling and Facebook

Activity	Date	Purpose	Target Audience	How was this communicated to the community?
	8 October 2014 14 October 2014 20 October 2014	IDP review and feedback meeting	n/a	n/a
	16 December 2014	Ward year-end function	n/a	n/a
	24 February 2015	CAMAF meeting ( IDP input session ) Bredasdorp	Senior officials of the Municipality, ward committee members, councilors, sector departments (Provincial and National)	n/a
	3 March 2015	Report back meeting to residents in the ward	Residents of ward	Pamphlets, sms , Facebook
	15 June 2015 18 June 2015	Report back meeting to residents in the ward	Residents of ward	Pamphlets, sms , Facebook
	24 July 2014 25 September 2014	Feedback to communities IDP meeting- to get input from the community with IDP	Residents of ward	Pamphlets, sms, loud haling and Facebook
Ward feedback meeting –	16 December 2014	Ward year–end function	n/a	n/a
Ward 3	25 February 2015	CAMAF and feedback meeting	n/a	n/a
	25 June 2015	Report back meeting to residents in the ward	Residents of ward	Pamphlets, sms, loud haling and Facebook
	17 July 2014	Feedback to communities IDP meeting- to get input from the community with IDP	Residents of ward	Pamphlets, sms, loud haling and Facebook
Ward feedback meeting –	6 October 2014 7 October 2014 8 October 2014	IDP review and feedback meeting, Bredasdorp and Protem	n/a	n/a
Ward 4 8 D	8 December 2014	Ward year-end function	Residents in the ward	Pamphlets, sms , Facebook
	14 April 2015 15 April 2015	Quarterly feedback meeting to residents in the ward	Residents in the ward	Pamphlets, sms, Facebook

Activity	Date	Purpose	Target Audience	How was this communicated to the community?
	20 April 2015 12 May 2015	Report back meeting to residents in the ward	n/a	n/a
	12 August 2014	Feedback to communities IDP meeting- to get input from the community with IDP	Residents of ward	Pamphlets, sms, loud haling and Facebook
	1 October 2014 24 October 2014	IDP review and feedback meeting.	n/a	n/a
Ward feedback meeting – Ward 5	10 December 2014 12 December 2014	Ward year-end function	Residents of ward	Pamphlets, sms, Facebook
	23 December 2014 2 February 2015	Quarterly feedback meeting to residents in the ward	Residents of ward	Pamphlets, sms, Facebook
	22 April 2015	Report back meeting to residents in the ward	n/a	n/a

Table 33.: Public Meetings

Activity	Date	Purpose	Target Audience	How was this communicated to the community?
Housing consumer meetings – Ward 2	14/15 April 2015	To educate prospective homeowners about their responsibilities as new homeowners	All people who are approved to receive a house	By hand, telephone, post and sms
Housing consumer meetings - Ward 3	20/21/28/29 April 2015 20/28 May 2015	To educate prospective homeowners about their responsibilities as new homeowners	All people who are approved to receive a house	By hand, telephone, post and sms
Housing consumer meetings - Ward 4	23 April 2015 11 May 2015	To educate prospective homeowners about their responsibilities as new homeowners	All people who are approved to receive a house	By hand, telephone, post and sms
Housing Beneficiary Meetings Ward 5 - Struisbaai	10 July 2014 12 August 2014 18 September 2014 29 October 2014 20 February 2015	To finalize logistics regarding the applications	Approved beneficiaries on housing waiting list in Struisbaai	By hand, telephone, post and sms
Meetings with beneficiaries for PHP Housing Project Bredasdorp Ward 2, 3 and 4	27/29 January 2015 10-12/18 February 2015 3 and 5 March 2015	To verify details of all qualified beneficiaries for the PHP Housing Project	All qualified beneficiaries for the PHP Project	By hand, telephone, post and sms

Table 34.: Public Meetings: Housing

#### 2.7 WARD COMMITTEES

The ward committees support the ward councilor who receives reports on development, participate in development planning processes, and facilitate wider community participation. To this end, the Municipality constantly strives to ensure that all ward committees function optimally with community information provision; convening of meetings; ward planning; service delivery; IDP formulation and performance feedback to communities.

# 2.7.1 Ward 1: Napier, Elim, Spanjaardskloof and Surrounding Farms

Name of representative	Capacity representing	Dates of public ward meetings held during the year
J Wessels	Huis Klippe Drift/ Secretary	
C Viegeland	Stewards Council	
J Adams	Napier Health and Welfare Forum	22 July 2014
E Harker	Agulhas Skills School	19 August 2014
J Stevens	Protea Primary School	22 September 2014 21 October 2014
A Pick (till December 2014)	Individual	25 November 2014
D Xinela (till December 2014)	Individual	27 January 2015
I Pieterse	Individual	24 February 2015
M Cloete	Individual	24 March 2015
W October	Councilor	21 April 2015 21 May 2015
E Johnson	Elim E-Centre	23 June 2015
K Koebergh (from December 2014)	Individual	1
D Schoeman (from December 2104)	Individual	]

Table 35.: Ward 1 Committee Meetings

# 2.7.2 Ward 2: Part of Bredasdorp, Klipdale, Houtkloof and surrounding farms

Name of representative	Capacity representing	Dates of public ward meetings held during the year
C Kies	Liefdesnessie Services Centre	
K Dunston	AMSSS	28 July 2014
J Adams	De Heide Primary	25 August 2014
E Green	Bet El Evangelical Church	29 September 2014 27 October 2014
E Plaatjies	Compasion in Action	1 December 2014
C September	Young Peoples Rugby Club	26 January 2015
M De Jager	Individual	25 February 2015
L Marthinus	Individual	23 March 2015 27 April 2015
F Hendricks	Individual	25 May 2015
D Jantjies	Individual	23 June 2015
M Meyer ( from January 2015)	Individual	

Name of representative	Capacity representing	Dates of public ward meetings held during the year
C Pedro (till December 2014)	Individual	

Table 36.: Ward 2 Committee Meetings

# 2.7.3 Ward 3: Part of Bredasdorp (Selfbou area, Kleinbegin, Zwelitsha, Kalkoonde, Volstruiskamp area)

Name of representative	Capacity representing	Dates of public ward meetings held during the year
R October	Bredasdorp Taxi Association	
L Manxeba	Lesedi Educare	22 July 2014
H Kock	United Pentecostal Church	21 August 2014
J Volmink	CARA	22 October 2014
N Madubela	Isolomzi Organization	22 November 2014
K Zimy	Isolomzi Organization	27 January 2015 23 February 2015
H Temmers	Individual	31 March 2015
D Hans	Individual	30 April 2015
R Baker	Individual	21 May 2015
M Asanda	Individual	17 June 2015
R Mitchell	Councilor	

Table 37.: Ward 3 Committee Meetings

# 2.7.4 Ward 4: Part of Bredasdorp (CBD), Protem, Van der Stelskraal and Surrounding Farms

Name of representative	Capacity representing	Dates of public ward meetings held during the year
D Gilomee	Otto du Plessis Hospital	
S van Dyk	ACVV Bredasdorp	22 July 2014
R Strydom	Suideroord ACVV Home for the elderly	19 August 2014
R Visser	Primary Bredasdorp	23 September 2014 21 October 2014
L Groenewald	Bredasdorp Tax Association	25 November 2014
J Bester	NG Church Bredasdorp	28 January 2015
M Oosthuizen	Individual	24 February 2015
L Marais	Individual	25 March 2015
H Odendaal	Individual	23 April 2015 18 May 2015
E Karelse	Individual	22 June 2015
J Nieuwoudt	Individual	

Table 38.: Ward 4 Committee Meetings

# 2.7.5 Ward 5: Aniston, Struisbaai, L'Agulhas, Suiderstrand, Haasvlakte and Surrounding Farms

Name of representative	Capacity representing	Dates of public ward meetings held during the year
A Marthinus	Waenhuiskrans Visser Union	
S Lourens	Struisbaai Community Police Association	20.11.204
R Theunissen	C.I.A	23 July 2014 3 September 2014
C Uys	Onse Hoop	22 October 2014 26 November 2014 21 January 2015 25 February 2015 25 March 2015 22 April 2015 13 May 2015
D de Jongh	Struisbaai Sports Club	
A Vlok	Suidpunt Conservation Association	
V de Villiers	NG Church Suidpunt	
J Keuler	Suidpunt Fishing and Marine Conservation Society	
D Kleinscmidt	NG Church Struisbaai	13 May 2013
D Burger	Councilor	

**Table 39.: Ward 5 Committee Meetings** 

#### 2.8 FUNCTIONALITY OF A WARD COMMITTEE

The purpose of a ward committee is:

- to get better participation from the community to inform council decisions;
- to make sure that there is more effective communication between the Council and the community; and
- to assist the ward councillor with consultation and report-backs to the community.

Ward committees should be elected by the community they serve. A ward committee may not have more than 10 members and should be representative. The ward councilor serves on the ward committee and act as the chairperson. Although ward committees have no formal powers, they advise the ward councilor who makes specific submissions directly to the Council. These committees play a very important role in the development and annual revision of the integrated development plan of the area.

The table below provides information on the establishment of ward committees and their functionality:

Ward Number	Committee established Yes / No	Number of reports submitted to the Speakers Office	Number meetings held during the year	Number of monthly Committee meetings held during the year	Number of quarterly public ward meetings held during the year
1	Yes	11	11	5	1
2	Yes	11	11	6	1
3	Yes	10	10	4	1
4	Yes	11	11	5	1
5	Yes	9	9	4	1

**Table 40.: Functioning of Ward Committees** 

# 2.9 REPRESENTATIVE FORUMS

# 2.9.1 Labour Forum

Name of representative	Capacity	Meeting dates
D O'Neill	Municipal Manager	
N Kotze	Director: Technical Services	
S Ngwevu	Director: Corporate Services	
P Everson	Assistant Director: Electro-Mechanical Services	4 July 2014
K Mrali	Director: Community Services	7 August 2014
D Jantjies	Councilor	19 September 2014 27 October 2014
D Burger	Councilor	20 November 2014
R Mokatwana	Councilor	4 February 2015
W Opperman	SAMWU	5 March 2015 30 April 2015
P Plaatjies	SAMWU	22 March 2015
W Stanley	SAMWU	12 June 2015
R Jansen	SAMWU	29 June 2015
S Hendricks	SAMWU	
A Kloppers	IMATU	
C Arends	IMATU	

Table 41.: Labour Forum

# 2.9.2 IDP Forum (Cape Agulhas Municipal Advisory Forum)

Name of representative	Capacity	Meeting dates
Dean O'Neill	Municipal Manager	
R Mitchell	Executive Mayor	
W October	Ward 1 Councilor	
D Jantjies	Ward 2 Councilor	
J Nieuwoudt	Ward 4 Councilor	
D Burger	Ward 5 Councilor	
P Atyhosi	PR Councilor	1 October 2014
M Mokotwana	PR Councilor	
A Coetzee	PR Councilor	
E Marthinus	PR Councilor	
S Ngwevu	Director: Corporate Services	
N Kotze	Director: Technical services	
H Van Biljon	Director: Financial Services	

Name of representative	Capacity	Meeting dat
P Everson	Assistant Director: Electro-Mechanical Services	
K Mrali	Director: Community Services	
5 Representatives: Ward 1	Ward Committee	
5 Representatives: Ward 2	Ward Committee	
5 Representatives: Ward 3	Ward Committee	
5 Representatives: Ward 4	Ward Committee	
5 Representatives: Ward 5	Ward Committee	
L Valentine	IDP Coordinator: Strategic Services	
Managers: CAM	Cape Agulhas Municipality	
	Provincial sector departments	
	Community members	
Other role players	Business sector	
	Overberg District Municipality	
	Community structures	

Table 42.: IDP Forum

#### 2.9.3 Risk committee

Name of representative	Capacity	Meeting dates
B Swart (Chief Risk Officer)	Chairperson	
H van Biljon (Director : Financial Services)	Member	7 October 2014 12 December 2014
S Ngwevu (Director: Corporate Services)	Member	
K Mrali (Director: Community Services)	Member	6 March 2015
N Kotze (Director: Technical Services)	Member	11 June 2015 30 June 2015
P Everson (Assistant Director: Electro- Mechanical Services)	Member	30 June 2013

Table 43.: Risk Committee

#### **COMPONENT D: CORPORATE GOVERNANCE**

Corporate governance is the set of processes, practices, policies, laws and stakeholders affecting the way an institution is directed, administered or controlled. Corporate governance also includes the relationships among the many stakeholders involved and the goals for which the institution is governed.

#### 2.10 RISK MANAGEMENT

To maintain an overall positive perception of the municipality and confidence in the municipality from the public and other stakeholders, well planned goals and objectives should be coordinated and achieved within the municipality. Section 62(1) of the Local Government: MFMA stipulates, inter alia, that the Accounting Officer must take all reasonable steps to ensure that the municipality has and maintains an effective, efficient and transparent system of financial and risk management and internal control as well as the

effective, efficient and economical use of the resources of the municipality. The Cape Agulhas Municipality has instituted such a systematic and formalised process in order to identify, assess, manage and monitor risks which effectively ensures achievement of those planned goals and objectives. Thus, risk management is essentially a good governance measure instituted to ensure the municipality accomplishes its vision, mission and strategic plans as well as a strategy in its own right.

The Municipality also has a Fraud and Risk Management Committee (FARMCO) established by the Municipal Manager to oversee the effective implementation of the risk management processes, as well as the effective management of identified risks. The Municipality has a Risk Management Policy, Framework and Implementation Plan in place that was reviewed and approved by Council on 26 August 2014. The policy is reviewed annually by the FARMCO and the revised documents are submitted to the Municipal Manager for approval.

The risk management function is facilitated internally by one Risk Management Official to ensure the following functions are performed:

- Assisting management to develop the Risk Management Policy, strategy and implementation plan;
- · Coordinating risk management activities;
- Facilitating identification and assessment of risks;
- · Recommending risk responses to management; and
- Developing and disseminating risk reports.

Overberg District Municipality is in the process of establishing a shared risk management service between all the municipalities in the district. This shared service will be responsible for management in the district and the Municipality's risk official will coordinate risk.

#### 2.10.1 Risk Assessment Process

The strategic risk assessment for the 2014/15 financial year was completed during August 2014 and the operational risk assessment during December 2014. The assessment results were submitted to Council and adopted.

The risks identified were classified into high, medium and low risks to determine the inherent risk (impact risk before taking controls into consideration) as well as residual risks (after taking existing control measures into consideration).

#### 2.10.2 Top Strategic Risks for the Municipality

As part of the risk assessment, management identified current controls, which mitigates the inherent risks identified. After considering controls, the identified risks receive a residual risk rating.

Once the residual risks have been determined it is categorized according to high, medium and low risks, from which management determine which of the risks require further actions to mitigate the risk to lessen the severity of the risk identified.

Some of the risks identified during the 2014/15 financial year that may affect the community at large, are as follows:

- Financial sustainability of the Municipality, including the Capital Replacement Reserves
- Old and inadequate infrastructure

- Security at municipal building, for both staff and the community
- Adverse conditions due to climate change e.g. flooding
- The cost of compliance to laws and regulations

# 2.10.3 Organizational Risk Assessment

The annual risk assessment on operational level highlighted the following risks that may affect the community:

- Costing methods in the municipal environment, such as ABC costing, to enhance efficiency.
- Scarce water sources.

#### 2.10.4 Fraud and Risk Committee

The role of the committee is to oversee the effective management of risk within the municipality and to provide timely and useful enterprise risk management reports to the Municipal Manager and the Audit Committee of the municipality.

The Risk Committee consists of the following members:

Name of Committee Member	Capacity	Meeting dates
B Swart (Chief Risk Officer)	Chairperson	
H van Biljon (Director : Financial Services)	Member	7 October 2014
S Ngwevu (Director: Corporate Services)	Member	12 December 2014
K Mrali (Director: Community Services)	Member	6 March 2015
N Kotze (Director: Technical Services)	Member	11 June 2015 30 June 2015
P Everson (Assistant Director: Electro- Mechanical Services)	Member	30 June 2013

Table 44.: Risk Committee

It must be noted that the committee's charter makes provision for the appointment of an independent chairperson to enhance independence oversight over risk management. The Municipality is in the process of appointing such an independent person in the next financial year.

#### 2.11 ANTI-CORRUPTION AND ANTI-FRAUD

Section 83(c) of the MSA refers to the implementation of effective bidding structures to minimize the possibility of fraud and corruption and the MFMA, Section 112(1) (m)(i) identify supply chain measures to be enforced to combat fraud and corruption, favoritism and unfair and irregular practices. Section 115(1) of the MFMA states that the Accounting Officer must take steps to ensure mechanisms and separation of duties in a supply chain management system to minimize the likelihood of corruption and fraud.

# 2.11.1 Developed Strategies

Name of strategy	Developed Yes/No	Date Adopted
Risk Management Policy	Yes	26 August 2014
Risk Management Strategy and Implementation Plan	Yes	26 August 2014
Fraud Prevention Policy	Yes	1 December 2010 (currently being revised)

Table 45.: Strategies

# 2.11.2 Implementation of Strategies

Key Risk Areas	Key measures to curb corruption and fraud	
	A Fraud And Corruption Policy is a key defense mechanism because it highlights that the institution has a formal framework in place to deal with fraud and corruption. It answer key questions such as:	
Policy	What is fraud and corruption?	
,	How do we deal with it when it arises?	
	What are the roles and responsibilities?	
	What are the sanctions?	
Institutional arrangements	The creation of specific structures (e.g. a fraud committee) and the definition of roles and responsibilities enable coordination and management of programme implementation. At municipal level these would include structures such as internal audit and the external audit committees	
Systems and control	With well-structured and documented systems and controls in place gaps and loopholes are nullified that are often used to perpetrate fraud and corruption. These systems and controls also enable monitoring and management mechanism that will facilitate detection where there are attempts to override or circumvent such systems and controls. Importantly, systems and controls will ensure compliance with policies and regulations. Supply chain management is a good example of where systems and controls are crucial in preventing fraud and corruption	
Fraud and corruption risk management	All organisations have systems and controls in place with varying levels of structure and detail Despite this, organisations are still vulnerable to fraud and corruption because systems and controls are not properly implemented or their inherent gaps and weaknesses can be exploited. Conducting fraud and corruption risk assessments enables organisations to test the integrity and completeness of their systems and controls with a view to implementing measures that strengthen areas of weakness and closing gaps. This approach proactively allow the organisation to prevent fraud and corruption	
Training, awareness and communication	Making managers, staff, suppliers and customers aware of the risks of fraud corruption, how to deal with it, what the consequences are and why it is important to prevent and fight it are key weapons in building up an organisational culture that opposes fraud and corruption. Training will make managers and staff aware of what to watch out for so that they do not willingly or unwillingly participate in acts of fraud and corruption. Communicating successes in dealing with fraud and corruption serves as deterrent to others and builds the corporate image of an institution	

Table 46.: Implementation of the Strategies

#### 2.12 AUDIT COMMITTEE

Section 166(2) of the MFMA states that an audit committee is an independent advisory body which must - (a) advise the municipal council, the political office-bearers, the accounting officer and the management staff of the municipality, on matters relating to –

- internal financial control;
- risk management;
- · performance management; and
- effective governance.

#### 2.12.1 Functions of the Audit Committee

The Audit Committee have the following main functions as prescribed in Section 166(2)(a-e) of the MFMA and the Local Government Municipal and Performance Management Regulation:

- To advise the Council on all matters related to compliance and effective governance.
- To review the annual financial statements to provide Council with an authoritative and credible view of the financial position of
  the municipality, its efficiency and its overall level of compliance with the MFMA, the annual Division of Revenue Act (Dora) and
  other applicable legislation.
- Respond to the council on any issues raised by the Auditor-General in the audit report.
- To review the quarterly reports submitted to it by the internal audit.
- To evaluate audit reports pertaining to financial, administrative and technical systems.
- The compilation of reports to Council, at least twice during a financial year.
- To review the performance management system and make recommendations in this regard to Council.
- To identify major risks to which Council is exposed and determine the extent to which risks have been minimised.
- To review the annual report of the municipality.
- Review the plans of the Internal Audit function and in so doing; ensure that the plan addresses the high-risk areas and ensure that adequate resources are available.
- Provide support to the Internal Audit function.
- Ensure that no restrictions or limitations are placed on the Internal Audit section.
- Evaluate the activities of the Internal Audit function in terms of their role as prescribed by legislation.

# 2.12.2 Members of the Audit Committee

The Audit Committee of the Cape Agulhas Municipality comprises:

Name of representative	Capacity	Meeting dates
C Pieterse	Chairperson	26 September 2014
M Weitz	Member	8 August 2014 19 January 2015
E Lakay	Member	
A Kok	Member	17 April 2015

Table 47.: Members of the Audit Committee

# 2.12.3 Municipal Audit Committee Recommendations

Date of Committee meeting	Committee recommendations during 2014/15	Actions taken on recommendations	
	Re-appointment of Committee members for a second term	Members re-appointed for a second term by Council	
20 September 2014	To keep vacant position on the Committee until a suitable local candidate can be sourced	Recommendation approved by Council	
	Inputs given by the Committee on the draft 2013/14 annual financial statement	Inputs taken into consideration and discussed with Committee during finalisation of the statements	
	<ul> <li>Draft risk analysis results must be compared with previous results to ensure that no unmitigated risks remains from previous years</li> <li>That the revised plans be submitted to the Committee for consideration</li> </ul>	<ul> <li>Comparison done and integrated in latest risk registers where required</li> <li>Updated register discussed and considered during the meeting of 19 January 2015</li> </ul>	
8 December 2014	<ul> <li>That Auditor-General repeat findings be included in the risk registers</li> <li>That repeat findings be included in the Internal Audit Plan</li> </ul>	Items included in the risk registers and the Internal audit Plan	
	That the Committee's annual report be submitted for inclusion in the municipality's annual report	Report submitted and included in the annual report as one of the Annexures	
19 January 2015	<ul> <li>Rotation of members after their second term of office to be developed</li> <li>Continuation of the appointment of candidates from within the municipal as they have an interest in the ongoing success of the Municipality</li> </ul>	List of rotation in consultation with all members will commence in January 2016 – two years before appointment of new members	
	That Committee's amended annual report after consideration of the final Auditor-General report be included in the final annual report of the Municipality	Amended Committee report was included in the final municipal annual report	
17 April 2015	No recommendations		

Table 48.: Municipal Audit Committee Recommendations

#### 2.13 Performance audit committee

The Local Government Municipal and Performance Management Regulations require that the Performance Audit Committee is comprised of a minimum of three members, the majority of whom are external (neither a councillor nor an employee) of the municipality. Section 14(2) (b) stipulates that the Performance Audit Committee must include at least one person who has expertise in performance management. It is also a requirement of Section 14(2)(d) that the Council of a municipality designate a member of the Performance Audit Committee who is neither a councillor nor an employee of the municipality as the Chairperson of the Committee.

#### 2.13.1 Functions of the Performance Audit Committee

In terms of Section 14(4) (a) of the Local Government Municipal and Performance Management Regulations the performance Audit Committee has the responsibility to -

- review the quarterly reports produced and submitted by the internal audit process;
- review the municipality's performance management system and make recommendations in this regard to the Council of the municipality; and
- at least twice during each financial year submit a performance audit report to the Council of the municipality.

#### 2.13.2 Members of the Performance Audit Committee

The Performance Audit Committee of the Cape Agulhas Municipality comprises of:

Name of representative	Capacity	Meeting dates
C Pieterse	Chairperson	26 September 2014
M Weitz	Member	8 August 2014 19 January 2015
E Lakay	Member	
A Kok	Member	17 April 2015

Table 49.: Members of the Performance Audit Committee

#### 2.14 INTERNAL AUDITING

Section 165 (2) (a), (b)(iv) of the MFMA requires that:

The internal audit unit of a municipality must -

- prepare a risk based audit plan and an internal audit program for each financial year; and
- advise the accounting officer and report to the audit committee on the implementation on the internal audit plan and matters relating to:
- risk and risk management.

The Municipality has an in-house internal audit function that consists of one Internal Auditor and one intern.

Below are the functions of the Internal Audit Unit that was performed during the financial year under review:

Function	Date/Number
<ul> <li>Assistance with the risk assessment for 2014/15</li> <li>Training of the newly appointed Manager: Strategic Services on Risk Management</li> </ul>	<ul> <li>From August to November 2014</li> <li>May and June 2015</li> </ul>
Execution of the Risk Based Audit Plan for 2014/15	Ongoing during the financial year
Attendance of management, Mayco, Council and Portfolio Committees where required	Ongoing during the financial year
Driving the Municipal Governance Review and Oversight process	Ongoing during the financial year
Driving the Service Delivery Budget Implementation Plan and auditing of performance	Ongoing during the financial year
<ul> <li>Auditing of and issuing audit reports on:</li> <li>Compliance to laws and regulations</li> <li>SCM process on the evaluation of declaration of interest during the tender process</li> <li>Housing waiting list administration (follow-up audit)</li> <li>Updated land use register (follow-up audit)</li> <li>Administration of the leave management process</li> </ul>	Ongoing during the financial year
<ul> <li>Annual review of policies (follow-up audit)</li> <li>Risk Management Process of the Swellendam Municipality (independent audit as the internal auditor is involved in the risk management process as well)</li> </ul>	

Table 50.: Table 36: Internal Audit Functions

# 2.15 BY-LAWS AND POLICIES

Section 11 of the MSA gives a Council the executive and legislative authority to pass and implement by-laws and policies.

Below is a list of all the policies developed and reviewed during the financial year:

Policies developed/ revised	Date adopted
Asset Management Policy	28 May 2015
Credit Control Policy	28 May 2015
Property Rates Policy	30 June 2015
Petty Cash Policy	30 June 2015
Risk Management Policy	26 August 2014

Table 51.: Policies

Below is a list of all the by-laws adopted during the financial year:

By-laws developed/ revised	Date adopted by Council
By-Law on Municipal Land Use Planning	30 June 2015 (Resolution: 154/2015)

Table 52.: By-laws

#### 2.16 COMMUNICATION

Local government has a legal obligation and a political responsibility to ensure regular and effective communication with the community. The Constitution of the Republic of South Africa Act 1996 and other statutory enactments all impose an obligation on local government communicators and require high levels of transparency, accountability, openness, participatory democracy and direct communication with the communities to improve the lives of all.

The communities, on the other hand, have a right and a responsibility to participate in local government affairs and decision-making and ample provision is made in the abovementioned legislation for them to exercise their right in this respect. Our democratic government is committed to the principle of Batho Pele and this, in simple terms, means that those we elect to represent us (councillors at the municipal level) and those who are employed to serve us (the municipal officials at municipal level) must always put people first in what they do.

South Africa has adopted a system of developmental local government, which addresses the inequalities, and backlogs of the past while ensuring that everyone has access to basic services, to opportunities and an improved quality of life.

To be successful, communications must focus on the issues that are shown to impact on the residents' perceptions, quality of service, value for money and efficiencies. They should ideally look to close the communication-consultation loop, i.e. tell people how they can have a say and demonstrate how those who have given their views have had a real impact.

Below is a communication checklist of the compliance to the communication requirements:

#### 2.16.1 Communication Activities

Communication activities	Yes/No	Date Approved/Completed
Communication Strategy	Yes	June 2015
Functional complaint management systems	Yes	June 2015
Customer satisfaction surveys	Yes	June 2015

Table 53.: Communication platforms

#### 2.16.2 Communication Unit

Communication Unit	Yes/No	Number of people in the unit	Job titles
Communication offic	Yes	1 (Acting)	Clerk Communication

Table 54.: Communication Unit

#### 2.16.3 Newsletters

Type of Newsletter	Number distributed	Circulation number	Distribution
Internal	12	+/- 314	Monthly
External	4	+/- 10 000 households	Quarterly

Table 55.: Newsletter distribution

#### 2.16.4 Additional communication channels utilized:

Channel	Yes/No	Number of People Reached
Facebook	Yes	5 376
Twitter	Yes	58
SMS system	Yes	4 304
Radio (fortnightly slot)	Yes	Undetermined

Table 56.: Additional communication channels utilized

#### 2.17 WEBSITE

Municipalities are required to develop and maintain a functional website that displays relevant information as per the requirements of Section 75 of the MFMA and Section 21A and B of the MSA as amended.

The website should serve as a mechanism to promote accountability and transparency to communities and therefore information posted should be accurate and timeously updated.

The municipal website is a key communication mechanism in terms of service offering, information sharing and public participation. It is a communication tool that should allow easy and convenient access to relevant information. The municipal website should serve as an integral part of the Municipality's Communication Strategy.

The table below gives an indication about the information and documents that are published on our website:

Description of information and/or document	Published Yes/No
Municipal contact details (Section 14 of the Promotion of Access to Information Act)	
Full Council details	Yes
Contact details of the Municipal Manager	Yes
Contact details of the CFO	Yes
Physical address of the Municipality	Yes
Postal address of the Municipality	Yes
Financial Information (Sections 53, 75, 79 and 81(1) of the MFMA)	
Draft Budget 2014/15	Yes
Adjusted Budget 2014/15 (Approved 18 February 2015)	Yes
Asset Management Policy (Approved 17 April 2015)	Yes
Indigent Policy (Masakhane)	Yes
Funds and Reserves Policy	Yes
Investment Policy (Approved 17 April 2015)	Yes
Rates Policy	Yes
Supply Chain Management Policy (Approved 14 August 2014)	Yes
Budget & Virement Policy (Approved 14 August 2014)	Yes
Petty Cash Policy (14 August 2014)	Yes

Description of information and/or document	Published Yes/No
Draft Borrowing Policy	Yes
Top layer SDBIP 2014/15	Yes
Integrated Development Plan and Public Participation (Section 25(4)(b) of the MSA and Section 21(1)(b) of	the MFMA)
Reviewed IDP for 2014/15	Yes
IDP Process Plan for 2014/15	Yes
Reports (Sections 52(d), 71, 72 &75(1)(c) and 129(3) of the MFMA)	
Annual Report of 2013/14 (Approved 24 February 2015)	Yes
Oversight reports (approved 15 April 2014)	Yes
Mid-year budget and performance assessment (Approved 30 January 2015)	Yes
Quarterly reports	Yes
Monthly Budget Statement	Yes
Local Economic Development (Section 26(c) of the MSA)	
Local Economic Development Strategy (Draft 2013)	Yes
Performance Management (Section 75(1)(d) of the MFMA)	
Performance Agreements for employees appointed as per Section 57 of MSA	Yes
Assurance Functions (Sections 62(1), 165 & 166 of the MFMA)	
Internal Audit Charter (Approved 26 September 2012)	Yes
Audit Committee Charter (Approved 26 September 2012)	Yes
Risk Management Strategy & Implementation Plan 2012 (Approved 28 August 2012)	Yes

Table 57.: Website Checklist

#### 2.18 SUPPLY CHAIN MANAGEMENT

The Municipality has adopted an SCM policy that governs the procurement processes in terms of the requirements set by National Treasury. The SCM Policy was revised and adopted by Council in June 2014 to fully comply with the SCM Regulations. The SCM Policy has been reviewed by incorporating the legislative amendments and recommendations by the Auditor-General and Provincial Treasury to give effect to the compliance aspect.

This will enable the Supply Chain Management Unit (SCMU) to further streamline procedures and processes to promote more efficient and effective service delivery to all internal and external stakeholders.

#### 2.18.1 Competitive Bids in Excess of R200 000

The bid committees are established and are functioning fully according to Council's SCM Policy and the SCM Regulations. The committees are listed below:

- Bid Specification Committee (BSC)
- Bid Evaluation Committee (BEC)

Bid Adjudication Committee (BAC)

# a) Bid Committee Meetings

The table below details the number of bid committee meetings held for the 2014/15 financial year:

Bid Specification Committee	Bid Evaluation Committee	Bid Adjudication Committee
36	44	15

Table 58.: Bid Committee Meetings

The attendance figures of members of the Bid Specification Committee are as follows:

Members	Percentage attendance
There are no permanent members on the Bid Specification Committee. Members are allocated dependent on the type of bid	100

Table 59.: Attendance of members of Bid Specification Committee

The attendance figures of members of the Bid Evaluation Committee are as follows:

Member	Percentage attendance
There are no permanent members on the Bid Evaluation Committee.  Members are allocated dependent on the type of bid	100

Table 60.: Attendance of members of Bid Evaluation Committee

The attendance figures of members of the Bid Adjudication Committee are as follows:

Member	Percentage attendance
H Van Biljon (Director: Financial Services)	53
N Kotze (Director: Technical Services)	100
P Everson (Assistant Director: Electro-Mechanical Services)	87
K Mrali (Director: Community Services)	87
S Ngwevu (Director: Corporate Services)	80
J Jamneck (Manager: Expenditure)	40

Table 61.: Attendance of members of Bid Adjudication Committee

The percentages as indicated above include the attendance of those officials acting in the position of a bid committee member.

# b) Awards Made by the Bid Adjudication Committee

The Bid Adjudication Committee awarded 23 bids (34: 2013/14) with an estimated value of R9 399 243.86 (R41 004 210.35: 2013/14).

Number of bids	Type of bid	Value of bid awarded R
24	Competitive bids	13 281 460
42	Quotations	1 774 120
6	Extension of contract as per Part 23.14.20 of the SCMP&S	1 796 952

Number of bids	Type of bid	Value of bid awarded R
1	Deviation in terms of Part 18.6.4 of the SCMPOS	1 237 950

Table 62.: Awards Made by the Bid Adjudication Committee

The ten highest bids awarded by the Bid Adjudication Committee are as follows:

Bid number	Title of bid	Directorate and section	Successful Bidder	Value of bid awarded R
SCM8/2014/15	Building of bathrooms	Community Services / Public Services	AJ Bouers	346 000
SCM10/2014/15	Upgrading of Napier Sportsground	Community Services / Sport and Recreation	De Groote and De Groot BK trading as Corona Landscaping	295 974
SCM11/2014/15	Steel streetlight poles	Electrical Services	Park Boulevard Trading 35 CC	298 737
SCM16/2014/15	Rental of printers & photocopiers for a term of 3 years	Corporate Services / Administrative Support	Hybricode Pty Ltd t/a Nashua Breede Valley	1 931 173
SCM19/2014/15	Supply & installation of library book detection systems and 3 year maintenance agreement	Community Services / Library	CSX Customer Services Pty Ltd	206 112
SCM17/2014/15	Building extension to Struisbaai Library	Community Services / Library	EG Lakey t/a Lakey Bouers	291 782
SCM24/2014/15	Upgrading of netball court at Napier Sportsground	Community Services / Sport & Recreation	Cape Agulhas Civils	328 491
SCM23/2014/15	Construction of rising main and sports field at Zwelitsha	Community Services / Sport & Recreation	Cape Agulhas Civils	651 462
SCM25/2014/15	Construction of midblock water main	Technical Services / Water & Sewerage	SR Civil Contractors Pty Ltd	286 737
SCM22/2014/15	Transport service for containerised waste from public drop-off's at Struisbaai, Waenhuiskrans, Napier and Bredasdorp to Bredasdorp Landfill Site for a term of 3 years	Technical Services / Solid Waste	DP Truck Hire	3 387 083

Table 63.: Ten highest bids awarded by Bid Adjudication Committee

# c) Awards Made by the Accounting Officer

No bids were awarded by the Accounting Officer in terms of Section 144 of the MFMA 56 of 2003.

#### 2.18.2 Deviation from Normal Procurement Processes

The table below provides a summary of deviations approved for the financial year under review:

Number of deviations	Value of deviations R		
Deviations for amounts below R30 000:			
52	325 871		
Deviations for amounts above R30 000:			
9	861 652		
Deviations for amounts above R200 000:			
2	1 678 797		

Table 64.: Summary of deviations

#### 2.18.3 Logistics Management

The system of logistics management must ensure the following:

- the monitoring of spending patterns on types or classes of goods and services incorporating, where practical, the coding of items to ensure that each item has a unique number;
- the setting of inventory levels that includes minimum and maximum levels and lead times wherever goods are placed in stock;
- the placing of manual or electronic orders for all acquisitions other than those from petty cash;
- before payment is approved, certification by the responsible officer that the goods and services are received or rendered on time
  and is in accordance with the order, the general conditions of contract and specifications where applicable and that the price
  charged is as quoted in terms of a contract;
- appropriate standards of internal control and warehouse management to ensure that goods placed in stores are secure and only
  used for the purpose for which they were purchased;
- regular checking to ensure that all assets including official vehicles are properly managed, appropriately maintained and only used for official purposes; and
- Monitoring and review of the supply vendor performance to ensure compliance with specifications and contract conditions for particular goods or services.

Inventory levels are set at the start of each financial year. These levels are set for normal operations. In the event that special projects are being launched by departments, such information is not communicated timely to the Stores Section in order for them to gear them to order stock in excess of the normal levels.

Internal controls are in place to ensure that goods and service that are received are certified by the responsible person which is in line with the general conditions of contract.

Regular checking of the condition of stock is performed. Quarterly stock counts are performed at which surpluses, deficits, damaged and redundant stock items are identified and reported to Council.

As at 30 June 2015, the value of stock at the municipal stores amounted to R1 284 477 (R667 532: 2013/14).

#### Staff

- The staff component of the Supply Chain Management Unit is as follows:
- Manager Supply Chain Management
- Accountant Supply Chain Management (vacant)
- Supply Chain Management Practitioner
- Supply Chain Management Clerk (vacant)
- Storekeeper
- Stores Clerk
- Financial Intern

#### **Supplier Database**

The database for suppliers is currently operated on an Excel spreadsheet. The number of new suppliers registered within the financial year amounts to 127.

The total number of registered suppliers until 30 June 2015 amounts to 837.

We have invited new prospective service providers to register on the supplier database and all current suppliers to update their details during January 2015. An email was also sent to suppliers of whom the tax clearances have expired.

#### **SCM Technology: Western Cape Supplier Database**

The development and implementation of a supplier database for all municipalities of the Western Cape to utilise and implement.

#### **Background**

Ariba, on behalf of Western Cape Government, has been contracted by Provincial Treasury for the population and maintenance of a Western Cape Supplier Database.

#### **Purpose and Objectives**

To facilitate uniformity, develop best practice guidelines, inform sound financial governance, promote and maximise service delivery through the efficient and effective use of a centralised supplier database for all municipalities.

The objective of the WCSD project is also to allow for all municipalities to utilise one central database which is housed and maintained at one central point, the attributes and benefits of which includes:

- The provision of built-in controls to track and monitor the identification of persons in the service of the state, tax clearance status, BEE status, CIDB registration, as well as all other requirements which are normally associated with registering on a supplier database.
- Notifying suppliers 30 days before tax clearance certificates expire so that suppliers have ample time to update their profiles and remain active on the system.
- Performance of regular conflict of interest checks which are run through the entire system on a monthly basis.
- · Verification of banking details of all suppliers.

Registration on the WCSD is free of charge for suppliers and municipalities.

Municipalities will also be able to add all of their current suppliers on the WCSD at no extra cost.

Documentation of all suppliers will be available to all municipalities via the web based system since all original documentation received from suppliers are scanned electronically and uploaded onto the system.

Part of the objectives would also be to ensure that the core activities, functions and operations of the supplier database are in congruence with the objectives of the Constitution and to comply with the laws and regulations which govern SCM.

#### 2.18.4 Disposal Management

The system of disposal management must ensure the following:

- immovable property is sold only at market related prices except when the public interest or the plight of the poor demands otherwise;
- movable assets are sold either by way of written price quotations, a competitive bidding process, auction or at market related prices, whichever is the most advantageous;
- Firearms are not sold or donated to any person or institution within or outside the Republic unless approved by the National Conventional Arms Control Committee;
- Immovable property is let at market related rates except when the plight of the poor demands otherwise;
- All fees, charges, rates, tariffs, scales of fees or other charges relating to the letting of immovable property are annually reviewed;
- Where assets are traded in for other assets, the highest possible trade-in price is negotiated; and
- In the case of the free disposal of computer equipment, the provincial department of education is first approached to indicate within 30 days whether any of the local schools are interested in the equipment.

We are complying with Section 14 of the MFMA which deals with the disposal of capital assets. The current policies in place aim to provide the guidelines for the disposal of all obsolete and damaged assets.

# Chapter 3

# 3.1 INTRODUCTION

This chapter provides an overview of the actual key service achievements of the Municipality for the 2014/15 financial year in relation to the key performance objectives and indicators as set out in the IDP. It furthermore, includes an overview of achievement in 2014/15 as compared to 2013/14.

## 3.2 OVERVIEW OF PERFORMANCE WITHIN THE ORGANISATION

Performance management is a process which measures the implementation of the organisation's strategy. It is also a management tool to plan, monitor, measure and review performance indicators to ensure efficiency, effectiveness and the impact of service delivery by the municipality.

At local government level performance management is institutionalized through a multitude of legislative requirements. Performance management provides a mechanism to ensure achievement of strategic goals through assessment of actual performance against predetermined targets.

Section 152 of the Constitution sets out the objectives of local government which pave the way for the establishment of a culture of performance management which aligns to the requirements of "accountable government" Section 195 sets out the basic values and principles governing public administration, and these are also inextricably linked to the concept of performance management, specifically the following:

- the promotion of efficient, economic and effective use of resources;
- accountable public administration;
- to be transparent by providing information;
- to be responsive to the needs of the community; and
- to facilitate a culture of public service and accountability amongst staff.

#### 3.2.1 LEGISLATIVE REQUIREMENTS

The MSA requires municipalities to establish a performance management system. Furthermore, the MSA and the MFMA requires the Integrated Development Plan (IDP) to be aligned to the municipal budget and to be monitored for the performance of the budget against the IDP via the SDBIP.

In terms of Section 46(1)(a) of the MSA, a municipality must prepare for each financial year a performance report reflecting the municipality's and any service provider's performance during the financial year, including comparison with targets of and with performance in the previous financial year. The report must, furthermore, indicate the development and service delivery priorities and the performance targets set by the municipality for the financial year as well as that were or are to be taken to improve performance.

In addition, Regulation 7 (1) of the Local Government: Municipal Planning and Performance Management Regulations, 2001 states that "A Municipality's Performance Management System entails a framework that describes and represents how the municipality's

cycle and processes of performance planning, monitoring, measurement, review, reporting and improvement will be conducted, organised and managed, including determining the roles of the different role players." Performance management is not only relevant to the organisation as a whole, but also to the individuals employed in the organization as well as the external service providers and the municipal entities. This framework, *inter alia*, reflects the linkage between the IDP, Budget, SDBIP and individual and service provider performance.

The Performance Management System uses the approved SDBIP as its basis. Section 1 of the MFMA defines the service delivery and budget implementation plan as:

"a detailed plan approved by the mayor of a municipality in terms of Section 53(1)(c)(ii) for implementing the municipality's delivery of services and the execution of its annual budget and which must include (as part of the top-layer) the following:

- Projections for each month of revenue to be collected by source and operational and capital expenditure by vote
- Service delivery targets and performance indicators for each quarter".
- Budget processes and related matters"

#### 3.2.2 ORGANISATION PERFORMANCE

Strategic performance indicates how well the municipality is meeting its objectives and which policies and processes are working. All government institutions must report on strategic performance to ensure that service delivery is efficient, effective and economical. Municipalities must develop strategic plans and allocate resources for the implementation. The implementation must be monitored on an ongoing basis and the results must be reported on during the financial year to various role-players to enable them to timeously implement corrective measures where required.

This report highlights the strategic performance in terms of the Municipality's Top Layer SDBIP, performance in terms of the strategic objectives, performance on the National Key Performance Indicators prescribed in terms of Section 43 of the MSA and an overall summary of performance on a functional level.

## 3.3 THE PERFORMANCE SYSTEM FOLLOWED FOR THE FINANCIAL YEAR 2014/15

#### 3.3.1 ADOPTION OF A PERFORMANCE MANAGEMENT FRAMEWORK

The Municipality adopted a performance management framework that was approved by Council on 29 May 2007 (Council Resolution 101/2007).

#### 3.3.2 THE IDP AND THE BUDGET

The IDP process and the performance management process are integrated. The IDP was reviewed for 2014/15 and both the IDP and the budget for 2014/15 were approved by Council on 28 May 2014. The IDP informs the planning stage of performance management. Performance management in turn, informs the implementation management, monitoring and evaluation of the IDP

#### 3.3.3 THE SERVICE DELIVERY BUDGET IMPLEMENTATION PLAN

The organisational performance is evaluated by means of a municipal scorecard namely the (Top Layer SDBIP) at organisational level and through a Departmental SDBIP at directorate and departmental levels.

The SDBIP is a plan that converts the IDP and budget into measurable criteria on how, where and when the strategies, objectives and normal business process of the municipality is implemented. It also allocates responsibility to directorates to deliver the services in terms of the IDP and budget.

### a) The municipal scorecard (Top Layer SDBIP)

The municipal scorecard Top Layer SDBIP consolidates service delivery targets set by Council/senior management and provides an overall picture of performance for the municipality as a whole, as well as a reflection of performance in terms of its strategic priorities.

The SDBIP is a layered plan comprising of a Top Layer SDBIP and Departmental SDBIP's. The approved Top Layer SDBIP is the basis of the municipality's Performance Management System. The SDBIP is a public document that comprises of Key Performance Indicators (KPI's) with quarterly service delivery targets which are derived from the IDP, legislation, regulations, risks and other critical aspects identified by the Municipal Council.

Performance reporting on the Top Layer SDBIP is submitted to the Mayoral Committee and Council on a quarterly, half yearly (Mid-year Budget and Performance Assessment Report (S72 MFMA)) and annual basis (Annual Report (S121 MFMA)).

Components of the Top Layer SDBIP includes a one-year detailed plan and a three-year capital plan. The 5 components of the SDBIP are:

- Monthly projections of revenue to be collected for each source
- Monthly projections of expenditure (operating and capital) and revenue for each vote
- Quarterly projections of service delivery targets and performance indicators for each vote
- Ward information for expenditure and service delivery
- Detailed capital project plan broken down by ward over three years

The following diagram illustrates the establishment, components and review of the municipal scorecard (Top Layer SDBIP):

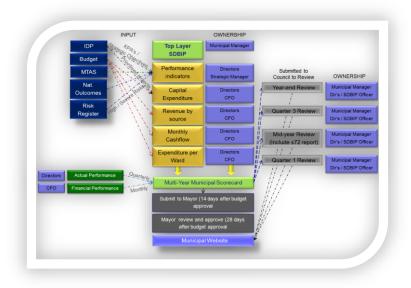


Figure 2.: Components of the Municipal Scorecard

Top Layer KPI's were prepared based on the following:

- Key performance indicators (KPI's) for the programmes / activities identified to address the strategic objectives as documented in the IDP.
- KPI's identified during the IDP and KPI's that need to be reported to key municipal stakeholders.
- KPI's to address the required National Agenda Outcomes, priorities and minimum reporting requirements.

#### 3.3.4 SYSTEM TO MONITOR PERFORMANCE

The Municipality utilizes an electronic web based system on which KPI owners update actual performance on a monthly basis. KPI owners report on the results of the KPI by documenting the following information on the performance system:

- The actual result in terms of the target set.
- The calculation of the actual performance reported (If %).
- A performance comment on actual achievement with full explanations if targets were not achieved.
- Actions to improve the performance against the target set, if the target was not achieved.

It is the responsibility of every KPI owner to maintain a portfolio of evidence to support actual performance results updated.

## 3.4 PERFORMANCE MANAGEMENT

Performance management is prescribed by chapter 6 of the MSA and the Municipal Planning and Performance Management Regulations, 796 of August 2001. Section 7(1) of the aforementioned regulation states that "A Municipality's Performance Management System entails a framework that describes and represents how the municipality's cycle and processes of performance planning, monitoring, measurement, review, reporting and improvement will be conducted, organized and managed, including determining the responsibilities of the different role players." This framework, *inter alia*, reflects the linkage between the IDP, Budget, SDBIP and individual and service provider performance. The Municipality adopted a performance management framework that was approved by Council on 29 May 2007 (Council Resolution 101/2007).

#### 3.4.1 ORGANISATIONAL PERFORMANCE

The organisational performance is monitored and evaluated via the SDBIP and the performance process can be summarised as follows:

- The Top Layer SDBIP was approved by the Mayor on 12 June 2014 and the information was loaded on an electronic web based system.
- The web based system sends automated e-mails to the users of the system as a reminder to all staff responsible for updating their actual performance against key performance indicator targets by the 14th of every month for the previous month's performance.

  Updates are audited by internal audit for completeness and correctness.
- Additionally, the performance system administrator reminds all departments on a monthly basis to update their actual performance on the web based system.
- Each director reports on his specific SDBIP performance in his Section 71 MFMA report which is discussed in the monthly portfolio committee meetings to determine early warning indicators and discuss corrective measures if needed.
- A quarterly performance report is submitted to Council, which must be read together with the Section 52 Report which is required in terms of the MFMA. Section 52(d) of the MFMA furthermore requires the Mayor to submit a report to Council within 30 days of the end of each quarter on the implementation of the budget and the financial state of affairs of the Municipality.
- The first quarterly report was submitted to Council on 28 October 2014 and the second quarterly report formed part of the Section 72 report in terms of the MFMA, which was submitted to the Mayor on 19 January 2015. The third quarter report was submitted to Council on 28 April 2015. The 4th quarter report was submitted to Council on 28 July 2015.
- The Annual SDBIP Performance Report for the full year will be submitted to the Performance Audit Committee in August/September 2015.

#### 3.4.2 INDIVIDUAL PERFORMANCE MANAGEMENT

#### Municipal Manager and Managers directly accountable to the Municipal Manager

The MSA prescribes that the municipality must enter into performance based agreements with the all s57-employees and that performance agreements must be reviewed annually. This process and the format is further regulated by Regulation 805 (August 2006) as amended by Regulation 21 (January 2014)

All performance agreements for the 2014/15 financial year were signed by 30 July 2014. The appraisal of the actual performance in terms of the singed agreements takes place twice per annum as regulated. The mid-year performance evaluations (1 July to 31 December 2014) took place on 26 February 2015 and the final evaluation of the 2014/15 financial year (1 January 2015 to 30 June 2015) is scheduled for completion during September 2015.

The appraisals were done by an evaluation panel as indicated in the signed performance agreements and in terms of Regulation 805 and consisted of the following people:

- Executive Mayor;
- Portfolio Chairperson;
- Municipal Manager (in case of review of a Director);
- Chairperson of the Audit Committee;
- Independent representative by a person in the employ of the municipality.

#### b) Other municipal personnel

The Municipality has implemented individual performance management to lower level staff in annual phases. All staff on post level 0 - 15 have performance agreements or performance development plans for the 2014/15 financial year. The mid-year performance of 2014/15 (1 July 2014 to 31 December 2014) took place after closure of the second quarter and the final evaluation of the financial year (1 January 2015 to 30 June 2015) is still in process. The evaluation of performance is done between a manager and the employee in the presence of the applicable supervisor after which senior management do a moderation of all the results to ensure reliable and realistic outcomes.

#### 3.4.3 Service Provider Strategic Performance

Section 76(b) of the MSA states that KPIs should inform the indicators set for every municipal entity and service provider with whom the municipality has entered into a service delivery agreement.

- A service provider means a person or institution or any combination of persons and institutions which provide to or for the benefit of the local community
- An external service provider means an external mechanism referred to in Section 76(b) which provides a municipal service for a municipality

• A service delivery agreement means an agreement between a municipality and an institution or person mentioned in Section 76(b) in terms of which a municipal service is provided by that institution or person, either for its own account or on behalf of the municipality

# 3.5 STRATEGIC SDBIP (TOP LAYER)

#### 3.5.1 OVERALL ACTUAL PERFORMANCE FOR 2014/15

The purpose of strategic performance reporting is to report specifically on the implementation and achievement of IDP outcomes. This Section should provide an overview on the strategic achievement of a Municipality in terms of the strategic intent and deliverables achieved as stated in the IDP. The Top Layer (strategic) SDBIP is the Municipality's strategic plan and shows the strategic alignment between the different documents. (IDP, Budget and Performance Agreements).

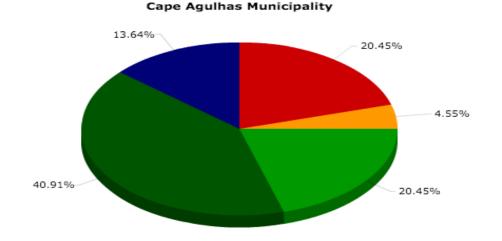
In the paragraphs below the performance achieved is illustrated against the Top Layer SDBIP according to the IDP (strategic) objectives.

The following figure explains the method by which the overall assessment of actual performance against targets set for the KPI's of the SDBIP is measured.

Category	Color	Explanation
KPI's Not Yet Measured		KPIs with no targets or actuals in the selected period.
KPI's Not Met		0% >= Actual/Target < 75%
KPI's Almost Met		75% >= Actual/Target < 100%
KPI's Met		Actual/Target = 100%
KPI's Well Met		100% > Actual/Target < 150%
KPI's Extremely Well Met		Actual/Target >= 150%

Figure 3.: SDBIP Measurement Categories

The graph below displays the overall performance per strategic objective for 2014/15





					Strategic Objective			
	Cape Agulhas Municipality	Development and regular maintenance of bulk infrastructure such as roads, storm water networks, potable water networks, waste water treatment plants, land and integrated human settlements	Establishing a functional municipality that can deliver on the IDP priorities, implement policies that will facilitate transformation, effective staff structure, general management practices and training	Promote service excellence and a corruption free environment	Provision of quality basic services such as water, electricity, refuse removal and sanitation	To facilitate economic development by creating a conducive environment for business development and unlock opportunities to increase participation amongst all sectors of society in the mainstream economy to ultimately create decent job opportunities	To facilitate the holistic development of people, expand the safety net for vulnerable groups and implement sustainable programmes to improve their livelihoods	To implement sound financial management systems and procedures that will ensure the financial viability of Cape Agulhas Municipality
KPI Not Met	9 (20.5%)	1 (9.1%)	2 (50%)	1 (50%)	2 (28.6%)	1 (33.3%)	1 (10%)	1 (14.3%)
KPI Almost Met	2 (4.5%)	2 (18.2%)	-		-			
KPI Met	9 (20.5%)	3 (27.3%)	1 (25%)		1 (14.3%)	1 (33.3%)	2 (20%)	1 (14.3%)
KPI Well Met	18 (40.9%)	4 (36.4%)	-	1 (50%)	3 (42.9%)	-	7 (70%)	3 (42.9%)
KPI Extremely Well Met	6 (13.6%)	1 (9.1%)	1 (25%)		1 (14.3%)	1 (33.3%)		2 (28.6%)
Total:	44	11	4	2	7	3	10	7

Graph 5.: Overall performance per strategic objective

#### 3.5.2 DETAIL ACTUAL PERFORMANCE FOR 2014/15 KEY PERFORMANCE INDICATORS PER STRATEGIC OBJECTIVE

# a) Development and regular maintenance of bulk infrastructure such as roads, stormwater networks, potable water networks, waste water treatment plants, land and integrated human settlements

Ref	КРІ	Unit of Measurement	Wards	Actual performance of 2013/14			Target			Overall perfor- mance fo 2014/15	or
					Q1	Q2	Q3	Q4	Annual	Actual	R
TL3	Review the Human Settlement Plan and submit to Council by 31 May	Plan reviewed and submitted to Council by 31 May	All	New KPI for 2014/15. No comparative audited results available.	0	0	0	1	1	1	G
	Performance Comment -	The Counc	cil adopted	the revised Human S	ettlement I	Plan on 31	March 202	L5. (Resolut	ion 49/2015).		
	Corrective Measures				n/a						

Ref	КРІ	Unit of Measurement	Wards	Actual performance of 2013/14			Target	:		Overall perfor- mance fo 2014/15	or or
					Q1	Q2	Q3	Q4	Annual	Actual	R
TL32	Complete the construction of the stormwater systems in Struisbaai-North by the end of June within the approved budget	Project completed	5	0	0	0	0	1	1	1	G
	Performance Comment -			Project	completed	as planned	d.				
	Corrective Measures				n/a						
TL33	Number of meters of streets tarred in Nuwerus (Napier) by the end of June within the approved budget	Number of meters tarred	1	0	0	0	0	405	405	1 888.2	В
	Performance Comment -	Completed Ifraim Stree allocated to the project				act that th				_	
	Corrective Measures				n/a						
TL34	95% of the roads and stormwater maintenance budget spent {(Actual expenditure divided by the total approved maintenance budget) x 100}	% of maintenance budget spent	All	93%	0%	10%	50%	95%	95%	100.7%	G 2
	Performance Comment -		100	% of the roads and s	stormwater	maintena	nce budge	t spent.		l	
	Corrective Measures				n/a						
TL35	95% of the roads and stormwater capital budget spent {(Actual expenditure divided by the total approved capital budget) x 100}	% of capital budget spent	All	New KPI for 2014/15. No comparative audited results available.	10%	35%	60%	95%	95%	98.70%	G 2
	Performance Comment -		98.7	0% of the of the road	ds and storr	nwater ca	pital budge	et spent.			
	Corrective Measures				n/a						
TL36	95% of the refuse removal maintenance budget spent {(Actual expenditure divided by the total approved maintenance budget) x 100}	% of maintenance budget spent	All	97%	15%	50%	70%	95%	95%	93.65%	0
	Performance Comment -	93.65% of the refuse re income is less than the is also however essen maintain the service. Th with a call from the	expenses, a Itial to ensu ne Municipa	nd it is essential tha	t we try as f ovision is ma ongoing co	ar as poss de for und ncern and	ible to kee expected o a concerto	p expenditu costs that m ed effort is r	ire on a par w ay have to be made to save	ith income. incurred to money in lin	It
	Corrective Measures	To continue with setting the correct tariff and to do the necessary adjustment at the adjustment budget when saving is evident as we do forecasting.									
TL37	95% of the approved refuse removal capital budget spent {(Actual amount spent /Total amount budgeted for waste removal assets)x100}	% of capital budget spent	All	New KPI for 2014/15. No comparative audited results available.	10%	30%	50%	95%	95%	74.41%	0
	Performance Comment -	The savings are due to		citive prices received ns. However, all proj	_				or the purcha	se of variou	s
	Corrective Measures	No corr	ective meas	sures required, beca	use all proje	cts were c	ompleted	and a savin	g achieved.		

Ref	КРІ	Unit of Measurement	Wards	Actual performance of 2013/14			Target	:		Overall perfor- mance fo 2014/15	or
					Q1	Q2	Q3	Q4	Annual	Actual	R
TL38	Complete the project for the upgrade of the Struisbaai Waste Water Treatment Works by 31 December 2014	Project completed	5	1	0	1	0	0	1	1	G
	Performance Comment -			Project	completed	as planned	d.				
	Corrective Measures				n/a						
TL40	95% of the approved waste water maintenance budget spent {(Actual amount spent on maintenance of water assets/Total amount budgeted for maintenance of waste water)x100}	% of maintenance budget spent	All	83%	0%	0%	0%	95%	95%	98.70%	G 2
	Performance Comment -		98.7	7% of the approved v	vaste water	maintena	nce budge	t spent.			
	Corrective Measures				n/a						
TL43	95% of the approved water maintenance budget spent {(Actual amount spent on maintenance of water assets/Total amount budgeted for maintenance of water assets)x100}	% of maintenance budget spent	All	88%	0%	0%	0%	95%	95%	95.60%	G 2
	Performance Comment -			95.6% of the wa	ter mainter	nance bud	get spent.				
	Corrective Measures				n/a						
TL44	Complete the upgrade of the Water treatment Works (WTW) in Napier by the end of June within the approved budget	Project completed  1						0	R		
	Performance Comment -	The construction side		completed due to the t approve the constri wasteful ex	uction side	pending th	e report a				
	Corrective Measures										

Table 65.: Development and regular maintenance of bulk infrastructure such as roads, stormwater networks, potable water networks, waste water treatment plants, land and integrated human settlements

b) Establishing a functional municipality that can deliver on the IDP priorities, implement policies that will facilitate transformation, effective staff structure, general management practices and training

Ref	КРІ	Unit of Measurement	Wards	Actual performance of 2013/14			Target	:		Overall perfor- mance fo 2014/15	or
					Q1	Q2	Q3	Q4	Annual	Actual	R
TL5	0.5% of the municipality's operational budget actually spent on implementing its workplace skills plan {(Actual amount spent on training/total operational budget)x100}	% of the operational budget spent on training	All	0.74%	0%	0%	0%	0.50%	0.50%	0.81%	В
	Performance Comment -	A total amount of R 1 446.96		6 was spent on staff i ETA. The total adjust	-				-	plus R 634	
	Corrective Measures				n/a						
TL6	Appoint people from the employment equity target groups in the three highest levels of management in compliance with a municipality's approved employment equity plan	Number of people appointed in the three highest levels of management	All	1	0	0	0	1	1	0	R
	Performance Comment -	The only vacancy or designated group, despi		vas the Manager: Str e advertisement and A white fema	head huntir	ng. This is m	ainly attı				on.
	Corrective Measures	Internal training and dev	velopment	of persons from design Public Manageme					ve candidates	(Eg MMC ar	nd
TL7	Limit vacancy rate to less than 10% of budgeted post (Number of funded posts vacant / total number of funded posts)x100	(Number of funded posts vacant / total number of funded posts)x100	All	23.50%	10%	10%	10%	10%	10%	12.72%	R
	Performance Comment -	In 2013/14, a moratoriu		ed on the filling of p I year. This was syste						ginning of th	ıe
	Corrective Measures	The ongoing process	s of filling va	acant positions will e	nsure that t financial ye		% is achie	eved within	the first quar	ter of new	
TL8	Develop a individual PMS policy that includes an incentive policy and submit to Council by end September	Individual PMS policy developed that includes an incentive policy and submitted to Council by end September	developed that includes an incentive policy and submitted to Council by end index of the policy and submitted available includes an incentive policy and submitted audited results available includes an incentive policy and submitted audited results available includes an incentive policy and submitted audited results available includes an incentive policy and submitted audited results available includes an incentive policy and submitted audited results available includes an incentive policy and submitted audited results available includes an incentive policy and submitted audited results available includes an incentive policy and submitted audited results available includes an incentive policy and submitted audited results available includes an incentive policy and submitted audited results available includes an incentive policy and submitted audited results available includes an incentive policy and submitted audited results available includes an incentive policy and submitted audited results available includes an incentive policy and submitted audited results available includes an incentive policy and submitted audited results available includes an incentive policy and submitted audited results available includes an incentive policy and a submitted audited results available includes an incentive policy and a submitted audited results are also an incentive policy and a submitted and a submitted and a submitted and a submitted audited results are also an incentive policy and a submitted and a su							1	G
	Performance Comment -	The policy was develope	ed and appr	•	6 May 2015 f obtaining			ter than ant	icipated due t	o a prolong	ed
	Corrective Measures				n/a						

Table 66.: Establishing a functional municipality that can deliver on the IDP priorities, implement policies that will facilitate transformation, effective staff structure, general management practices and training

# c) Promote service excellence and a corruption free environment

Ref	КРІ	Unit of Measurement	Wards	Actual performance of 2013/14		Target				Overall perfor- mance fo 2014/15	or
					Q1	Q2	Q3	Q4	Annual	Actual	R
TL26	Implement the RBAP for 2014/15 (Number of audits and tasks completed for the period/ Number of audits and tasks identified in the RBAP )x100	% of audits and tasks completed in terms of the RBAP	All	91.20%	10%	30%	50%	80%	80%	90.70%	G 2
	Performance Comment -	More audits and oth rotated to Internal Aud		well as conflicting tas	•	e transferr	_				1
	Corrective Measures				n/a						
TL27	Develop a Communication Strategy with an implementation plan and submit to Council by end March	Communication Strategy with implementation plan developed and submitted to Council by end March	Communication Strategy with implementation plan developed and submitted to Council  New KPI for 2014/15. No comparative audited results available						0	R	
	Performance Comment -	The development of a which was approved		• ,	•	3/2015) As					
	Corrective Measures	The development of a	Communic	cation Strategy will b	e done in 20	015/16 as p	art of the	Back to Ba	sics Support F	rogramme.	

Table 67.: Promote service excellence and a corruption free environment

# d) Provision of quality basic services such as water, electricity, refuse removal and sanitation

Ref	КРІ	Unit of Measurement	Wards	Actual performance of 2013/14			Target			Overall perfor- mance fo 2014/15	or
					Q1	Q2	Q3	Q4	Annual	Actual	R
TL9	Limit electricity losses to not more than 12% {(Number of Electricity Units Purchased and/or Generated - Number of Electricity Units Sold) / Number of Electricity Units Purchased and/or Generated) × 100}	% electricity losses	All	8.94%	0%	0%	0%	12%	12%	6.45%	В
	Performance Comment -	Achieved by eradicating	all non-me		ithin Munic neters on a		ments, a	ddressing el	ectricity theft	and changir	ıg
	Corrective Measures				n/a						
TL10	95% of the electricity maintenance budget spent {(Actual expenditure divided by the total approved maintenance budget) x 100}	% of maintenance budget spent	All	76.29%	0%	0%	60%	95%	95%	96.50%	G 2
	Performance Comment -		Electrica	l infrastructure mair	ntained acco	ording to m	aintenand	ce schedule.			
	Corrective Measures				n/a						
TL11	95% of the electricity capital budget spent {(Actual expenditure divided by the total approved capital budget) x 100} as per individual project plans	% of capital budget spent	All	New KPI for 2014/15. No comparative audited results available.	2%	6%	35%	95%	95%	99.36%	G 2

Ref	КРІ	Unit of Measurement	Wards	Actual performance of 2013/14			Target	:		Overall perfor- mance for 2014/15
					Q1	Q2	Q3	Q4	Annual	Actual R
	Performance Comment -	We spent	t 99.36% Pla	nning was in place a	nd we start	ed impleme	enting in .	July of the f	inancial year.	
	Corrective Measures				n/a					
TL12	Replace high and low tension cables in Arniston, Struisbaai, Napier and L'Agulhas by end June within the approved budget	Project completed	All	New KPI for 2014/15. No comparative audited results available.	0	0	0	1	1	1 G
	Performance Comment -	All ageing and de	teriorating	infrastructure is on a	capital rep	lacement p	lan and is	replaced a	ccording to th	is plan.
	Corrective Measures				n/a					
TL39	90% waste water discharge quality obtained as per SANS 242 parameters	% water quality of waste water discharge	All	90%	90%	90%	90%	90%	90%	58.33% R
	Performance Comment -	Below standard waste	water qualit	ty is primarily attribu plant, which is curre					orp waste wat	er treatment
	Corrective Measures	The Bredasdorp Waste Water Treatment Works (WWTW) is due for a total upgrade. Two alternative options are of being looked at, namely the conclusion of an agreement with an external service provider to upgrade the plant to technology WWTW during 2015/2016. The Municipality has also registered the project with the MIG program shou gas option not realise, in which case the project is planned for implementation in 2016/2017.							to a biogas	
TL41	Limit technical water losses to not more than 18% {(Number of Kilolitres Water Purchased or Purified - Number of Kilolitres Water Sold) / Number of Kilolitres Water Purchased or Purified × 100}	% water losses	All	22.50%	0%	0%	0%	18%	18%	21% R
			The	21% water loss perc	entage is du	ie to a lot o	f factors	namely;		<u> </u>
	Performance Comment -	,	3).Pressu ust be read	1). Distribution I     e old water meters (     ire management - hig     concurrently with horstrand bulk meters	older than 2 gh pressures ousehold m	20 years). O account fo eters; The i	ld meters or higher nstallatio	water losse n of the L'A	S.	
	Corrective Measures	During this financial year leak detection was done in towns with high water losses only due to cost implications; Funding applications were submitted to the Department of Water Affairs for water demand management which included replaceme of house hold meters, etc; New applications will be lodge at different departments for replacement of household meters pressure management, etc. Leak detection will be done more frequently to locate leakages. Night flows monitoring will also done to locate leakages.							l replacement old meters,	
TL42	95% water quality level obtained as per SANS 241 physical and micro parameters	% water quality level	All	99%	95%	95%	95%	95%	95%	98.58% G
Performance Comment - 98.5% compliant with SANS241 for the year under review according to laboratory results. This is a clear indication municipality's effort to ensure quality drinking water for its community.						tion of the				
	Corrective Measures				None requi	red.				

Table 68.: Provision of quality basic services such as water, electricity, refuse removal and sanitation

 e) To facilitate economic development by creating a conducive environment for business development and unlock opportunities to increase participation amongst all sectors of society in the mainstream economy to ultimately create decent job opportunities

Ref	КРІ	Unit of Measurement	Wards	Actual performance of 2013/14			Targe	t		Overall perfor- mance fo 2014/15	or
					Q1	Q2	Q3	Q4	Annual	Actual	R
TL29	Obtain Blue Flags status for a portion of the Struisbaai beach by end November	Blue flag status received for a portion of the Struisbaai beach by end November	All	0	0	1	0	0	1	1	G
	Performance Comment -			Pilot Blue Flag Statu	ıs achieve	d for Struisk	oaai Beac	h.			
	Corrective Measures				n/a						
TL30	Create FTE's through government expenditure with the EPWP	Number of FTE's created by end June	All	82	0	0	0	51	51	147	В
	Performance Comment -	147 Full Time Equivale	ents (FTE's) v	were created during th	ne year on	various Ext	ended Pu	ublic Works	Program (EPV	VP) projects.	
	Corrective Measures				n/a						
TL31	Review the LED strategy with an implementation plan and submit to Council by end September	LED strategy reviewed with an implementation plan and submitted to Council by end September	All	New KPI for 2014/15. No comparative audited results available.	1	0	0	0	1	0	R
	Performance Comment -	The development of a L Joint Planning Initiativ agreed	e due to in-		aints Th	e Departme	nt of Eco	nomic Deve	elopment and		
	Corrective Measures	A new LED Strategy wil	l be develop	·	nancial Yea rive the pr		rategic M	lanager was	s appointed or	1 May 201	5

Table 69.: To facilitate economic development by creating a conducive environment for business development and unlock opportunities to increase participation amongst all sectors of society in the mainstream economy to ultimately create decent job opportunities

f) To facilitate the holistic development of people, expand the safety net for vulnerable groups and implement sustainable programmes to improve their livelihoods

Ref	КРІ	Unit of Measurement	Wards	Actual performance of 2013/14			Target			Overall perfor- mance fo 2014/15	or
					Q1	Q2	Q3	Q4	Annual	Actual	R
TL1	Construct the ablution facility at the Zwelitsha Sport field by end June within the approved budget	Ablution facility constructed by end June	3	0	0	0	0	1	1	1	G
	Performance Comment -		Phase 1 of	the project complete	ed. Phase 2	scheduled f	or 2015/1	6 Financial Y	'ear.		
	Corrective Measures				n/a						
TL2	Upgrade the sport field at Napier by end June within the approved budget	Sport field upgraded by end 30 June	1	0	0	0	0	1	1	1	G

Ref	КРІ	Unit of Measurement	Wards	Actual performance of 2013/14			Target			Overall perfor- mance for 2014/15
					Q1	Q2	Q3	Q4	Annual	Actual
	Performance Comment -			Projec	t completed	d as planned	l			
	Corrective Measures		Т		n/a	I	ı	Т	T	
TL4	Completion of phase 2 of the Thusong Centre by end of June within the approved budget	Project completed	1	Phase 1 completed during 2013/14	0	0	0	1	1	0
	Performance Comment -	The Municipality's bud	lget allocati	on was insufficient t received from I			_	requested,	additional fu	nding was not
	Corrective Measures	The project was reg	istered for N	AIG funding in June 2	2015 for R 5 years		ne project	will be com	pleted over t	wo financial
TL15	Provide 6kl free basic water per month to all households	Number of HH receiving free basic water	All	8 309	8 490	8 490	8 490	8 490	8 490	8 513
	Performance Comment -			8 513 households re	eceive 6kl fr	ee basic wa	ter per mo	onth.		
	Corrective Measures				n/a					
TL16	Provide free basic sanitation, refuse and availability fee for water to the amount of R 245 (including VAT) to indigent households in terms of the equitable share requirements	Number of HH receiving free basic sanitation	All	3 248	3 180	3 180	3 180	3 180	3 180	3 431
	Performance Comment -	3 431 households reco		sic sanitation, refuse gent households in t					of R 245 (incl	uding VAT) to
	Corrective Measures				n/a					
TL17	Provide 50 kwh free basic electricity per month per indigent household in terms of the equitable share requirements	Number of HH receiving free basic electricity	All	2 672	3 180	3 180	3 180	3 180	3 180	3 431
	Performance Comment -	3 431 households r	eceive 50 kv	vh free basic electric	ity per mon requirem		ent house	hold in term	ns of the equi	table share
	Corrective Measures				n/a					
TL21	Number of formal residential properties that receive piped water (credit and prepaid water) that is connected to the municipal water infrastructure network	Number of formal residential properties that receive piped water (credit and prepaid water)	residential properties that receive piped water (credit and prepaid							8 513
	Performance Comment -	8 513 formal residen	tial properti		ter (credit a rastructure		water) tha	t is connect	ed to the mu	nicipal water

Ref	КРІ	Unit of Measurement	Wards	Actual performance of 2013/14			Target			Overall perfor- mance fo 2014/15	or
					Q1	Q2	Q3	Q4	Annual	Actual	R
	Corrective Measures				n/a						
TL22	Number of formal residential properties connected to the municipal electrical infrastructure network (credit and prepaid electrical metering)(Excluding Eskom areas)	Number of formal residential properties connected to the municipal electrical infrastructure network (credit and prepaid electrical metering)	All	8 442	8 030	8 030	8 030	8 030	8 030	8 600	G 2
	Performance Comment -	8 600 formal residential properties connected to the municipal electrical infrastructure network (credit and prepaid electrical metering)(Excluding Eskom areas).									
	Corrective Measures	n/a									
TL23	Number of formal residential properties connected to the municipal waste water sanitation/sewerage network for sewerage service, irrespective of the number of water closets (toilets)	Number of residential properties which are billed for sewerage in accordance with the financial system	All	5 634	5 582	5 582	5 582	5 582	5 582	6 125	G 2
	Performance Comment -			rties connected to the						_	
Corrective Measures					n/a						
TL24	Number of formal residential properties for which refuse is removed once per week	Number of formal residential properties for which refuse is removed	All	9 259	8 490	8 490	8 490	8 490	8 490	9 068	G 2
	Performance Comment -		9 068 formal residential properties for which refuse is removed once per week.								
	Corrective Measures	n/a									

Table 70.: To facilitate the holistic development of people, expand the safety net for vulnerable groups and implement sustainable programmes to improve their livelihoods

# g) To implement sound financial management systems & procedures that will ensure the financial viability of Cape Agulhas Municipality

Ref	КРІ	Unit of Measurement	Actual Wards performance of 2013/14			Target			Overall perfor-man for 2014/1		
				Q1	Q2	Q3	Q4	Annual	Actual	R	
TL13	Upgrade the server room by the end of April within the approved budget	Project completed	All	New KPI for 2014/15. No comparative audited results available.	0	0	0	1	1	0	R
	Performance Comment -	The Council decided to re-prioritise this project during the adjustment budget, and re-allocated the funding to Project FA HR project aimed at reviewing the Municipality's organisational structure and job profiles). This project was partially extended and required co-funding by the Municipality.				•	•				
	Corrective Measures	The upgrading of the server room has been referred to the 2015/16 financial year.									

Ref	КРІ	Unit of Measurement	Wards	Actual performance of			Target			Overall perfor-mance for 2014/15
				2013/14	Q1	Q2	Q3	Q4	Annual	Actual
TL14	Achieve a debtors payment percentage of at least 98% by 30 June {(Gross Debtors Closing Balance + Billed Revenue - Gross Debtors Opening Balance + Bad Debts Written Off)/Billed Revenue) x 100}	% debtors payment ratio achieved	All	97.35%	98%	98%	98%	98%	98%	107.70%
	Performance Comment -	Due to a concerted		cover outstanding de r a higher percentag						as possible to
	Corrective Measures				n/a					
TL18	Financial viability measured in terms of the outstanding service debtors ((Total outstanding service debtors/revenue received for services)x100}	% outstanding service debtors	All	20.40%	0%	0%	0%	10%	10%	9.49%
	Performance Comment -	Although the targe	t was achiev	ed, the current econ evidence		te is affecting sing indigen	-	ity of resi	dents to pay f	or services as
	Corrective Measures		The M	lunicipality will inves	stigate alter	native debt o	collection	measure	s.	
TL19	Financial viability measured in terms of the available cash to cover fixed operating expenditure ((Cash and Cash Equivalents - Unspent Conditional Grants - Overdraft) + Short Term Investment) / Monthly Fixed Operational Expenditure excluding (Depreciation, Amortisation, and Provision for Bad Debts, Impairment and Loss on Disposal of Assets))	Cost coverage	All	1.92	0	0	0	0.7	0.7	1.03
	Performance Comment -	The Municipality's f	financial vial	bility measured in te	rms of the a	ıvailable casl	n to cove	r fixed op	erating expen	diture is 1.03
	Corrective Measures				n/a					
TL20	Financial viability measured in terms of the municipality's ability to meet it's service debt obligations {(Short Term Borrowing + Bank Overdraft + Short Term Lease + Long Term Borrowing + Long Term Lease) / Total Operating Revenue - Operating Conditional Grant}	Ratio achieved	All	384.9	0	0	0	70	70	0.007
	Performance Comment -	The Municipality's fina	ncial viabilit	y measured in terms	of the mun	nicipality's ab	ility to m	eet it's se	rvice debt ob	igations is 0.007
	Corrective Measures				n/a					
TL25	The percentage of the municipality's capital budget actually spent on capital projects identified for a particular financial year in terms of the IDP	% of the budget spent	All	106.64%	0%	0%	0%	95%	95%	104%
	Performance Comment -	Housing infrastru	cture installa	ation initially treated	l as operation	onal but rect	ified to ca	apital exp	enditure durir	ng the year.
	Corrective Measures				n/a					

Ref	КРІ	Unit of Measurement	Actual Wards performance of 2013/14	Unit of Wards performance of					Overall perfor-man for 2014/1		
				2013/14	Q1	Q2	Q3	Q4	Annual	Actual	R
TL28	Complete a Long-term viability investigation and submit the report with recommendations to Council by end September	Long-term viability investigation completed and report submitted to Council by end September	All	New KPI for 2014/15. No comparative audited results available.	1	0	0	0	1	1	G
	A financial viability investigation was adopted by Council in June 2014. Funds were then requested from Provincial Trophase 2 namely the development of a long term financial plan. The CAM Long Term Financial Plan was approved by C 30 June 2015. (Resolution 162/2015)			,							
Corrective Measures n/a											

Table 71.: To implement sound financial management systems & procedures that will ensure the financial viability of Cape Agulhas Municipality

# 3.6 MUNICIPAL FUNCTIONS

#### 3.6.1 ANALYSIS OF FUNCTIONS

The municipal functional areas are as indicated below:

Municipal Function	Municipal Function Yes / No		
Constitution Schedu	ule 4, Part B functions:		
Air pollution	Yes (currently run in conjunction with the Overberg District Municipality (ODM) due to capacity constraints. The ODM is also responsible for the licensing function)		
Building regulations	Yes		
Child care facilities	No		
Electricity and reticulation	Yes		
Firefighting services	No (run by ODM)		
Local tourism	Yes		
Municipal airports	No		
Municipal planning	Yes		
Municipal health services	No		
Municipal public transport	No		
Municipal public works only in respect of the needs of municipalities in the discharge of their responsibilities to administer functions specifically assigned to them under this Constitution or any other law	Yes		
Pontoons, ferries, jetties, piers and harbors, excluding the regulation of international and national shipping and matters related thereto	No		
Stormwater management systems in built-up areas	Yes		
Trading regulations	Yes		
Water and sanitation services limited to potable water supply systems and domestic waste-water and sewage disposal systems	Yes		

Municipal Function	Municipal Function Yes / No
Constitution Schedu	e 5, Part B functions:
Beaches and amusement facilities	Yes
Billboards and the display of advertisements in public places	Yes
Cemeteries, funeral parlors and crematoria	Yes
Cleansing	Yes
Control of public nuisances	Yes
Control of undertakings that sell liquor to the public	Yes
Facilities for the accommodation, care and burial of animals	Yes (burials done by the veterinarian)
Fencing and fences	Yes
Licensing of dogs	No
Licensing and control of undertakings that sell food to the public	No (managed by the District Municipality)
Local amenities	Yes
Local sport facilities	Yes
Markets	No
Municipal abattoirs	No
Municipal parks and recreation	Yes
Municipal roads	Yes
Noise pollution	Yes
Pounds	Yes
Public places	Yes
Refuse removal, refuse dumps and solid waste disposal	Yes
Street trading	Yes
Street lighting	Yes
Traffic and parking	Yes

Table 72.: Functional Areas

# 3.7 OVERVIEW OF PERFORMANCE PER WARD

The Municipality currently does not keep records of households receiving basic services per ward. However, the table below gives an indication of the detail of basic service delivery per town:

Basic Service Provisions					
Detail	Town	Water	Sanitation	Electricity	Refuse
	Bredasdorp	3 681	4 204	4 600	4 146
Formal Households with minimum	Napier	1 111	1 115	1 266	1 135
service delivery	Struisbaai	2 306	2 315	1 736	2 341
	L'Agulhas	640	648	625	638

	Basic Service Provisions					
Detail	Town	Water	Sanitation	Electricity	Refuse	
	Waenhuiskrans	602	608	258	621	
	Protem	20	20	0	24	
	Klipdale	20	20	0	25	
	Suiderstrand	133	135	115	120	
Households without minimum	0	0	0	0		
Total Househol	8 513	9 061	8 600	9 068		

Table 73.: Basic Service provision per area

## 3.7.1 WARD 1: NAPIER, ELIM, SPANJAARDSKLOOF AND SURROUNDING FARMS

Project Name and detail	Start Date	End Date	Total Value (R)
Upgrading of Napier Sport complex	February 2015	June 2015	799 800
Upgrading of Nuwerus Streets	July 2014	June 2015	5 800 000
Smartie Town roads	September 2014	June 2015	400 000

Table 74.: Capital projects of Ward 1: Napier, Elim, Spanjaardskloof and surrounding farms

	Top Four Service Delivery Priorities for Ward 1 (Highest Priority First)					
No.	Priority Name and Detail	Progress During 2014/15				
1	Installation of new public ablution facilities and upgrading of the old facilities	The new ablution facilities are not done yet but the old facilities are upgraded/maintained regularly				
2	Installation of solar heating panels for houses in Napier and Elim	Dormant due to cessation of Provincial roll out programme				
3	Solar geysers for Napier and Elim	Dormant due to cessation of Provincial roll out programme				
4	Tarring of roads in Tamatiekraal and Bo-Dorp	Bo-Dorp street completed				

Table 75.: Top four service delivery priorities for Ward 1: Napier, Elim, Spanjaardskloof and surrounding farms

#### 3.7.2 WARD 2: PART OF BREDASDORP, KLIPDALE, HOUTKLOOF AND SURROUNDING FARMS

Project Name and detail	Start Date	End Date	Total Value (R)
Replacement of midblock water main	May 2015	June 2015	286 736

Table 76.: Capital projects of Ward 2: Part of Bredasdorp, Klipdale, Houtkloof and surrounding farms

	Top Four Service Delivery Priorities for Ward 2 (Highest Priority First)					
No.	Priority Name and Detail	Progress During 2014/15				
1	Building of a bridge from Fabrieks Way to Long Street	Not budgeted for due to financial constraints				
2	Paving of all sidewalks	Not budgeted for due to financial constraints				
3	Speed humps	5 speed humps constructed				

	Top Four Service Delivery Priorities for Ward 2 (Highest Priority First)					
No.	Priority Name and Detail	Progress During 2014/15				
4	Putting up of a play park close to the old cemetery (c/o Villiers and Sealy Street)	Completed				

Table 77.: Top four service delivery priorities for Ward 2: Part of Bredasdorp, Klipdale, Houtkloof and surrounding farms

#### 3.7.3 WARD 3: PART OF BREDASDORP (SELFBOU AREA, KLEINBEGIN, ZWELITSHA, KALKOONDE AREA, VOLSTRUISKAMP)

Project Name and detail	Start Date	End Date	Total Value (R)
Establishing of a soccer field in Zwelitsha	May 2015	June 2015	2 284 057
Upgrading of informal settlement program	June 2014	August 2014	11 900 249

Table 78.: Capital projects of Ward 3: Part of Bredasdorp (Selfbou area, Kleinbegin, Zwelitsha, Kalkoonde area, Volstruiskamp)

	Top Four Service Delivery Priorities for Ward 3 (Highest Priority First)				
No.	Priority Name and Detail	Progress During 2014/15			
1	Additional change/cloakrooms at Nelson Mandela Hall	Not budgeted for due to financial constraints			
2	Availability of land for small businesses and establishment of a Business Hive to encourage entrepreneurs	Dormant - land available but external funding to be sourced for development of hive.			
3	Putting up of speed humps (Gonnabos, Blombos, Baadjes, Zwelitsha, Kamferbos Streets)	2 speed humps constructed			
4	Install street lights in Pola Park informal area	Completed. Ongoing process, lights get installed when requested			

Table 79.: Top four service delivery priorities for Ward 3: Part of Bredasdorp (Selfbou area, Kleinbegin, Zwelitsha, Kalkoonde area, Volstruiskamp)

# 3.7.4 WARD 4: PART OF BREDASDORP (CBD), PROTEM, VANDERSTELSKRAAL AND SURROUNDING FARMS

Project Name and detail	Start Date	End Date	Total Value (R)
Stormwater	February 2015	April 2015	100 000

Table 80.: Capital projects of Ward 4: Part of Bredasdorp (CBD), Protem, Vanderstelskraal and surrounding farms

	Top Four Service Delivery Priorities for Ward 4 (Highest Priority First)				
No.	Priority Name and Detail	Progress During 2014/15			
1	Upgrading of water supply in Protem	Completed			
2	Supply outlet for stormwater in Patterson Street	Not budgeted for due to financial constraints			
3	Upgrading of stormwater canal in Fletcher Street – phase 2	Not budgeted for due to financial constraints			
4	Upgrading of stormwater network in Patterson- and Fabrieks Way	Not budgeted for due to financial constraints			

Table 81.: Top four service delivery priorities for Ward 4: Part of Bredasdorp (CBD), Protem, Vanderstelskraal and surrounding farms

### 3.7.5 WARD 5: ANISTON, STRUISBAAI, L'AGULHAS, SUIDERSTRAND, HAASVLAKTE AND SURROUNDING FARMS

Project Name and detail	Start Date	End Date	Total Value (R)
Human settlements (70 plots of which 40 are top structures)	May 2014	March 2015	3 200 000
Kassiesbaai Roads	Oct 2014	Mar 2015	5 300 000
Stormwater Struisbaai	Jul 2014	Mar 2015	350 000

Table 82.: Capital projects of Ward 5: Aniston, Struisbaai, L'Agulhas, Suiderstrand, Haasvlakte and surrounding farms

	Top Four Service Delivery Priorities for Ward 5 (Highest Priority First)					
No.	Priority Name and Detail	Progress During 2014/15				
1	Installation of streetlights for streets and open spaces in Kassiesbaai	The Municipality maintains the lights in terms of an agreement with ESKOM				
2	Developing of a new soccer field next to the rugby field	Completed				
3	Fencing of play park next to Struisies crèche	Not budgeted for				
4	Put in ceiling at the Community Hall	Not budgeted for				

Table 83.: Top four service delivery priorities for Ward 5: Aniston, Struisbaai, L'Agulhas, Suiderstrand, Haasvlakte and surrounding farms

## 3.8 COMPONENT A: BASIC SERVICES

This component includes basic service delivery highlights and challenges and includes details of services provided for water, waste water (sanitation), electricity, waste management, housing services and a summary of free basic services.

#### 3.8.1 WATER PROVISION

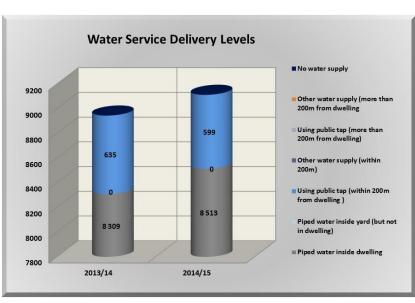
The Municipality's primary water sources are ground water from various boreholes in the area. Bredasdorp has, in addition, the Uitvlucht spring and the Sanddrift Dam which it uses for its water supply. Water sources are, however, limited and additional sources need to be investigated in the near future. The peak water demand during summer season in coastal towns remains a challenge.

Year	Agriculture	Forestry	Industrial, Business and Domestic	Unaccounted for water losses
2013/14	0	0	1 798 871 cubic meters	22.5%
2014/15	0	0	1 974 793 cubic meters	21.4%

Table 84.: Total use of water by sector (cubic meters)

Water Service Delivery	Levels	
Households		
	2013/14	2014/15
Description	Actual	Actual
	No.	No.
<u>Water: (</u> above min le	vel)	
Piped water inside dwelling	8 309	8 513
Piped water inside yard (but not in dwelling)	0	0
Using public tap (within 200m from dwelling )	635	599
Other water supply (within 200m)	0	0
Minimum Service Level and Above sub-total	8 944	9 112
Minimum Service Level and Above Percentage	100	100
<u>Water:</u> (below min le	vel)	
Using public tap (more than 200m from dwelling)	0	0
Other water supply (more than 200m from dwelling	0	0
No water supply	0	0
Below Minimum Service Level sub-total	0	0
Below Minimum Service Level Percentage	0	0
Total number of households*	8 944	9 112

Table 85.: Water service delivery levels: Households



Graph 6.: Water service delivery levels

Access to Water					
Financial year Proportion of household access to water poin		Proportion of households with access to piped water	Proportion of households receiving 6 kl free		
2013/14	n/a	100%	100%		
2014/15	1%	99%	100%		

<sup>\*</sup> Means access to 25 liters of potable water per day supplied within 200m of a household and with a minimum flow of 10 liters per minute

# 6,000 liters of potable water supplied per formal connection per month

Table 86.: Access to water

Employees: Water Services and Sanitation Services*						
	2013/14		2014/15			
Job Level	Employees	Posts	Employees	Vacancies (fulltime equivalents)	Vacancies (as a % of total posts)	
	No.	No.	No.	No.	%	
0 – 3	1	1	1	0	0.00	
4 – 6	4	4	4	1	20.00	
7 – 9	10	9	6	3	33.33	
10 - 12	2	3	3	0	0.00	
13 - 15	30	40	31	9	22.50	
Total	47	58	45	13	22.41	

Employees and Posts numbers are as at 30 June.

Table 87.: Employees: Water Services

# 3.8.2 WASTE WATER (SANITATION) PROVISION

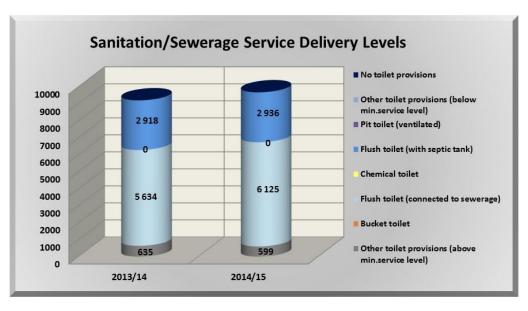
Bredasdorp has a fully waterborne sewerage system in place. Only the lower income areas in Napier, Arniston and Struisbaai have a full waterborne sewerage system. High income areas are serviced with septic tanks. A server tanker is available for the rural areas.

Various waste water treatment plants are operational throughout the area. Purified sewer water is used for irrigation of the public sports facilities in Bredasdorp.

<sup>\*</sup>These employees is also responsible for Waste Water (Sanitation)

Sanitation Service Deliver	ry Levels				
Households					
	2013/14	2014/15			
Description	Actual	Actual			
	No.	No.			
<u>Sanitation/sewerage: (</u> above m	ninimum level)				
Flush toilet (connected to sewerage)	5 634	6 125			
Flush toilet (with septic tank)	2 918	2 936			
Chemical toilet	0	0			
Pit toilet (ventilated)	0	0			
Other toilet provisions (above min.service level) (Communal flush toilets)	635	599			
Minimum Service Level and Above sub-total	9 187	9 660			
Minimum Service Level and Above Percentage	100	100			
<u>Sanitation/sewerage: (</u> below m	ninimum level)				
Bucket toilet	0	0			
Other toilet provisions (below min.service level)	0	0			
No toilet provisions	0	0			
Below Minimum Service Level sub-total	0	0			
Below Minimum Service Level Percentage	0	0			
Total households	9 187	9 660			
Including informal settle	ements				

Table 88.: Sanitation service delivery levels



Graph 7.: Sanitation Service Delivery Levels

Various Waste Water Treatment Plants are operational throughout the area. Purified sewer water is used for irrigation of the public sports facilities in Bredasdorp.

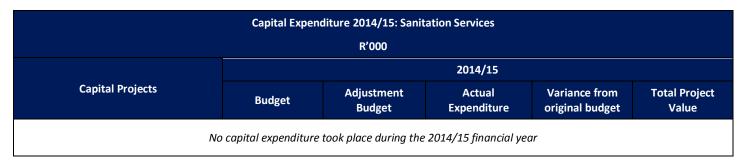


Table 89.: Capital Expenditure 2014/15: Sanitation Services

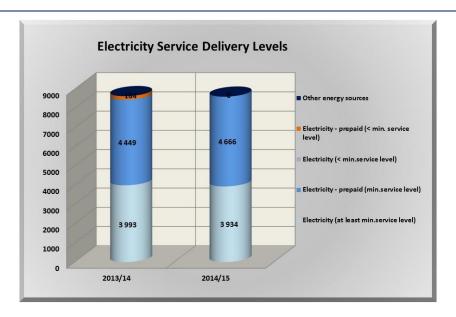
#### 3.8.3 ELECTRICITY

The Council receives a subsidy of **R11 500** per RDP house from the Department of Energy to provide electricity to all such houses. Therefore, RDP houses get their connection for free.

Council budgeted **R100 000** to provide a connection at no cost to informal households that are not connected. All formal households have access to electricity. The only households without electricity are the RDP houses that were recently completed.

Electricity Service Delivery Levels				
Households				
	2013/14	2014/15		
Description	Actual	Actual		
	No.	No.		
<u>Energy: (</u> above minimum l	evel)			
Electricity	3 993	3 934		
Electricity - prepaid	4 449	4 666		
Minimum Service Level and Above sub-total	8 442	8 600		
Minimum Service Level and Above Percentage	100	100		
<u>Energy: (</u> below minimum le	vel)			
Electricity (< min.service level)	0	0		
Electricity - prepaid (< min. service level)	0	0		
Other energy sources	0	0		
Below Minimum Service Level sub-total	0	0		
Below Minimum Service Level Percentage	0	0		
Total number of households	8 442	8 600		

Table 90.: Electricity service delivery levels



Graph 8.: Electricity service delivery levels

	Employees: Electricity Services						
	2013/14			2014/15			
Job Level	Employees	Posts Employees Vacancies (fulltime equivalents)		Vacancies (as a % of total posts)			
	No.	No.	No.	No.	%		
0 - 3	2	2	2	0	0		
4 - 6	3	4	4	0	0		
7 - 9	3	4	3	1	25		
10 - 12	5	5	5	0	0		
13 – 15	4	5	4	1	20		
Total	17	20	18	2	10		
	Employees and Posts numbers are as at 30 June.						

Table 91.: Employees: Electricity services

Capital Expenditure 2014/15: Electricity Services R'000							
2014/15							
Budget	Adjustment Budget	Actual Expenditure	Variance from original budget	Total Project Value			
240	240	240	0	240			
500	500	499	(1)	499			
2 000	2 000	2 000	0	2 000			
	Budget  240  500	R'000  Budget Adjustment Budget  240 240  500 500	2014/15           Budget         Adjustment Budget         Actual Expenditure           240         240         240           500         500         499	R'000  R'000  2014/15  Budget Adjustment Budget Actual Expenditure Variance from original budget  240 240 240 0  500 500 499 (1)			

Table 92.: Capital Expenditure 2014/15: Electricity Services

The upgrade and the replacement of overhead lines are part of the Municipality's ongoing process of upgrading the electrical infrastructure within the municipal area.

The Electrical Department complete the electrification of low cost houses as they are built.

#### 3.8.4 WASTE MANAGEMENT (REFUSE COLLECTIONS, WASTE DISPOSAL, STREET CLEANING AND RECYCLING)

All households in the municipal area have access to a weekly refuse collection service. In low income areas the bags are carried out to the nearest collection point. Each household receives 60 black bags per annum free of charge.

The Municipality has a recycling programme in place and the separation of waste takes place at source. A two bag system has been implemented for collecting of waste. Material that can be recycled is placed in clear bags and other waste in black bags. This programme also creates jobs and extensive use is made of the Expanded Public Works Programme (EPWP).

The Municipality has a licensed landfill site in Bredasdorp and three Drop-Off areas (Napier, Waenhuiskrans and Struisbaai). There is also a licensed landfill site in Elim which is operated by the Elim "Opsieners Raad". The waste from the Drop-Off's is collected and transported to the Bredasdorp landfill site.

The Municipality has applied for closure permits for the old Struisbaai, Napier, L'Agulhas and Waenhuiskrans landfill sites and the application is still in process.

Street cleaning takes place on a continuous basis throughout the year. We also make use of EPWP for this and create jobs for unemployed persons.

Solid Waste Service Delivery Levels				
Households				
	2013/14	2014/15		
Description	Actual	Actual		
	No.	No.		
<u>Solid Waste Removal: (</u> Min	nimum level)			
Removed at least once a week (Formal households)	9 958	9 068		
Removed at least once a week (Other areas)	0	841		
Minimum Service Level and Above sub-total	9 958*	9 909**		
Minimum Service Level and Above percentage	100	100		
<u>Solid Waste Removal: (</u> Below n	ninimum level)			
Removed less frequently than once a week	0	0		
Using communal refuse dump	0	0		
Using own refuse dump	0	0		
Other rubbish disposal	0	0		
No rubbish disposal	0	0		
Below Minimum Service Level sub-total	0	0		
Below Minimum Service Level percentage	0	0		

Solid Waste Service Delivery Levels				
Households				
	2013/14	2014/15		
Description	Actual	Actual		
	No.	No.		
Total number of households	9 958*	9 909**		

 $<sup>{\</sup>color{blue}*} \quad \textit{All inclusive-no distinction made between formal households and communal areas}$ 

<sup>\*\*</sup> The Municipality has not reduced its service delivery. A lower figure has been reported due to a data cleansing exercise and an amendment of the calculation basis which was agreed upon in consultation with the Auditor-General



Table 93.: Solid Waste Service Delivery Levels

Graph 9.: Refuse Removal Service Delivery Levels

Employees: Solid Waste Services							
	2013/14		20	14/15			
Job Level	Employees	Posts	Employees	Vacancies (fulltime equivalents)	Vacancies (as a % of total posts)		
	No.	No.	No.	No.	%		
0 – 3	1	1	1	0	0		
4 – 6	3	1	1	0	0		
7 – 9	9	5	5	0	0		
10 – 12	0	0	0	0	0		
13 – 15	22	24	23	1	4.17		
Total	35	31	30	1	3.23		
Employees and Posts numbers are as at 30 June							

Table 94.: Employees: Solid Waste Services

Capital Expenditure 2014/15: Solid Waste Services						
R'000						
		2014/15				
Capital Projects	Budget	Adjustment Budget	Actual Expenditure	Variance from original budget	Total Project Value	
Fence at Landfill Site, Bredasdorp	100	100	76	(24)	76	
Total project value represents the estimated cost of the project on approval by Council. Only the prioritized capital projects is detailed above						

Table 95.: Capital Expenditure 2014/15: Solid Waste Services

#### 3.8.5 Housing

Shelter is a basic need and housing will provide shelter, but this alone is not enough. Settlements are a key element of the urban environment and they should function as a singular workable system of integrated networks and interconnecting nodes.

The Municipality supports this sentiment, and strives to ensure that livable habitats are created to contribute to the improvement of the living conditions of the poor.

The Government's primary objective is to undertake housing development, which Section 1 of the Housing Act, No. 107 defines as being:

"the establishment and maintenance of habitable, stable and sustainable public and private residential environments. This is to ensure viable households and communities in areas allowing convenient access to economic opportunities, and to health, educational and social amenities in which all citizens and permanent residents of the Republic will, on a progressive basis, have access to housing. This includes permanent residential structures with secure tenure, ensuring internal and external privacy, and providing adequate protection against the elements, potable water, adequate sanitary facilities and domestic energy supply."

The existing national human settlements programmes are based on this objective and the principles embodied therein. Municipalities are required to take a leading role in identifying land for the location of housing supply, to facilitate spatial planning and transportation systems and the integration of housing into municipal IDP's.

The housing development process entails the following:

- Initiating, planning, facilitating and co-ordinating appropriate housing development.
- Promoting private sector development and playing the role of developer
- Preparing a housing delivery strategy and setting up housing development goals.
- Identifying and allocating land for housing development.
- Creating a financially and socially viable environment for housing delivery.
- Facilitating the resolution of conflicts arising from housing delivery initiatives
- Facilitating the provision of bulk services

Administering national housing programmes.

The Municipality has adopted a Housing Plan which focuses on the implementation of the housing programme in accordance with the IDP of Council.

This plan is used to facilitate and assist the Municipality to fulfil the role assigned to it in terms of the National Housing Code. The Housing Plan addresses the following:

- Inclusion of housing planning as part of the integrated development planning process.
- Sustainable settlement development and asset creation. This will need a shift in policy from providing shelter to developing sustainable human settlements for our communities.
- A shift towards development that is demand-defined (by households according to their needs, and through local government
  processes such as the IDP). This will then ensure that people living in situations of poverty are better able to build social and
  physical assets, thus enhancing housing as an economic instrument once transferred.
- The institutional architecture of housing will have to be restructured through coordinated and integrated planning, funding and capacity building efforts at different spheres and sectors of government.
- Lastly the housing policy instruments and their implementation agencies need to be aligned to ensure better flow of funds and more effective achievement of desired outcomes. Housing planning as part of the IDP will form the basis for multi-year provincial housing plans, thereby improving planning.

This strategic plan focuses on the implementation of the housing programme in accordance with the IDP and to adjust the housing strategy and targets in line with new policy directives.

When developing the Housing Plan the extensive migration of people into the Cape Agulhas Municipal Area was taken into account. South Africa as a country has long been affected by patterns of migration which has now developed into an established pattern. In the recent years there has been a progressive intensification of mobility in the Western Cape Province. The underlying determinants of this trend include increased and new economic opportunities, quality of education and better health care service in the province.

The implications of migration into our Municipality for housing are as follows:

- There is a substantial increase in population in the informal areas
- A considerable number of people in the informal settlements are not South African citizens which is one of the qualifying criteria for a housing subsidy
- The majority of people travel by foot to school and work. This has an implication for delivery of future housing, which should be located in close proximity to existing work opportunities and education facilities.

In addressing the housing backlog in Cape Agulhas Municipality the following housing development projects have already been completed:

A total of 250 low cost housing units were completed in Napier during the 2009/10 financial year.

- A total of 251 low cost housing sites were established in Bredasdorp (Africa Avenue) during 2010/11
- A total of 184 houses were also completed in Bredasdorp in 2011/12
- In the 2012/13 financial year a total of 168 houses and 47 serviced plots were completed in Zwelitsha using the Upgrading of Informal Settlements Programme (UISP)
- In Arniston a total of 67 houses were built but the GAP houses have not been built yet as Council is still exploring different options on how to dispose of existing plots and the type of development best suited in this area
- In Struisbaai 111 houses were completed in 2013/14
- In Bredasdorp the second phase of Zwelitsha (UISP) was completed with a total of 139 houses

In line with the low cost housing plan the following is still in the pipeline:

- Area F in Bredasdorp with approximately 900 sites to be developed in 2016/17 financial year
- Integrated Residential Development Programme (IRDP) housing project for Napier comprising of 250 houses for 2015/16.
- IRDP in Struisbaai of 250 houses
- Planning for Institutional Housing Project in Bredasdorp for rental units

The above projects need to be implemented but are dependent on the availability of funding from the Department of Human Settlements.

The biggest priority for Cape Agulhas Municipality is to reduce the number of households in the various informal settlements and to also create better living conditions for back yard dwellers. The Human Settlement Plan of Cape Agulhas Municipality illustrates this intention quite clearly. A major focus is now being placed on those who do not qualify for houses and are in the "GAP" market.

The following table indicates the number of households with access to basic housing:

Households with access to basic housing					
Total households (including in formal and informal settlements)  Households in formal settlements		Percentage of HHs in formal settlements	Households in informal settlements		
10 161	9 562	94.1	599		
Source: Statistics SA – Census 2011					

Table 96.: Percentage of households with access to basic housing

There are currently approximately 3 411 applicants or potential beneficiaries on the waiting list for Cape Agulhas Municipality. This is an increase from the previous year when the number of people on the waiting list was 3 319.

The table below shows a decrease in the number of people on the housing waiting list which is very encouraging and is a clear indication of the Municipality's commitment to eradicating the housing backlog

Financial year	Housing applicants	% Housing waiting list increase/decrease
2013/14	3 319	(21.4)
2014/15	3 411	2.8

Table 97.: Housing waiting list

A total amount of **R 24 436 256** was allocated by the Western Cape Provincial Government for the building of houses during the financial year under review. The total amount was spend at year-end. A summary of houses built, includes:

Financial year	Allocation	Amount spent	% spent	Number of houses	Number of sites	
Financial year	R'000		∞ spent	built	serviced	
2013/14	19 944	16 083	80.6	279	47	
2014/15	24 436	24 436	100	179	0	

Table 98.: Houses built in 2014/15

Employees: Housing Services							
	2013/14		2014/15				
Job Level	Employees	Posts	Employee	Vacancies (fulltime equivalents	Vacancies (as a % of total posts		
	No.	No.	No.	No.	%		
0 - 3	1	1	1	0	0		
4 - 6	0	0	0	0	0		
7 - 9	2	2	2	0	0		
10 - 12	0	0	0	0	0		
13 - 15	0	0	0	0	0		
16 - 18	0	0	0	0	0		
19 - 20	0	0	0	0	0		
Total	3	3	3	0	0		
	•	Employees and Posts no	umbers are as at 30 June.				

Table 99.: Employees: Housing services

The Municipality is on track with its housing roll out programme. 137 houses were built in Bredasdorp and 40 houses in Struisbaai were completed in the 2014/15 financial year. The process to relocate the Oukamp Informal Settlement in Struisbaai commenced and 50% of the informal settlements have been relocated and the remainder will be relocated in the 2015/16 financial year.

## 3.8.6 FREE BASIC SERVICES AND INDIGENT SUPPORT

The National Framework defines indigent as "lacking the necessities of life". Cape Agulhas Municipality is responsible for indigents with respect to the following services:

- Water supply
- Sanitation
- Refuse
- Basic energy

For each of these services there are a range of service levels which can be provided with the following categories typically being applied:

- Basic service level which is required in order to maintain basic health and safety
- Intermediate service level
- Full service, the highest level of service that is traditionally applied in South African municipalities

In accordance with the approved Indigent Policy of the Municipality, all households earning less than **R2 740** per month will receive the free basic services as prescribed by national policy. The table below indicates the total number of indigent households and other households that received free basic services in the past two financial years:

Free Basic Services To Low Income Households									
Number of households									
Vacu	Households earning less than R2 740 per month								
Tear	Year Total HH's	Free Basic \	Vater	Free Basic Sa	nitation	Free Basic El	ectricity	Free Basic R	efuse
		Access	%	Access	%	Access	%	Access	%
2013/14	8 552	2692	31.40	2 692	31.40	3 400	39.70	2 692	31.40
2014/15	8 826	3 429	38.85	3 429	38.85	3 429	38.85	3 429	38.85

Table 100.: Free basic services to low income households

Financial Performance 2014/15: Cost to Municipality of Free Basic Services Delivered						
	2013/14	2014/15				
Services Delivered	Actual	Budget	Adjustment Budget	Actual	Variance to Budget	
	R'000	R'000	R'000	R'000	R'000	
Water	1 185	1 453	1 453	1 682	(229)	
Waste Water (Sanitation)	2 042	2 836	2 836	2 898	(62)	
Electricity	933	250	250	241	9	
Waste Management (Solid Waste)	2 306	3 395	3 295	3 273	22	

Financial Performance 2014/15: Cost to Municipality of Free Basic Services Delivered						
	2013/14	2014/15				
Services Delivered	Actual	Budget	Adjustment Budget	Actual	Variance to Budget	
	R'000	R'000	R'000	R'000	R'000	
Total	6 466	7 934	7 834	8 094	(260)	

Table 101.: Financial Performance 2014/15: Cost to the Municipality of Free Basic Services delivered

Cape Agulhas Municipality support the indigents with the following services:

- 6kl free water
- 50kWh free electricity
- Full subsidy for water basic fee
- Rebate 40% or 80% for refuse removal depending on household income
- Rebate 40% or 80% for sanitation depending on household income

The building of low cost houses in Bredasdorp resulted in the increase of the indigents in the Municipality thereby placing increased pressure on the municipal budget to deliver free basic services to all its inhabitents.

Excluded in the table above is 152 indigents from Elim who were subsidised to the amount of R287 178 for the financial year. Elim provides their own services but, since they resort in the Cape Agulhas Municipal Area the Council decided that all the residents must be treated the same.

Also not included in the table above are inhabitants in the informal area which received free services for community sanitation, refuse and water.

## 3.9 COMPONENT B: ROAD TRANSPORT

This component includes: roads and waste water (stormwater drainage).

#### 3.9.1 Introduction to Road Transport

The Streets and Stormwater Department is tasked with the construction and maintenance of all roads and stormwater assets within the Cape Agulhas Municipal Area. Master plans for roads and stormwater for the whole area were put in place to assist in planning and budgeting. These master plans are upgraded every 4 years.

#### 3.9.2 ROADS

The strategy of the Streets and Stormwater Department is to build no less than 1.5 km new roads annually in the municipal area. These projects aim address the backlog and alleviate poverty through labour intensive construction methods which enable us to employ local unemployed people through EPWP.

The Streets and Stormwater Department again established an outstanding EPWP record that complies with legislation which resulted in the Municipality winning the national KAMOSO award for the construction of Long Street.

In Napier, new engineering technology was used in upgrading gravel roads to labour based asphalt roads. This technology was a pilot project for labour based asphalting. This resulted in additional MIG funds being allocated to the Municipality.

Gravel Road Infrastructure						
Kilometers						
Year Total gravel roads New gravel roads Gravel roads upgraded to Gravel roads constructed tar graded/maintained						
2013/14	29.13	2.1	1.573	29.13		
2014/15	30.33	1.3	2.5	30.33		

Table 102.: Gravel road infrastructure

Tarred Road Infrastructure						
Kilometers						
Year Total tarred roads New tar roads Existing tar roads re- tarred sheeted maintained						
2013/14	173.05	1.57	0.22	6.68	173.05	
2014/15	174.62	2.5	0.5	1.2	174.62	

Table 103.: Tarred road infrastructure

Cost of Construction/Maintenance						
R' 000						
Gravel			Tar			
Year	New	Gravel - Tar	Maintained	New	Re-worked	Maintained
2013/14	3 100	1 500	421	4 100	801	950
2014/15	3 370	1 900	500	4 500	910	1 070

Table 104.: Cost of construction/Maintenance

Employees: Roads and Stormwater (one team for both Sections)							
	2013/14	2014/15					
Job Level	Employees No.	Posts No.	Employees No.	Vacancies (fulltime equivalents) No.	Vacancies (as a % of total posts) No.		
0 - 3	1	1	1	0	0		
4 - 6	3	3	3	0	0		

	Employees: Roads and Stormwater (one team for both Sections)				
	2013/14	2014/15			
Job Level	Employees No.	Posts No.	Employees No.	Vacancies (fulltime equivalents) No.	Vacancies (as a % of total posts) No.
7 - 9	9	9	9	0	0
10 - 12	6	7	5	2	28.5
13 - 15	14	17	17	0	0
Total	33	37	35	2	5.4
Employees and Posts numbers are as at 30 June.					

Table 105.: Employees: Roads and Stormwater

Capital Expenditure 2014/15: Roads					
R' 000					
2014/15					
Capital Projects	Budget	Adjustment Budget	Actual Expenditure	Variance from original budget	Total Project Value
Bo-Dorp Street, Napier	500	600	600	100	600
Nuwerus Streets, Napier	5 100	6 300	6 300	1 200	6 300
Kassiesbaai Roads, Waenhuiskrans	5 700	5 700	5 700	0	5 700

Total project value represents the estimated cost of the project on approval by council (including past and future expenditure as appropriate. Only the priority projects are detailed above and does not include details of all the capital projects

Table 106.: Capital Expenditure 2014/15: Roads (includes stormwater)

#### 3.9.3 WASTE WATER (STORMWATER DRAINAGE)

Stormwater drainage is still a major challenge due to the existing backlog and inadequate stormwater systems. A master plan was drawn up to identify and prioritize the needs for capital budget purposes and focus areas.

All new roads are constructed with stormwater drainage and the Municipality aims to construct more than 500m of stormwater pipes annually to address the backlog. This is achievable with an adequate budget allowance and support from Council.

In the 2014/15 financial year further stormwater projects were undertaken to address backlogs, as well as alleviate poverty by job creation through utilisation of labour constructive methods as part of the EPWP.

After a flashflood in Napier during January 2014, the Municipality lost two bridges connecting Napier with Tamatiekloof. The bridges were repaired to such an extent that the Municipality received various compliments form the community, including the local newspaper. In the 2014/15 financial year gabions were constructed at bridges to alleviate future flooding.

The table below shows the total kilometers of stormwater maintained and upgraded as well as the kilometers of new stormwater pipes installed:

Stormwater Infrastructure				
Kilometers				
Year	Total Stormwater measures	New stormwater measures	Stormwater measures upgraded	Stormwater measures maintained
2013/14	73.9	0.8	0.2	74.7
2014/15	74.9	1.6	0.4	76.5

Table 107.: Stormwater infrastructure

Stormwater Infrastructure cost			
R'000			
Year	Stormwater Measures		
rear	New	Upgraded	Maintained
2013/14	950	300	650
2014/15	1 400	690	650

Table 108.: Stormwater infrastructure cost

Stormwater upgrading and maintenance are essential for any municipality due to the fact that an "Act of God" (flashflood) can happen at any given time. Municipalities therefor have to ensure that the run-off of stormwater is acceptable.

# 3.10 COMPONENT C: PLANNING AND LOCAL ECONOMIC DEVELOPMENT

#### 3.10.1 Introduction to Planning And Development

The Town Planning Department, which includes building control, fell under the Corporate Services Directorate for the financial year 2014/15.

#### a) Functions of the Town Planning Department

- Effective service delivery and networking with the public
- Receiving town planning applications
- Issuing zoning certificates, info, business licences
- Site inspections
- Dealing with complaints
- Application considerations
- Town planning and environmental workshops

#### b) Functions of the Building Control Section

- Effective service delivery and networking with the public
- Receiving building plans

- Building inspections
- Dealing with complaints
- Providing info to the public
- Issuing of occupancy certificates

#### c) Opportunities in the department

- Green buildings and initiatives
- Training
- Electronic plan system filing of plans electronically
- I-Pads/tablets to capture information in the field
- New planning legislation converting the integrated zoning scheme into By-Laws
- Electronic building plan register in place and working well

#### d) Summary of challenges

- Back-yard Dwellers Policy
- Computers / Electronics plan system / building plan register
- Available data / illegal building work
- Funding
- CMA Coastal Management Plan not in place
- Co-operation between departments
- Knowledge and skills amongst new employees
- New directorate understanding of systems
- Law-enforcement policies
- LUPA (Land Use Planning Act)/SPLUMA (Spatial Land Use Management Planning Act)
- Air quality management
- Noise control
- Climate change
- Energy efficiency

#### 3.10.2 PLANNING

The general objectives of strategic planning include clarifying which models, processes and policies are desired and working towards that goal, coordinating public and private efforts, channeling energy, adapting to new circumstances and improving the living conditions of the citizens affected.

#### a) Achievements

- System works
- Staff is knowledgeable
- Tasks are completed within time framework
- Good service delivery complaints are dealt with immediately
- Legal requirements and processes are adhered to
- Municipality's Integrated Zoning Scheme approved
- Built Environment Support Programme (BESP) Spatial Development Plan approved

#### b) Service delivery priorities

Service Delivery Priority	Impact During 2014/15	Measures To Improve Performance
Training of staff	Improved quality service delivery	Illegal activities require peace and law enforcement offices to ensure quicker response time
Amendment of the Spatial Development Framework (SDF)	Alignment with the Human Settlement Plan and SPLUMA must be done	Ensure alignment with the Human Settlement Plan and National Legislation
Integrated Zoning Scheme to be amended	New Legislation to be made into by-laws as Annexure to the Planning By-Law	Integrated Zoning Scheme published as a by- law in terms of SPLUMA

Table 109.: Service delivery priorities: Planning

#### c) Measures to improve performance

- · Monthly meetings with staff.
- Workshops and training of staff in terms of new legislation and policies.
- Access to user-friendly data and equipment.
- Consider building plans within three weeks of submission.

#### d) Major efficiencies achieved

- Involved with the Overberg Planning Forum.
- Attending Regional Tourism Liaison Committee (RTLC) meetings.
- Representation on new XA regulations working group.

- Assisting public with building plans where they cannot afford architects.
- Assisting with completion of town planning application forms.
- Doing site visits and giving advice in terms of building work and land uses.
- Yearly bathroom projects provide bathrooms for very sick and old people.
- Low cost housing projects.
- Overberg Air Quality Forum
- Park Forum with SANPARKS

	Applications for Land Use Development					
Detail	Formalization of Townships		Rezoning		<b>Built Environment</b>	
	2013/14	2014/15	2013/14	2014/15	2013/14	2014/15
Planning application received	3	1	17	22	397	380
Determination made in year of receipt	3	1	13	18	319	392
Determination made in following year	0	0	4*	0	79	12
Applications withdrawn	0	0	0	0	0	0
Applications outstanding at year end	0	0	0*	2	0	12
*Corrections of prior year statistics						

Table 110.: Applications for Land Use Development

Employees: Planning					
	2013/14	2014/15			
Job Level	Employees	Posts	Employees	Vacancies (fulltime equivalents)	Vacancies (as a % of total posts)
	No.	No.	No.	No.	%
0 - 3	2	2	2	0	0
4 - 6	6	7	6	1	14.28
7 - 9	0	0	0	0	0
10 - 12	0	0	0	0	0
13 - 15	0	0	0	0	0
Total	8	9	8	1	11.11
	Employees and Posts numbers are as at 30 June				

Table 111.: Employees: Planning

#### 3.10.3 LOCAL ECONOMIC DEVELOPMENT (INCLUDING TOURISM AND MARKET PLACES)

#### a) Introduction to Economic Development

The Cape Agulhas Municipality and other stakeholders place a high premium on Local Economic Development (LED) in this area. As one of its strategic objectives, Cape Agulhas Municipality has adopted the approach of ensuring financial viability through LED. That is why the municipality has established adequate institutional capacity to facilitate LED in its area of jurisdiction in partnership with the relevant stakeholders.

To assist municipalities to strengthen their abilities to develop bottom-up LED strategy, the Western Cape Department of Economic Development and Tourism provided support to learn how to apply and facilitate PACA (Participatory Appraisal of Competitive Advantage) processes. The process aims to identify medium and short-term catalytic projects or economic opportunities that will make a tangible contribution to economic growth, when implemented subsequently by motivated local stakeholders

The Western Cape Department of Economic Development and Tourism also provided support through the LED maturity assessment, which is a practical way to rapidly assess (in three hours) the state of maturity of the municipality in the field of LED. The assessment method relies on information gathered by interviewing the chief LED decision makers in the municipality as well as other stakeholders e.g. the Business Chamber, Local Tourism Organizations and Agricultural Organizations. The belief is that LED success depends ultimately on the way these leaders make decisions. Strategy and planning documents inform these subsequent decisions.

The Aggregated results of nine dimensions are mapped onto a radar pilot to visualize relative strengths, as well as variances of the Cape Agulhas Municipality LED as illustrated below:

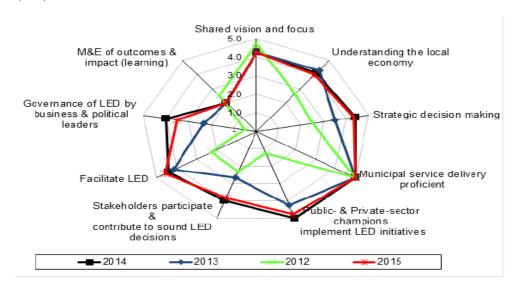


Figure 4.: Cape Agulhas Area map

#### b) Focus Areas: LED

The following are some of our most significant LED focus areas:

Highlights	Description
Agriculture	Agriculture is still a key economic sector within the economy of Cape Agulhas. The competitive nature of this industry on the export market, as well as the mechanization of the processing of the products, has already resulted in significant job losses. It is therefore important to diversify the economy of Cape Agulhas even more to further reduce the dependency on agriculture. Transformation was initiated by supporting emerging farmers with commonage to enter commercial farming, but a clear land reform strategy will have to be developed to access land for agricultural purposes at an affordable price.
Tourism	The tourism industry has demonstrated that it is a potential growing economic sector in the region. Situated in the unique position at the southern-most tip on the African Continent and harboring the meeting place of the two oceans, the region has a multitude of experiences to offer visitors. The key characteristics of the area that promote tourism are; natural resources and conservation areas, the coastline and beaches, and historical monuments and places of interest.
Rural Development	The Comprehensive Rural Development Program (CRDP), which is being implemented in ward 5 (Arniston & Struisbaai), is aimed at being an effective response against poverty and food insecurity by maximizing the use and management of natural resources to create vibrant, equitable and sustainable rural communities.
Infrastructure	Development and maintenance of a good infrastructure, as well as the continuous availability of bulk basic services

Table 112.:

**LED Focus Areas** 

#### c) Strengths and Weaknesses: LED

The following strengths and weaknesses of the Cape Agulhas economy were identified during the PACA process:

General				
Competitive Advantages	Competitive Disadvantages			
A number of great events A number of developed mentally minded business leaders – not fully utilised Organised business are very functional and keen on development Government declared a rural development node A lifestyle which attracts some business people with their businesses	Far from cities, markets and specialised services Little attraction for businesses to invest No clear competitive advantages for sectors other than Agriculture and Tourism Declining investment in the region / Little confidence to invest in property Some destructive rivalries. Blocking others from succeeding. "Them & us" groups division in society. Some holiday home owners resist development Municipal failure to cut public sector red tape Limited availability of goods locally - many locals shop in Cape Town Limited shops in Arniston & Struisbaai- Spaza shops owned by foreigners Limited youth activities lead to drugs and other crime Limited financing for entrepreneurs			

Table 113.: Competitive Advantages and Disadvantages: General

Tourism			
Competitive Advantage	Competitive Disadvantage		
Opposite of the busy city life, tranquil surroundings, safe environment, country style living and vibrant coastal destinations to visit Nature largely unspoiled Coastal lifestyle for the whole family Outstanding fishing areas and potential for boat activities. Lots of diverse tourism activities Attractions unique to Cape Agulhas Southern most point of Africa and the well-known Lighthouse.	Blessed with natural attractions but not so easy to enjoy. Tourism product not well developed Market and locals uninformed about the amazing, diversified strengths Brand message not clear Marketing can improve Public unable to experience whale breeding Lack of infrastructure at main beaches Events not designed to benefit the town optimally		

Table 114.: Competitive Advantages and Disadvantages: Tourism

Agri-and Aquaculture			
Competitive Advantages	Competitive Disadvantages		
Strong organized agri-sector  More agri – processing possible  Agri-Mega does amazing job in market development  Agricultural innovation/learning and market linkages  Proper training for emerging farmers	Far from market which lead to higher transport cost Training facility at Elsenburg exist but not been used efficiently Diminished fishing community due of declining stock and quotas		
Abalone:	Abalone:		
Natural advantage for world best abalone Strong market demand for this Relationship with DAFF for support	Red tape in approval processes Capital intensive to operate Locals not experienced / requisite skills, technical and business		

Table 115.: Competitive Advantages and Disadvantages: Agri-and Aquaculture

#### d) LED Strategy

The LED strategy is in process of being reviewed, and this process will be concluded in 2014/15. The PACA outcomes are an important component of this strategy will be included in the strategy. The following economic development initiatives were prioritized:

Initiative	Description
Establish an amazing Beach & Country club as an anchor attraction for visitors	Establish a Cape Agulhas "Beach- and Country club" with amazing things to do. More than 300 institutions benefits from offering free membership to the club. Therefore we will offer an amazing set of things to do for their visitors that are easy to use. They all market the use of the club activities, which will then generate economy of scale that makes more of these activities economically viable.
Grow Eco- Sea Based tourism activities	Grow eco-based tourism activities, which require boat licenses as alternatives to fishing (Rural Nodes). Policy of only one license should be reconsidered. The business environment will improve from the legal eco-tourism boating activities. The new anchor attraction will attract more visitors. Value will be added to the society because of more money circulating in the economy. This too will be a catalyst for rural economic revival.
Prioritize infrastructure critical to economic development	Municipality must prioritize provision of infrastructure critical to economic development e.g. tarring of roads, proper infrastructure at beaches, harbor activity, congestion and informal trading markets
New tourism facility at southernmost tip of Africa	The public sector must develop a new commercial tourism facility in character and complementary to the unspoiled and natural character of the lighthouse on the southernmost tip. This will improve the business environment by means of better customer experience,

Initiative	Description
	trading spaces and an increase in spending adding to the local economy.
Joint steering committee for events	A joint steering committee in the public and private sector to host more events will promote the sampling of tourism experience, which will attract non-peak season visitors which will lead to business benefiting here from. Customer expenditure will also increase. More money will be circulating in the economy to the benefit of local businesses.
Public Private Partnership to improve appearance of towns	Establishing of a public private partnership to improve appearance of towns will make it more attractive for visitors and will increase stays which will lead to tourism growth, increased local spending and more money circulating in the economy.
Improved/Revised marketing destination campaign	More focus on enhancing the brand message, which should emphasize a competitive advantage. The business environment will improve leading to more visitors due to better customer experience, improved awareness and affinity for competitive edge. Businesses will grow and there will be more customers, increase in spending, more employment and more money circulating in the economy.
Seek investor for livestock processing	Investment promotion and facilitation to lure a local or external investor to process livestock currently being sent away elsewhere. The business environment will be improved because of another big business that buys services inside Cape Agulhas Municipality. Business will benefit with lower transport costs for local farmers, increased purchases in local product and a spin-off for business opportunities. Value will be added through direct and indirect jobs and more money circulating in the economy.
Emerging farmer incubator	Agri-Mega to grow emerging farmer support by qualifying emerging farmers to become commercial farmers. Requirement will be to first gain qualification then qualify for incubation opportunity in partnership with Department of Agriculture and Cape Agulhas Municipality. The Elsenburg facility can be utilized, which will increase supply of agri-skills for more commercial Black Economic Empowerment successes. This will add value to the society to gain higher educational qualifications, better income and eventually enter into the commercial farming industry.
Feasibility study and best business model for abalone farming	Ensure the completion of the feasibility study for the best abalone business model, building a business case and securing investments into the industry. Value will be added to the society by job creation and more circulation of income in the economy once it is established.

Table 116.:

**LED Strategic Initiatives** 

The following strategic areas will be addressed in the LED Strategy Review:

Strategic areas	Description
Growing of the major economic sectors with comparative advantage	Unemployment and job creation presents key challenges to Government and the Cape Agulhas Municipality because it is only through equitable job creation that the problem of poverty and inequality can be addressed on a sustainable basis.
Natural resource economics	The biodiversity of the Agulhas plain is another unique feature of this region, which can be utilised as a catalyst to stimulate the economic growth of the region. If properly managed, eco-tourism holds great

Strategic areas	Description
	potential as an economic incentive for conservation, especially with regard to job creation.
Construction	The construction sector performed quite well. The skills shortages were addressed with the R10 million projects from Construction, SETA. The Anene Booysen Skills Centre, which is currently being built, which will be operated in conjunction with Boland College, will open its doors in the near future.
Trade promotion	Although the Cape Agulhas manufacturing sector plays a relatively large role on a district level, the sector is not really export focused. The manufactured products that are exported include ceramics, candles, wine and beer.
Enterprise development	Cape Agulhas already has a vibrant SMME sector, which is an important component of any regional economy because it employs local labor and increases the local buying power. Around the world, small businesses are a big part of the global economy.
Increased economic participation	A major portion of entrepreneurs in Cape Agulhas still find it extremely difficult to enter the mainstream economy and the issue of Black Economic Empowerment is barely visible. The lack of business knowledge related to product development, marketing and management is still a huge limitation for communities and individuals to participate in the local economy.
Youth Economic Empowerment	The Human Development Department strives to address all youth related matters with the Cape Agulhas Youth Council and will create a platform where youth related matters are discussed. The focus areas such as education, economic empowerment and gender-based violence will be standing items on the youth council's agenda and will be supported by the departments of the Cape Agulhas Municipality.
EPWP job creation portal	When the second phase of EPWP was rolled out by the Department of Transport and Public Works, the strategic objective was to create approximately two million fulltime equivalent (FTE) job opportunities countrywide. The target that was set for Cape Agulhas Municipality has been exceeded.
Safety and security	The lifeblood of a vibrant local economy is investment and if Cape Agulhas endeavors to be a haven for potential investors, a collective effort needs to be exercised to ensure a safe and secure environment.
Sustainable development	Cape Agulhas Municipality has already pledged its support to the principles of sustainable development and illustrated its sensitivity towards the conservation of the environment.
Institutional capacity	The Council and management of Cape Agulhas Municipality are fully supportive of development and are determined to increase capacity for economic development and other developmental objectives. The LED unit provides adequate capacity to implement a LED strategy and give effect to the strategic objectives of the Municipality in terms of LED.
Skills development programs	The increasing number of unemployed people in the area are either very low skilled or do not have the required qualifications. These individuals are now forced to find alternative work but do not have the educational background or skills to find permanent employment. The Anene Booysen Skills Development Centre, funded by Construction SETA, will open its doors in the near future and will provide educational training and skills development, in cooperation with Boland College.

Strategic areas	Description
Emerging farmers programs	Cooperative development and empowerment programs had been successfully facilitated and implemented through interviews from strategic partners.

Table 117.: LED Strategic Areas

The LED strategy identifies various objectives and strategies for intervention such as:

Objectives	Strategies
To ensure that positive growth takes place in the local economy and create a conducive environment for business to sustain itself in a competitive arena	Agriculture: Improve its comparative advantage by applying more innovative farming methods and marketing strategies to improve its competitive edge. Develop a strategic plan for Cape Agulhas Municipality emerging farming industry.
Grow major economic sectors with comparative advantage	Tourism: Drafting of a comprehensive integrated Tourism Marketing Strategy for Cape Agulhas Municipality
Job creation and skills development	Roll out of projects in line with EPWP principles. Development in support of SMME's and cooperative development
Create a conducive environment for business	A Business Summit for SMME's and cooperatives was organized in collaboration with National Government. Business Retention, Expansion Strategy and Red Tape reduction issues were addressed.

Table 118.: LED Strategic Objectives and Strategy

The table below identifies the economic activity within the different sectors:

Economic Activity by Sector  R '000			
Sector	2013/14 (projected)	2014/15 (projected)*	
Agriculture, forestry and fishing	199 683	203 477	
Mining and quarrying	56	57	
Manufacturing	85 376	86 913	
Electricity	40 234	40 677	
Construction	61 376	63 463	
Trade	170 331	172 034	
Transport	81 885	84 096	
Finance	356 485	363 258	
Community and social services	176 004	178 820	
2014/15 projection based on growth statistics per the Municipal Economic Review and Outlook report for 2013			

Table 119.: Economic Activity by Sector

The outlook for local job opportunities in the Cape Agulhas remains the same as in the past. This can be attributed to the fact that the area is off the normal tourist routes e.g. the N2, as well as the limited opportunities for the establishment of industries. There is also a limited inflow of people further limiting availability of skilled labour.

With a limited budget for LED projects the table below identifies the detail of the various LED initiatives in the municipal area:

Description of project	No of man- days created	Total Amount spent to date		Performance Highlights	
	createu				
Health Gro emerging farming project	1 400	0	0	Empowering of local women as emerging farmers, on commonage, to enter the mainstream agricultural economy	
Agri Vennote	1 300	0	0	Empowerment of emerging farmers on commonage through a partnership and mentorship agreement	
Agri Dwala	5 460	0	0	The project was registered as a land reform project on commonage. The business is profitable from year one. They increased their herd of cattle from scratch to a strong herd and also bought two farms	
Umhlaba Wobiso	826	0	0	An agricultural empowerment initiative on commonage of Cape Agulhas Municipality	
Sizabanthu Vegetables	350	0	0	Food security provided to people residing in the informal settlement of Zwelitsha. Empowering the beneficiaries as agricultural entrepreneurs	
Agri Mega	1 145	0	0	One of the strategic goals to accomplish economic growth is the transformation of the agricultural sector by means of development and supporting of the PDI's. Agri-Mega is renting the commonage to promote transformation, land reform and local economic development by establishing agricultural projects on the commonage	
Southern Whales	260	0	0	Provides alternative economic opportunities for women entrepreneurs from the fishing village of Kassiesbaai. Establish a sustainable economic empowerment initiative in the Arniston tourism industry with a self-catering guesthouse. The property is rent from Cape Agulhas Municipality	
Hotagterklip B & B / Coffee shop	0	0	0	Due to difficulty of obtaining entrepreneurs to manage the project, it became dormant. Langezandt Estates took over the lease of the premises recently and will start to renovate the infrastructure to revive the community project	
Total	10 741	0	0		

Table 120.: Jobs Created during 2014/15 by LED Initiatives (Excluding EPWP projects)

Job creation through EPWP projects				
Year	EPWP Projects	Jobs created through EPWP projects	Full time equivalents (FTE's)	
	No.	No.	No.	
2013/14	170	1 028	51	
2014/15	133	982	147	

Table 121.: Job creation through EPWP projects

Employees: Local Economic Development					
	2013/14		2014/15		
Job Level	Employees	Posts	Employees	Vacancies (fulltime equivalents)	Vacancies (as a % of total posts)
	No.	No.	No.	No.	%
0 - 3	0	1	1	0	0
4 - 6	2	2	2	0	0
7 - 9	0	0	0	0	0
10 - 12	0	0	0	0	0
13 - 15	0	0	0	0	0
Total	2	3	3	0	0
Employees and Posts numbers are as at 30 June.					

Table 122.: Employees: Local Economic Development

#### 3.11 COMPONENT D: COMMUNITY AND SOCIAL SERVICES

#### 3.11.1 LIBRARIES

The municipal library service consist of eight libraries with the main library situated in Bredasdorp. In addition there are also library facilities at Welverdiend (Bredasdorp) Struisbaai, Waenhuiskrans, Napier, Klipdale and Protem.

We deliver a very important service to our community members, because in towns where recreational facilities are limited, the library forms an essential part of people's daily or weekly schedule. The library is used extensively by school learners.

We also provide services to old age homes and service centres for the elderly, as well as assisting school libraries with their limited collections. The internet that is now available in seven of these libraries, is a highly efficient tool especially for those people who do not have the ability to afford their own personal computers and internet service. The usage of such facilities is free and costs are covered by the Provincial Library Services.

#### a) Highlights: Libraries

Highlights	Description
Welverdiend Library	Welverdiend Library was totally revamped and upgraded due to structural problems. It was closed for nearly 6 months from April-

Highlights	Description
	August 2014. The focus for this initiative is for improving working relations between schools and libraries

Table 123.: Libraries Highlights

# b) Challenges: Libraries

Challenges	Description
Shortage of staff	There is not enough staff in schools who can actually work with librarians due to the teachers that do not have time to assist in this regard

Table 124.: Libraries: Challenges

#### c) Service statistics for Libraries

The table below highlights service statistics for libraries:

Type of service	2013/14	2014/15
Library members	7 982	8631
Books circulated	190 994	103 837 - Due to Welverdiend upgrading closure for a couple of months, only now picking up slowly
Exhibitions held	97	217
Internet users	4 712 (No internet access at Welverdiend library due to renovations taking place)	4885 (Welverdiend only started in January 2015 installed new PC's)
Children programmes	98	137
Visits by school groups	18	41 group visits
Book group meetings for adults	10	22 – only provide materials to reader circles
Primary and Secondary book education sessions	18	18

Table 125.: Service statistics for libraries

# d) Employees: Libraries

Employees: Libraries					
	2013/14	2014/15			
Job Level	Employees	Posts Employees Vacancies (fulltime equivalents) Vacancies (as a % of total posts)			
	No.	No.	No.	No.	%
0 - 3	1	0	0	0	0
4 - 6	2	3	3	0	0

Employees: Libraries					
	2013/14	2014/15			
Job Level	Employees	Posts	Employees	Vacancies (fulltime equivalents)	Vacancies (as a % of total posts)
	No.	No.	No.	No.	%
7 - 9	8	10	10	0	0
10 - 12	0	0	0	0	0
13 - 15	0	0	0	0	0
Total	11	13	13	0	0
Employees and Posts numbers are as at 30 June.					

Table 126.: Employees: Libraries

#### 3.11.2 CEMETERIES

The Municipality currently has 7 cemeteries within its municipal area.

#### a) Highlights: Cemeteries

Highlights	Description	
Expansion of cemeteries	Expansion of Napier and Bredasdorp cemeteries completed and registered at the Surveyor-General's Office	

Table 127.: Cemeteries: Highlights

#### b) Challenges: Cemeteries

Challenges	Description	
	The following items were stolen through the 2014/15 financial year and replaced several times:	
Vandalism	<ul> <li>Copper pipes</li> <li>Fittings</li> <li>Wires</li> <li>Taps</li> <li>Gutters were broken</li> <li>The ablution facility were broken into and vandalized</li> </ul>	

Table 128.: Cemeteries: Challenges

#### c) Service statistics for Cemeteries

Type of service	2013/14	2014/15
	No	No
Pauper burials	15	14

Table 129.: Service stats for Cemeteries

Employees: Cemeteries					
	2013/14	2014/15			
Job Level	Employees No.	Posts No.	Employees No.	Vacancies (fulltime equivalents) No.	Vacancies (as a % of total posts
There is one team that does various functions and this information is included under paragraph 3.15 – Sports and Recreation					

Table 130.: Employees: Cemeteries

#### 3.11.3 HUMAN DEVELOPMENT

The vision of the Human Development Strategy is to develop a self-reliant society through a comprehensive network of human development partners that will enable and empower the poor, the vulnerable and those with special needs. Human Development is an important component in each and every individual and is regarded as a planned change process, designed to promote the human well-being of the population (community) together with economic development.

It is a pro-poor strategy that is based on a people centered approach to enhance development and it promotes citizen participation in development. It also aims to promote the voice of the lesser fortunate in decision-making and in building democratic and accountable institutions to achieve social and economic justice, human rights, social solidarity and active citizenship.

#### a) Highlights: Human Development

Highlights	Description	
Permanent appointment of two additional staff members	Youth Coordinator for Arts and Culture and Sports and Recreation	
Facilitation of sport development opportunities	The department facilitated opportunities for the sporting community to compete at Provincial and National level	
Implementation of youth development leadership programs	The leadership programs enabled the youth to appear confidently in public.	
Establishment of the Cape Agulhas Safehouse	The Safehouse for victims of domestic violence was completed in the 2014/15 financial year.	
	Establishment of an autonomous youth group to organize themselves and run program	
	Flash mob against xenophobia	
Cultural movement	Five personal development workshop	
	Script writing workshop	
	Performances at concert	
	One 50/50 leadership Camp	
50/50 Leadership camp	Painting a park project	
	Math's Classes	
Elim youth	Executive training workshop and team building training	
Treasure tracks	History Project – untold stories	
Motivational talks / bursary opportunities	Grade 12 learners support at AMSSS	
San Parks	Personal development program for peer educators	

Highlights	Description
Youth Council	Youth Day Program
School holiday program	School holiday program in partnership with the Anglican Church

Table 131.: Highlights: Human Development

# b) Challenges: Human Development

Description	Actions to address	
A lack of volunteers to facilitate programs in the neighboring towns	<ul> <li>Employ a total of four skilled youths in the different towns where the EPWP operates, to facilitate youth and sports programs.</li> <li>Utilize the National Rural Youth Service Corps (NARYSEC) and Chrysalis Academy students to facilitate youth and sport development programs in conjunction with the Human Development Department</li> </ul>	
Equipment to run program	The department should have a separate budget for purchasing equipment	

Table 132.: Human Development Challenges

#### c) Service Statistics for Human Development

Human Development programmes				
Detail 2013/14		2014/15		
Soup kitchens established or supported	4	4		
Youngsters educated and empowered	Functional Youth Council Leadership Workshop for Youth The 50/50 Youth Leadership Project	Functional Youth Council Leadership Workshop for Youth The 50/50 Youth Leadership Project		
Initiatives to increase awareness on disability	Functional Disability Forum  Disabled awareness programme	Supported events for the disabled community		
Initiatives to increase awareness on women	My story telling session for abused women in conjunction with Gender Links  Economic empowerment programme for abused women  16 days of activism	Conducted two women empowerment camps 16 days of activism		
Initiatives to increase awareness on HIV/AIDS	1 World Aids Day event	1 World Aids Day event		
Initiatives to increase awareness on substance abuse and high drug and alcohol related crimes	Drug awareness campaign with stakeholders	Conducted a drug and safety summit		
Special events hosted (World's Aids Day, World Arbor day, World Disability Day, Youth Day, 16 Days of activism against women abuse)	The following events were hosted:  National Day for the Aged Youth Day	The following events were hosted:  National Day for the Aged Youth Day		

Human Development programmes			
Detail 2013/14 2014/15			
	<ul><li>World AIDS Day</li><li>16 days of activism against women</li></ul>	<ul><li>World AIDS Day</li><li>16 days of activism against women</li></ul>	

Table 133.:

Service statistics for Human Development programmes

#### d) Employees: Human Development

Employees: Human Development						
Job Level	2013/14	2014/15				
	Employees	Posts	Posts Employees Vacancies (fulltime equivalents)		Vacancies (as a % of total posts)	
	No.	No.	No.	No.	%	
0 - 3	1	1	1	0	0	
Total 1 1 1 0 0						
Employees and Posts numbers are as at 30 June.						

Table 134.:

**Employees: Human Development** 

#### 3.12 COMPONENT E: ENVIRONMENTAL PROTECTION

This component includes: air quality control; biodiversity and landscape; coastal protection.

Environmental protection and management entails, *inter alia*, environmental impact management, ecosystems, sustainable development, environmental research, state of the environment, environmental education, environmental resource economics, and coastal zone management.

There is a need for mainstreaming climate change, specifically green economy and low carbon transition. You may ask why the green economy is so critical.

The green economy has potential benefits for job creation and reducing poverty through projects aimed at reducing carbon emissions, such as energy efficiency and the Kyoto Protocol's Clean Development Mechanism, while still fulfilling our responsibilities on environmental stewardship and climate change.

The process can be summarised as an attempt by the South African government, and specifically the Cape Agulhas Municipality, to support and facilitate the establishment of a renewable-energy sector, resulting in an expected initial generation of some 3 750 MW from wind, solar and biomass fuel sources. Cape Agulhas Municipality's own proposed waste-to-energy project will eventually also feed energy into the electricity grid.

Never let it be said that anyone can tell the future, but this sector seems to be a possible rising star for the country, and is viewed by many participants as vital to our attempts to employ people. It is also positive for economic development.

The high initial capital costs attract those companies that have well-established records in the renewable space, and the financial institutions have developed innovative financing solutions to help with these costs. It can technically be argued that renewable energy is often at an economic, regulatory or institutional disadvantage relative to other forms of energy supply. It is our vision to overcome these barriers by the strength and alignment of the government, the financial institutions and the developers, who are showing commitment to working together.

The argument can be made that this sector will potentially carry the growth aspirations of South Africa on its shoulders. The green economy has real potential to bring a new growth impetus.

Developers are required to have established what the specific risks to their project are, and have a detailed mitigation plan in place. They also need sufficient expertise for commercial operation and to sustain the plant for the given contract period. The high initial capital costs require a well-established company and innovative financing solutions build on co-operation and a shared commitment to reduce the carbon footprint and combat climate change.

In Cape Agulhas we believe that the proposed waste-to-energy project will do just that.

#### 3.12.2 AIR QUALITY CONTROL

The National Environment Management: Air Quality Act, 2004 (Act no. 30 of 2004) was promulgated in 2004. Municipalities have a number of duties in terms of this legislation. Local municipalities must:

- Designate a Municipal Air Quality Officer;
- Develop an Air Quality Management Plan (AQMP) for inclusion in the Municipality's IDP; and
- Prepare an annual and progress report regarding the implementation of the AQMP and compliance with the plan.

The Municipality has appointed an Air Quality Officer, as well as an assistant. Training in this regard took place during the 2014/15 financial year. A draft Air Quality Management Plan and by-law has since been developed and approved by Council.

The Air Quality Officer attends the Provincial and District Air Quality Forums as required.

#### 3.12.3 BIO-DIVERSITY AND LANDSCAPE

Biodiversity refers to genes, species (animals and plants), ecosystems, and landscape and the ecological and evolutionary processes that allow these elements of biodiversity to exist.

The Department of Environmental Affairs and Tourism prepared the National Biodiversity Strategy and Action Plan (NBSAP) "...to develop a plan of action for the conservation and sustainable use of the country biological diversity". During the NBSAP preparation the National Biodiversity Implementation Plan identified objectives, outcomes, and activities required for the NBSAP to achieve its goals.

A major part of the Municipality is covered by sensitive biodiversity and there is a need to have sensitive biodiversity areas mapped as well as clear and appropriate guidelines to guide their conservation.

The Critical Biodiversity Areas (CBA) of the Overberg District Municipality report was prepared in April 2010, and indicates the CBA's for the district. These include protected areas, critical biodiversity areas and ecological support areas. The report indicated that the southern part of the municipal area contains an important mosaic of CBA's, and the northern part, the Runes agricultural area, contains some Renosterveld remnants identified as CBA's.

Bioregional planning has gained increasing importance in recent years as a methodology for simply and effectively addressing the issue of land use management in regional planning and the Municipality has developed a full SDF report in this regard and which was amended and updated in June 2014. The purpose of this report is to describe the *status quo* analysis and conclusions of the SDF for the Cape Agulhas and Overberg District Management Area and will guide the Municipality in its future development to ensure the conservation of biodiversity areas.

#### 3.12.4 COASTAL PROTECTION

The Cape Agulhas coast has several large bays of which 43% are sandy beaches, 39% rocky and 18% wave cut rocky platform. A few of these beaches have been identified as susceptible to sea level rise due to climate change. The De Hoop Nature Reserve has about 50 km of protected coastline.

The Integrated Coastal Management Programme (CMP) for the Western Cape in 2003 was prepared in terms of the Coastal Zone Management Bill and the Coastal Zone Policy. The objectives of the CMP are to "...facilitate improved planning of coastal resources as well as allow for better targeted investment from government and non-government organisations to support sustainable coastal development".

Many parts of the Agulhas coastline are currently being eroded and poses a problem in already developed areas such as Struisbaai, especially around the Nostra beach area, and Struisbaai North campsite (where storm action has already eroded the foundations of a building which had to be demolished), and the Arniston swimming beaches. Substantial funds will have to be invested to stop or slow down this erosion and the Municipality is also in constant discussions with Cape Nature as many of the problems are below the high water mark which falls outside the jurisdiction of the Municipality.

Overberg Municipality is in a process of compiling a CMP for the Overberg area.

#### 3.13 COMPONENT F: SECURITY AND SAFETY

This component includes: traffic and law enforcement; fire; and disaster management.

#### 3.13.1 Introduction to Security & Safety

The Protection Sevices Division is committed to provide a high quality community-oriented service to meet the needs of a diverse community. The Division strives to constantly improve its standing within both the communities we serve and the profession.

#### a) Strategic focus areas

The vision, mission, objectives and functions of the Protection Services Division embrace the following strategic focus ares:

Rendering of traffic administration service

- Maintaining public order
- Protecting and securing the inhabitants of Cape Agulhas Municipality and their property
- Combating specific crime generators
- Alleviation of traffic flow
- Facilitating the provision of affordable, safe and sustainable transport system
- Taking action to reduce the effects of a disaster
- · Taking measures to reduce long-term risks associated with human activity or natural events

#### b) Core functions

#### i) Traffic Control

- Escorting of VIP's, funerals and other dignitaries
- Visible traffic policing
- Ensure road safety during events in area
- Attending accidents and traffic complains
- Daily point duties at crossings and scholar patrols points
- Traffic safety education to community

#### ii) Revenue collection

Render a service regarding drivers licensing, vehicle fitness, motor registration/licensing and fine processing

#### iii) Law Enforcement

- Attend to complaints regarding animals, hawkers, overgrown erven and general by-law offences
- Educate the community about safe keeping and caring for their animals
- Protection of municipalities councillor's, properties and its employees
- Ensure crime prevention by detecting and combating crime generators
- Do announcements and promote law and order in municipal area

#### iv) Road markings

Painting of road markings and erection of road signs

#### 3.13.2 TRAFFIC SERVICES AND LAW ENFORCEMENT

The purpose of the Traffic and Law Enforcement Service is to ensure the safety and security of everyone in the Cape Agulhas Municipal area through the provision of efficient basic services and infrastructure in respect of licensing, testing, traffic and municipal by-law enforcement. By promoting safer roads, vehicles and road users who uphold law and order to minimize accidents and crime in the area.

#### a) Highlights: Traffic Services and Law Enforcement

Highlights	Description
Appointment of temporary staff in permanent positions	The appointments include:  A Road Marker  Two Assistant Road Markers  Two Law Enforcement Officers  A Senior Clerk: Fines  A Process Clerk: Fines  A Cleaner: Protection Services  A Enquiry/Reception Clerk
Promotions	The following job promotions were invested in to enhance the services within the Traffic Services and Law Enforcement Section:  Senior Traffic Officer Senior Law Enforcement Officer
Appointment of a Traffic Management Technician for speed control and fines with three year tender agreement	Provisioning of traffic law enforcement equipment, back office systems and related services
Training	Life Scanning Unit Officer successfully completed the exam for Drivers License Grade A Course

Table 135.: Traffic Services and Law Enforcement: Highlights

#### b) Challenges: Traffic Services and Law Enforcement

Description	Actions to address
Uniforms Budget	Budget must be adjusted to accommodate all staff that requires uniforms- Currently there is not enough budgeted for uniform staff.
Equipment	Budget must accommodate equipment – Health and Safety officers' lives are at risk, as they do not have the necessary protective gear.
Staff Shortage	Appoint more Traffic Officers and Law Enforcement Officers to ensure a safer environment.
Outdated skills and knowledge of top fleet law enforcement	Budget for training to ensure uniformity on the implementing of the Act
Slow accident and incident assistance times.	Budget for more vehicle to ensure action times are met for complaints and accidents.
Weak Radio Communication	Budget for better radio's mounted in vehicles to cover the distance between the officers in our area.

Table 136.: Traffic Services and Law Enforcement: Challenges

Service statistics for Traffic Services and Law Enforcement are highlighted in the tables below:

	Detail	2013/14	2014/15
	Detail	Actual No.	Actual No.
1	Number of road traffic accidents during the year	368	330
2	Number of by-law infringements attended	416	506
3	Number of Traffic and Law Enforcement Officers in the field on an average day	7	9
4	Number of Traffic and Law Enforcement Officers on duty on an average day	6	9

Table 137.: Traffic Services and Law Enforcement Data

Type of service	2013/14	2014/15
Animals impounded	181	107
Motor vehicle licenses processed	17 345	19 263
Learner driver licenses processed and issued	1 536	1 028
Driver licenses processed	4 746	6 564
Driver licenses issued	2 297	2 408
Fines issued for traffic offenses	4 236	7 476
R-value of fines collected	1 139 130	550 680
Roadblocks held	77	65
Special Functions – Escorts	56	49
Awareness initiatives on public safety	11	8

Table 138.: Additional performance information for Traffic Services and Law Enforcement

Employees: Traffic Services and Law Enforcement (Protection services)					
	2013/14	2014/15			
Job Level	Employees	Posts	Employees	Vacancies (fulltime equivalents)	Vacancies (as a % of total posts)
	No.	No.	No.	No.	%
0 - 3	1	1	1	0	0
4 - 6	10	13	12	1	7.69
7 - 9	9	13	11	2	15.38
10 - 12	0	4	4	0	0
13 - 15	2	4	4	0	0
Total	22	35	32	3	8.57
Employees and Posts numbers are as at 30 June.					

Table 139.: Employees: Traffic Services and Law Enforcement

#### 3.13.3 FIRE

Cape Agulhas Municipality renders a fire service by agreement with ODM on a shared service basis for the following:

- Preventing the outbreak or spread of a fire
- Fighting or extinguishing a fire
- The protection of life or property against a fire or other threatening danger
- The rescue of life or property from a fire or other danger

#### 3.13.4 DISASTER MANAGEMENT

The Cape Agulhas Municipal, Disaster Management Plan serves as a situational analysis of operational arrangements within the area. This provide officials and other role players in disaster management, as well as communities, with effective prevention of disasters from occurring and to minimize the impact of hazards which cannot be avoided. The plan was reviewed during the 2014/15 financial year and is currently still in draft form.

Disaster management is a continuous integrated, multi-sectored and disciplinary process of planning and implementation of measures aimed at disaster prevention, mitigation, preparedness, response, recovery and rehabilitation (Disaster Management Act. No. 57 of 2002).

When damage or losses occur during a disaster/incident the following social assistance are issued by the Municipality:

- R1 000 voucher to buy food and clothing per household
- Each victim is issued with a blanket
- Used clothing is also provided where sizes is in stock
- Short term accommodation is available when needed
- Food is provided for the victims during the emergency period and thereafter they are issued with the voucher
- Informal settlement material as a starting kit is provided to rebuild a structure
- Black plastic sail available for hand-out to cover leaking structures

This assistance is available to anyone who qualifies based on their need of assistance during an incident or the extent of damage to their property.

Employees: Disaster Management					
	2013/14	2014/15			
Job Level	Employees	Posts	Employees	Vacancies (fulltime equivalents)	Vacancies (as a % of total posts)
	No.	No.	No.	No.	%
0 - 15	Employees form part of the Protection Services Department and is included in Traffic Services Employees statistics				

Table 140.:

**Employees: Disaster Management** 

#### 3.14 COMPONENT G: SPORT AND RECREATION

The municipal area currently has 16 parks with playground equipment, as well as a community park in every ward. There are also sports fields and halls in every ward, as well as camp sites at Bredasdorp, Arniston, Struisbaai and L'Agulhas. Provision for maintenance, upgrading and expansions are budgeted for annually in terms of maintenance plans, but is limited to available funds.

#### a) Highlights: Sport and Recreation

Highlights	Description
Zwelitsha Soccer Field	New soccer field at Zwelitsha – Project is not completed yet
	New Netball Field (Tarred & Mark)
Upgrade of Napier Sport Grounds	Underground water pipes to wet the field
	Planting of grass for the rugby field
Struisbaai Sport Grounds	Combined soccer/rugby goal posts
Waenhuiskrans Sport Grounds	Combined soccer/rugby goal posts
New play park	Construction of new play park in Sealy Street, Bredasdorp

Table 141.:

Sport and Recreation Highlights

#### b) Challenges: Sport and Recreation

Description	Actions to address
Shortage of soccer fields	Possible utilization of MIG funds to create additional sports facilities

Table 142.:

Sport and Recreation Challenges

# c) Additional performance information for Sport and Recreation

Type of service	2013/14	2014/15					
Community parks							
Number of parks with play park equipment	19	20					
Number of wards with community parks	5	5					
	Camp sites/Resorts						
Number of visitors per annum	87 245	90 500					
R-value collected from visitation and/or accommodation fees	4 191 070	4 989 623					
	Sport fields						
Number of wards with sport fields	5	5					
Number of sport associations utilizing sport fields	12	18					
	Community halls						
Number of wards with community halls	5	5					
Number of sport associations utilizing community halls	123	11					
R-value collected from rental of sport halls	78 342	346 139					

Table 143.: Additional performance information for Sport and Recreation

	Employees: Sport and Recreation						
	2013/14			2014/15			
Job Level	Employees	Posts	Employees	Employees Vacancies (fulltime Vacancies equivalents) total p			
	No.	No.	No.	No.	%		
0 - 3	1	1	1	0	0		
4 - 6	5	4	4	0	0		
7 - 9	9	5	5	0	0		
10 - 12	15	8	8	0	0		
13 - 15	19	35	34	1	2.86		
Total	49	53 52 1 1.89					
	Employees and Posts numbers are as at 30 June 2015.						

Table 144.: Employees: Sport and Recreation

Capital Expenditure 2014/15: Sport and Recreation							
R' 000							
			2014/15				
Capital Projects	Budget Adjustment Budget Expenditure Original Variance  Output  Description:  Descript						
Expansion of the resorts, including electricity	100	100	101	1	100		
New Soccer Field at Zwelitsha	877	1 225	472	(405)	1 225		
Upgrading of the sport field at Napier	702	800	800	0	800		
То	tal project value represen	ts the estimated cost of the	project on approval by Co	uncil			

Table 145.: Capital Expenditure 2014/15: Sport and Recreation

Detail of the above projects are as follows:

- Expansion of resorts The resort at Arniston was expanded with additional stands, including water and electricity to accommodate people who usually made use of Camp B
- New Soccer Field at Zwelitsha: Vibrate wall 95% completed, roll-on lawn 50% completed, construction of rising main was completed. ±R500 000 of 2014/15 budget was transferred to 2015/16 budget to complete the project
- Upgrade of the sport field at Napier Tender was advertised for a second time and was awarded to Bobby de Groot Project is complete

# 3.15 COMPONENT H: CORPORATE POLICY OFFICES AND OTHER SERVICES

This component includes: executive and council, financial services, human resource services, ICT services, property services.

#### 3.15.1 EXECUTIVE AND COUNCIL

#### a) Highlights: Executive and Council

Highlights	Description		
Behavior	Ethical behavior of councilors is generally good. No disciplinary procedures against any councilor was instituted during this term		
Targets	Legislative targets are always met (budget timeframes etc.)		
Service delivery	The stability of Council ensures a more effective and productive service delivery. Hands-on approach of councilors in terms of their oversight responsibility makes it easy for managers to understand and fulfill their responsibility		

Table 146.: Executive and Council: Highlights

# b) Challenges: Executive and Council

Description	Actions to address
Communication	Internal as well as external communication can be improved. The function of ward committees and their responsibilities needs more attention
Budgeting	The budgeting process need to be more transparent and better communication with all councilors and the public needs to be enhanced

Table 147.: Executive and Council: Challenges

Employees: Executive and Council						
	Job Level	Job Level				
Job Level	Employees	Posts Employees Vacancies (fulltime Vacancies (as a % equivalents) of total posts)				
	No.	No. No. No. %				
0 - 3	9	9 9 0 0				
Total	9	9	9	0	0	
Employees and Posts numbers are as at 30 June.						

Table 148.: Employees: Executive and Council

#### 3.15.2 FINANCIAL SERVICES

#### a) Highlights: Financial Services

Highlights	Description		
Debt collection	The Municipality maintained a good debt collection rate		
Liquidity ratio	Although less than the previous financial year, the Municipality's liquidity ratio still reflects a sound financial position		
Creditor payments	Creditors are being paid within the 30 day limit		
Long term financial viability	A Long Term Financial Plan with recommendations was approved by Council in June 2015		
Establishment of a Supply Chain Department	A Supply Chain Department was established under the control of a Supply Chain Manager who was appointed in April 2015 (Previously Supply Chain resorted under the Manager: Expenditure)		

Table 149.: Financial Services: Highlights

# b) Challenges: Financial Services

Description	Actions to address		
Increase in employee related costs	Filling of critical and legislative required posts only		
Decline in reserves	Investigate other sources of capital funding e.g. borrowing		
Implementation of the Long Term Financial Viability Plan	Development of an implementation plan		
Increasing costs of bulk purchases of electricity from ESKOM coupled with an inability of the Municipality to escalate these cost increases to consumers as a result of NERSA regulations and benchmark guidelines	Ongoing review and update of the current tariff structure for the various services to be more transparent, fair and equitable		

Table 150.: Financial Services: Challenges

#### c) Employees: Financial Services

Employees: Financial Services					
	2013/14	2014/15			
Job Level	Employees	Posts Employees Vacancies (fulltime Vacancies (as a % equivalents) total posts)			
	No.	No.	No.	No.	%
0 - 3	2	5	4	1	20
4 - 6	14	16	15	1	6.25
7 - 9	13	10	8	2	20
10 – 12	0	4	4	0	0
13 – 15	2	2	2	0	0
Total	31	37	33	4	10.81
	Employees and Posts numbers are as at 30 June.				

Table 151.: Employees: Financial Services

#### **3.15.3** HUMAN RESOURCE SERVICES

Human Resource Management Services were identified as one of the six critical services in any municipality. The functions within Human Resource (HR) involves recruitment and selection, labour relations, training and development, performance management, health and safety and all personnel administration with regard to all staff related matters. With limited staff capacity HR has provided critical information on time every time in order for the correct salaries to be paid. The HR staff is a skilled team with all of them having a post matric tertiary qualification.

#### a) Highlights: Human Resources

Highlights	Description	
Reduction in vacancy rates	The vacancy rate decreased from 28.7% to 12.7% when compared to previous financial year	
Review of HR Policies	The following policies were reviewed:  Fleet Management Policy  Induction and Orientation Policy  Outside Work Policy  Probationary Period Policy  Leave Policy  Reward and Recognition Policy	

Table 152.: Human Resources: Highlights

#### b) Challenges: Human Resources

Description	Actions to address
Achievement of employment equity targets	In future we will develop from within as per our training and development target groups, i.e MMC & Public Management Boland College to create a pool of prospective candidates
Increasing sick leave	Implementation of an electronic leave system to better manage leave

Table 153.: Human Resources: Challenges

Employees: Human Resource Services					
	2013/14	2014/15			
Job Level	Employees	Posts Employees Vacancies (fulltime Vacancies (as a % equivalents) total posts)			
	No.	No.	No.	No.	%
0-3	4	4	4	0	0
4 – 6	3	3	2	1	33.33
7 - 9	0	0	0	0	0
10 - 12	0	3	1	2	66.67
13 - 15	0	0	0	0	0
Total	7	10	7	3	30
	Employees and Posts numbers are as at 30 June.				

Table 154.: Employees: Human Resource services

#### 3.15.4 Information and Communication Technology (ICT) Services

Challenges are present with all aspects of a municipality and Cape Agulhas Municipality faced quite a few relating to ICT and the management thereof during the year.

In the past four years, the main focus was getting ICT infrastructure in place and functioning in such a manner that it can support ICT Services to officials in the current and ever changing environment.

We faced new challenges in the past year but ensured the continuity of ICT Services for the Municipality as a whole.

The normal infrastructure upgrades and expansions such as hardware, inclusive of networks and computers were done in the past year, but new challenges relating to load shedding/power outages were also faced in the past year and are expected to be present for a few years to come. Some solutions were put in place and the loss of our main 15 kVa UPS (uninterrupted power supply) at the main site where the data centre is located, was one of the biggest challenges we faced in the middle of the financial year.

Planning has been done to systematically address the power issue and will be partially resolved with the utilisation of the 2015/16 budget.

The past financial year saw the beginning of actual legislation and policies relating to ICT with the promulgation of the Protection of Personal Information Act and the Municipal Corporate Governance of Information and Communication Technology Policy.

Most of management's time and resources were allocated to preparations for the implementation of these legislative requirements in the past year and full implementation will start in the 2015/16 financial year.

Tenders were awarded with the main focus being on network printers to ensure all sites in the Municipality have adequate resources to service the community.

In conclusion, the ICT Division strive to provide the best available services to officials and the community in supporting services that are utilised by all stakeholders.

#### a) Highlights: ICT Services

Highlights	Description	
Network printers	Rolling out network printers to all sites within the Municipality in order to increase availability of printing services and reduce expenditure	

Table 155.: ICT Service: Highlights

#### b) Challenges: ICT Services

Description	Actions to address
Growth	An increase of 25% of users has put a strain on the ICT infrastructure and services
Municipal Corporate Governance of Information and Communication Technology Policy	Preparing for the approved policy – the policy, although due for implementation by 30 June 2016, had to be workshopped in order to start implementation at the beginning of the new financial year
MSCOA	Planning and meeting with the relevant stakeholders to ensure that the change process can be done in a manageable manner relating to ICT infrastructure and services
Electricity	Due to the current state of our electricity provisions, providing electricity is a big challenge in ensuring the availability of services

Table 156.: ICT Service: Challenges

#### c) Employees: ICT Services

	Employees: ICT Services					
	2013/14		2014/15			
Job Level	Employees	Posts Employees Vacancies (fulltime Vacancies (as a % of equivalents) total posts)				
	No.	No. No. %				
4 - 6	1	2 2 0 0				
Total	1	2	2	0	0	
Employees and Posts numbers are as at 30 June.						

Table 157.: Employees: ICT Services

#### d) Capital Expenditure 2014/15: ICT Services

Capital Expenditure 2014/15: ICT Services					
R' 000					
	2014/15				
Capital Projects  Budget  Adjustment Budget  Actual Expenditure  budget  Variance from  Total Project  budget					
Computer equipment – Nedbank Building	0	160	160	160	160
Replacement of computer equipment	150	55	52	(98)	52
UPS (20 kVa insurance)	0	89	89	89	89
Only the priority or high cost capital projects are detailed above					

Table 158.: Capital Expenditure 2014/15: ICT Services

# 3.16 COMPONENT I: DEVELOPMENT AND SERVICE DELIVERY PRIORITIES FOR 2015/16

The main development and service delivery priorities for 2015/16 forms part of the Municipality's Top Layer SDBIP for 2015/16 and are indicated in the tables below:

# 3.16.1 DEVELOPMENT AND REGULAR MAINTENANCE OF BULK INFRASTRUCTURE SUCH AS ROADS, STORMWATER NETWORKS, POTABLE WATER NETWORKS, WASTE WATER TREATMENT PLANTS, LAND AND INTEGRATED HUMAN SETTLEMENTS

Ref	КРІ	Unit of Measurement	Wards	Annual Target
TL23	Reseal of roads within the municipal area as per the maintenance plan by 30 June 2016	Number of square meters resealed by 30 June 2016	All	36 000
TL24	95% of the roads and stormwater maintenance budget spent by 30 June 2016 {(Actual expenditure divided by the total approved maintenance budget) x 100}	% of roads and stormwater maintenance budget spent {(Actual expenditure divided by the total approved maintenance budget) x 100}	All	95%
TL25	95% of the roads and stormwater capital budget spent by 30 June 2016 {(Actual expenditure divided by the total approved capital budget) x 100}	% of roads and stormwater capital budget spent {(Actual expenditure divided by the total approved capital budget) x 100}	All	95%
TL26	Tar streets in Nuwerus by the 30 June 2016 {(Actual expenditure divided by the total approved budget) x 100}	% of approved budget spent {(Actual expenditure divided by the total approved budget) x 100}	All	95%
TL27	Tar RDP streets in Arniston {(Actual expenditure divided by the total approved budget) x 100}	% of approved budget spent {(Actual expenditure divided by the total approved budget) x 100}	5	95%
TL28	Tar RDP streets in Bredasdorp {(Actual expenditure divided by the total approved budget) x 100}	% of approved budget spent {(Actual expenditure divided by the total approved budget) x 100}	2	95%

Ref	КРІ	Unit of Measurement	Wards	Annual Target
TL29	Tar Smartie Town streets in Napier	Project completed by 30 June 2016	2	1
TL30	95% of the refuse removal maintenance budget spent by 30 June 2016 {(Actual expenditure divided by the total approved maintenance budget) x 100}	% of refuse removal maintenance budget spent by 30 June 2016 {(Actual expenditure divided by the total approved maintenance budget) x 100}	All	95%
TL31	95% of the approved refuse removal capital budget spent by 30 June 2016 {(Actual expenditure divided by the total approved capital budget) x 100}	% of refuse removal capital budget spent by 30 June 2016 (Actual expenditure divided by the total approved capital budget) x 100}	All	95%
TL32	95% of the approved water maintenance budget spent by 30 June 2016 {(Actual amount spent on maintenance of water assets/Total amount budgeted for maintenance of water assets)x100}	% of water maintenance budget spent by 30 June 2016 {(Actual amount spent on maintenance of water assets/Total amount budgeted for maintenance of water assets)x100}	All	95%
TL33	95% of the approved water capital budget spent by 30 June 2016 {(Actual expenditure divided by the total approved capital budget) x 100}	% of water capital budget spent by 30 June 2016 {(Actual expenditure divided by the total approved capital budget) x 100}	All	95%
TL34	95% of the waste water capital budget spent by 30 June 2016 {(Actual expenditure divided by the total approved capital budget) x 100}	% of water capital budget spent by 30 June 2016 {(Actual expenditure divided by the total approved capital budget) x 100}	All	95%
TL35	95% of the approved waste water maintenance budget spent by 30 June 2016 {(Actual amount spent on maintenance of water assets/Total amount budgeted for maintenance of waste water)x100}	% of waste water maintenance budget spent by 30 June 2016 {(Actual amount spent on maintenance of water assets/Total amount budgeted for maintenance of waste water)x100}	All	95%
TL37	Upgrade of Ou Meule sewerage pump station by end of June 2016	Project completed by 30 June 2016	2	1
TL38	Complete the Struisbaai-Noord sewerage pump station by 30 June 2016	Project completed by 30 June 2016	5	1
TL39	Complete the Struisbaai-Noord stormwater system by 30 June 2016	Project completed by 30 June 2016	5	1
TL42	Fence the dumping site in Bredasdorp {(Actual expenditure divided by the total approved budget) x 100}	% of approved budget spent {(Actual expenditure divided by the total approved budget) x 100}	All	100%
TL43	Purchase a sewer truck by 31 March 2016	Sewer truck purchased by 31 March 2016	All	1
TL47	Review the Human Settlement Plan and submit to Council by 30 May 2016	Human Settlement Plan reviewed and submitted to Council by 30 May 2016	All	1
TL52	Construct bathrooms for scheme housing by 30 March 2016 {(Actual expenditure divided by the total approved budget) x 100}	% of approved budget spent {(Actual expenditure divided by the total approved budget) x 100}	All	90%

Table 159.: Service delivery priorities for 2015/16: Development and regular maintenance of bulk infrastructure such as roads, stormwater networks, potable water networks, waste water treatment plants, land and integrated human settlements

# 3.16.2 ESTABLISHING A FUNCTIONAL MUNICIPALITY THAT CAN DELIVER ON THE IDP PRIORITIES, IMPLEMENT POLICIES THAT WILL FACILITATE TRANSFORMATION, EFFECTIVE STAFF STRUCTURE, GENERAL MANAGEMENT PRACTICES AND TRAINING

Ref	КРІ	Unit of Measurement	Wards	Annual Target
TL10	Number of people from employment equity target groups employed in the three highest levels of management in compliance with a municipality's approved employment equity plan	Number of people employed in the three highest levels of management	All	1
TL11	The percentage of the municipality's operational budget actually spent on implementing its workplace skills plan by 30 June 2016 {(Actual amount spent on training/total operational budget)x100}	(Actual amount spent on training/total operational budget)x100	All	0.50%
TL46	Implement a biometric access control system in the municipal buildings by 30 June 2016 {(Actual expenditure divided by the total approved budget) x 100}	% of approved budget spent {(Actual expenditure divided by the total approved budget) x 100}	All	90%
TL53	Limit vacancy rate to less than 10% of budgeted post by 30 June 2016 {(Number of funded posts vacant / total number of funded posts)x100}	% Vacancy rate by 30 June 2016 {(Number of funded posts vacant / total number of funded posts)x100}	All	10%
TL54	Review the individual performance and Incentive policy and submit to Council by 30 September 2015	Individual PMS and Incentive policy reviewed and submitted to Council by 30 September 2015	All	1
TL55	Compile ICT governance policies according to phase 1 of the Municipal Corporate Governance of ICT Policy and submit to Council by 30 June 2016	Number of policies submitted to Council by 30 June 2016	All	5

Table 160.: Service delivery priorities for 2015/16: Establishing a functional municipality that can deliver on the IDP priorities, implement policies that will facilitate transformation, effective staff structure, general management practices and training

#### 3.16.3 PROMOTE SERVICE EXCELLENCE AND A CORRUPTION FREE ENVIRONMENT

Ref	КРІ	Unit of Measurement	Wards	Annual Target
TL19	Implement the RBAP for 2015/16 by 30 June 2016 {(Number of audits and tasks completed for the period/ Number of audits and tasks identified in the RBAP )x100}	% of audits and tasks completed in terms of the RBAP {(Number of audits and tasks completed for the period/ Number of audits and tasks identified in the RBAP )x100}	All	80%
TL20	Develop a Communication Strategy with an implementation plan and submit to Council by 31 March 2016	Communication Strategy with implementation plan developed and submitted to Council by 31 March 2016	All	1

Table 161.: Service delivery priorities for 2015/16: Promote service excellence and a corruption free environment

#### 3.16.4 Provision of quality basic services such as water, electricity, refuse removal and sanitation

Ref	КРІ	Unit of Measurement	Wards	Annual Target
TL15	Limit unaccounted for electricity to less than 12% by 30 June 2016 {(Number of Electricity Units Purchased and/or Generated - Number of Electricity Units Sold (incl Free basic electricity)) / Number of Electricity Units Purchased and/or Generated) × 100}	% unaccounted electricity by 30 June 2016 {(Number of Electricity Units Purchased and/or Generated - Number of Electricity Units Sold (incl Free basic electricity)) / Number of Electricity Units Purchased and/or Generated) × 100}	All	12%
TL16	95% of the electricity maintenance budget spent by 30 June 2016 {(Actual expenditure divided by the total approved maintenance budget) x 100}	% of electricity maintenance budget spent by 30 June 2016 {(Actual expenditure divided by the total approved maintenance budget) x 100}	All	95%
TL17	95% of the electricity capital budget spent by 30 June 2016 {(Actual expenditure divided by the total approved capital budget) x 100} as per individual project plans	% of electricity capital budget spent by 30 June 2016 {(Actual expenditure divided by the total approved capital budget) x 100} as per individual project plans	All	95%
TL18	Upgrade the MV electricity over headlines from P&B Limeworks substation to substation 5 by 30 June 2016 to supply 900 houses behind Liefdesnessie with electricity	Project completed by 30 June 2016	1	1
TL36	60% waste water discharge quality obtained as per SANS 242 parameters	% water quality of waste water discharge obtained	All	60%
TL40	Limit unaccounted for water to less than 22% by 30 June 2016 {(Number of Kilolitres Water Purchased or Purified - Number of Kilolitres Water Sold (incl free basic water) / Number of Kilolitres Water Purchased or Purified × 100}	% unaccounted water by 30 June 2016 {(Number of Kilolitres Water Purchased or Purified - Number of Kilolitres Water Sold (including Free basic water) / Number of Kilolitres Water Purchased or Purified × 100}	All	22%
TL41	95% water quality level obtained as per SANS 241 physical and micro parameters	% water quality level obtained	All	95%

Table 162.: Service delivery priorities for 2015/16: Provision of quality basic services such as water, electricity, refuse removal and sanitation

# 3.16.5 TO FACILITATE ECONOMIC DEVELOPMENT BY CREATING A CONDUCIVE ENVIRONMENT FOR BUSINESS DEVELOPMENT AND UNLOCK OPPORTUNITIES TO INCREASE PARTICIPATION AMONGST ALL SECTORS OF SOCIETY IN THE MAINSTREAM ECONOMY TO ULTIMATELY CREATE DECENT JOB OPPORTUNITIES

Ref	КРІ	Unit of Measurement	Wards	Annual Target
TL9	Create FTE's through government expenditure with the EPWP by 30 June 2016	Number of FTE's created by 30 June 2016	All	50
TL22	Review the LED strategy with an implementation plan and submit to Council by 30 September 2015	LED strategy reviewed with an implementation plan and submitted to Council by 30 September 2015	All	1

Table 163.: Service delivery priorities for 2015/16: To facilitate economic development by creating a conducive environment for business development and unlock opportunities to increase participation amongst all sectors of society in the mainstream economy to ultimately create decent job opportunities

# 3.16.6 TO FACILITATE THE HOLISTIC DEVELOPMENT OF PEOPLE, EXPAND THE SAFETY NET FOR VULNERABLE GROUPS AND IMPLEMENT SUSTAINABLE PROGRAMMES TO IMPROVE THEIR LIVELIHOODS

Ref	КРІ	Unit of Measurement	Wards	Annual Target
TL1	Number of formal residential properties that receive piped water (credit and prepaid water) that is connected to the municipal water infrastructure network as at 30 June 2016	Number of residential properties which are billed for water or have pre-paid meters as at 30 June 2016	All	8 813
TL2	Number of formal residential properties connected to the municipal electrical infrastructure network (credit and prepaid electrical metering)(Excluding Eskom areas) at 30 June 2016	Number of residential properties which are billed for electricity or have pre-paid meters (Excluding Eskom areas) at 30 June 2016	All	8 349
TL3	Number of formal residential properties connected to the municipal waste water sanitation/sewerage network for sewerage service, irrespective of the number of water closets (toilets) at 30 June 2016	Number of residential properties which are billed for sewerage at 30 June 2016	All	5 884
TL4	Number of formal residential properties for which refuse is removed once per week at 30 June 2016	Number of residential properties which are billed for refuse removal at 30 June 2016	All	8 813
TL5	Provide 6kl free basic water per month to all households	Number of HH receiving free basic water	All	8 813
TL6	Provide 50kwh free basic electricity per month per indigent household in terms of the equitable share requirements	Number of HH receiving free basic electricity	All	3 393
TL7	Provide free basic sanitation, refuse and availability fee for water to indigent households in terms of the equitable share requirements	Number of HH receiving free basic sanitation	All	3 393
TL48	Construct the Thusong Centre (phase 2) by 30 June 2016	Thusong Centre (phase 2) completed by 30 June 2016	2	1
TL49	Construct Phase 2of the establishment of the Zwelitsha soccer grounds by 30 June 2016	Phase 2 of the establishment of the Zwelitsha soccer grounds completed by 30 June 2016	2	1
TL50	Upgrade ablution facilities at old Nostra site as per phase 1 by 30 March 2016	Phase 1 of the ablution facilities at old Nostra completed by 30 March 2016	3	1
TL51	Compile a community profile of the Cape Agulhas area and submit to council by 30 June 2016	Community profile of the Cape Agulhas area compiled and submitted to council by 30 June 2016	All	1

Table 164.: Service delivery priorities for 2015/16: To facilitate the holistic development of people, expand the safety net for vulnerable groups and implement sustainable programmes to improve their livelihoods

# **CHAPTER 3: SERVICE DELIVERY PERFORMANCE**

# 3.16.7 TO IMPLEMENT SOUND FINANCIAL MANAGEMENT SYSTEMS & PROCEDURES THAT WILL ENSURE THE FINANCIAL VIABILITY OF CAPE AGULHAS MUNICIPALITY

Ref	КРІ	Unit of Measurement	Wards	Annual Target
TL8	The percentage of the municipality's capital budget actually spent on capital projects by 30 June 2016	% of the municipal capital budget spent by 30 June 2016 {(Actual amount spent on projects /Total amount budgeted for capital projects)X100}	All	95%
TL12	Financial viability measured in terms of the municipality's ability to meet it's service debt obligations at 30 June 2016 (Short Term Borrowing + Bank Overdraft + Short Term Lease + Long Term Borrowing + Long Term Lease) / Total Operating Revenue - Operating Conditional Grant)	Debt to Revenue at 30 June 2016 (Short Term Borrowing + Bank Overdraft + Short Term Lease + Long Term Borrowing + Long Term Lease) / Total Operating Revenue - Operating Conditional Grant)	All	70%
TL13	Financial viability measured in terms of the outstanding service debtors at 30 June 2016 (Total outstanding service debtors/ revenue received for services)	Service debtors to revenue at 30 June 2016 – (Total outstanding service debtors/ revenue received for services)	All	10%
TL14	Financial viability measured in terms of the available cash to cover fixed operating expenditure at 30 June 2016 ((Cash and Cash Equivalents - Unspent Conditional Grants - Overdraft) + Short Term Investment) / Monthly Fixed Operational Expenditure excluding (Depreciation, Amortisation, and Provision for Bad Debts, Impairment and Loss on Disposal of Assets))	Cost coverage at 30 June 2016 ((Cash and Cash Equivalents - Unspent Conditional Grants - Overdraft) + Short Term Investment) / Monthly Fixed Operational Expenditure excluding (Depreciation, Amortisation, and Provision for Bad Debts, Impairment and Loss on Disposal of Assets))	All	1.5
TL21	Finalise the Long-term viability strategy and submit Council by 30 September 2016	Long-term viability strategy completed and submitted to Council by 30 September 2016	All	1
TL44	Achieve a debtors payment percentage of at least 98% by 30 June 2016	% debtors payment ratio achieved {(Gross Debtors Closing Balance + Billed Revenue - Gross Debtors Opening Balance + Bad Debts Written Off)/Billed Revenue) x 100}	All	98%
TL45	Compile the Revenue enhancement project plan (phase 1) and submit to council by 30 June 2016	Revenue enhancement project plan (phase 1) completed and submitted to council by 30 June 2016	All	1

Table 165.: Service delivery priorities for 2015/16: To implement sound financial management systems & procedures that will ensure the financial viability of Cape Agulhas Municipality

# Chapter 4

# 4.1 NATIONAL KEY PERFORMANCE INDICATORS - MUNICIPAL TRANSFORMATION AND ORGANISATIONAL DEVELOPMENT

The following table indicates the Municipality's performance in terms of the National Key Performance Indicators required in terms of the Local Government: Municipal Planning and the Performance Management Regulations of 2001 and section 43 of the MSA. These key performance indicators are linked to the National Key Performance Area – Municipal Transformation and Organisational Development.

KPA & INDICATORS	Municipal Achievement			
KFA & INDICATORS	2013/14	2014/15		
The number of people from <b>employment equity</b> target groups employed in the three highest levels of management in compliance with a municipality's approved employment equity plan	13 of 19	13 of 36		
The percentage of a municipality's budget actually spent on implementing its workplace skills plan	0.74	0.81		

Table 166.:

National KPIs- Municipal Transformation and Organisational Development

# 4.1.1 MUNICIPAL TRANSFORMATION AND ORGANISATIONAL DEVELOPMENT HIGHLIGHTS

Highlight	Description
Full-time appointment of non-permanent contract workers	Contract workers have been permanently appointed in accordance with legislation and to address poverty and unemployment
Employment equity targets and goals achieved	Continuous effort to achieve the government targets and goals in accordance with the Employment Equity Policy of Cape Agulhas Municipality

Table 167.:

Municipal Transformation and Organisational Development Highlights

# 4.1.2 MUNICIPAL TRANSFORMATION AND ORGANISATIONAL DEVELOPMENT CHALLENGES

Challenge	Action to address
Re-structionering of the Organisational Design	Due to budget constraints, we are not able to fully implement the proposed Organisational Design

Table 168.:

Municipal Transformation and Organisational Development Challenges

# 4.2 INTRODUCTION TO THE MUNICIPAL WORKFORCE

The Cape Agulhas Municipality currently employs **316** (excluding non-permanent positions) officials, who individually and collectively contribute to the achievement of the Municipality's objectives. The primary objective of Human Resource Management is to render an innovative HR service that addresses both human resource development and an administrative function.

# **4.2.1 EMPLOYMENT EQUITY**

The Employment Equity Act (1998) Chapter 3, Section 15 (1) states that affirmative action measures are measures designed to ensure that suitable qualified people from designated groups have equal employment opportunities and are equitably represented in all occupational categories and levels in the workforce of a designated employer. The national performance indicator also refers to "Number of people from employment equity target groups employed in the three highest levels of management in compliance with a municipality's approved employment equity plan".

# a) Employment Equity Targets/Actual

	African			Coloured			Indian			White	
Target June	Actual June	Target reached									
31	8	25.80%	0	0	0%	1	0	0%	2	2	100%

Table 169.:

2014/15 EE targets/Actual by racial classification

Male				Female		Disability			
Target June	Actual June	Target reached	Target June	Actual June	Target reached	Target June	Actual June	Target reached	
13	6	46.15%	18	2	11.11%	1	1	100%	

Table 170.:

2013/14 EE targets/actual by gender classification

# b) Employment Equity vs. Population

The determination of employment equity targets and the appointment of staff in terms of those targets as set out in the table below, is based on the population composition of the Western Cape Province. The local population demographics are no longer applied.

Description	African	Coloured	Indian	White	Total
Population numbers	1 912 547	2 840 404	60 761	915 053	5 728 765
% Population	33.70	49.60	1.06	15.97	100
Number for positions filled	15	29	0	3	47
Total workforce	43	232	0	41	316
% for Positions filled	34.88	12.50	0	7.32	14.87

Table 171.:

EE population 2014/15

# c) Occupational Levels - Race

The table below categorise the number of employees by race within the occupational levels (including councillors):

Occupational		Male			Female				Total
Levels	Α	С	I	W	Α	С	I	W	Total
Top Management	1	3	0	3	1	1	0	0	9
Senior management	2	6	0	10	2	2	0	2	24
Professionally qualified and experienced specialists and mid-management	1	4	0	4	1	3	0	0	13
Skilled technical and academically qualified workers, junior management, supervisors, foremen and superintendents	9	52	0	10	5	45	0	15	136
Semi-skilled and discretionary decision making	3	36	0	0	0	0	0	0	39
Unskilled and defined decision making	15	57	0	0	5	27	0	0	104
Total permanent	31	158	0	27	14	78	0	17	325
Non- permanent employees	0	3	0	0	1	7	0	0	11
Grand total	31	161	0	27	15	85	0	17	336

Table 172.:

Occupational Levels (includes councillors)

# d) Departments - Race

The following table categories the number of employees by race within the different departments (excluding Councilors):

Deventurent		Male			Female				Total
Department	Α	С	ı	W	Α	С	ı	W	IOLAI
Office of the Municipal Manager	0	3	0	1	0	1	0	3	8
Corporate Services	3	7	0	4	4	15	0	3	36
Financial Services	1	12	0	3	1	9	0	7	33
Community Services	9	41	0	7	8	38	0	3	106
Technical Services	16	81	0	3	0	14	0	1	115
Electro-Mechanical Services	1	11	0	6	0	0	0	0	18
Total permanent	30	155	0	24	13	77	0	17	316
Non- permanent	0	3	0	0	1	7	0	0	11
Grand total	30	158	0	24	14	84	0	17	327

Table 173.:

Department – Race (excludes councillors)

# 4.2.2 VACANCY RATE

The approved organogram for the Municipality had 392 posts for the 2014/15 financial year of which 362 were funded. The vacancy rate at the end of 2014/15 was 19.39% including unfunded posts but only 12.7%, excluding unfunded posts. These are substantially lower than the 28% for the previous financial year. A moratorium was placed on the filling of posts which led to a high vacancy rate of 14.9% of funded posts at the beginning of the financial year. This was systematically reduced to 12.7% by June 2015.

Below is a table that indicates the vacancies within the Municipality:

PER POST LEVEL							
Post level	Filled	Vacant					
MM & MSA section 57 & 56 (Top Management)	5	0					
Senior Management	19	2					
Professionally qualified and experienced specialists and middle management	13	0					
Skilled technical and academically qualified workers, junior management, supervisors, foremen and superintendents	136	24					
Semi-skilled and discretionary decision making	39	5					
Unskilled and defined decision making	104	15					
Total	316	46					
PER FUNCTIONAL LEVE	L						
Functional area	Filled	Vacant					
Office of the Municipal Manager	8	5					
Corporate Services	36	7					
Financial Services	33	8					
Community Services	106	9					
	115	15					
Technical Services	113						
Technical Services  Electro-Mechanical Services	18	2					

Table 174.:

Vacancy rate per post and functional level

The table below indicates the vacancy rate during the financial year:

Month	Total funded posts	Filled posts	Vacancies	% Vacancy rate
July 2014	362	308	54	14.9
August 2014	362	318	44	12.2
September 2014	362	318	44	12.2
October 2014	362	317	45	12.4
November 2014	362	316	46	12.7
December 2014	362	316	46	12.7
January 2015	362	314	48	13.3
February 2015	362	314	48	13.3
March 2015	362	314	48	13.3
April 2015	362	322	40	11
May 2015	362	319	43	11.9
June 2015	362	316	46	12.7

Table 175.:

Vacancy rate during the financial year

The table below indicates the number of staff per level expressed as total positions and current vacancies express as full time staff equivalents:

Salary Level	Number of current critical vacancies	Number total posts as per organogram	Vacancy job title	% Vacancies (as a proportion of total posts per category)
Municipal Manager	1	13	Senior Clerk Internal Auditor	7.69
Chief Financial Officer	0	1	n/a	n/a
Other Section 57 Managers	0	5	n/a	n/a
Senior management	1	20	Manager Budget and Treasury	5
Highly skilled supervision	3	9	3 Process Controllers	33.33
Total	5	48	n/a	10.42

Table 176.: Vacancy rate per salary level

# 4.2.3 STAFF TURNOVER RATE

A high staff turnover may be costly to a municipality and might negatively affect productivity, service delivery and institutional memory/organisational knowledge. Below is a table that shows the staff turnover rate within the Municipality. The staff turnover rate shows a noticeable decrease from 1.0% in 2013/14 to 0.74% in 2014/15 which is indicative of a stable employment environment.

The table below indicates the staff turnover rate over the last two years:

Financial year	Total number of appointments at the end of each Financial Year	New appointments	Number of terminations during the year	Staff Turnover Rate
2013/14	293	10	3	1.0%
2014/15	316	47	2	0.74%

Table 177.: Turnover Rate

# 4.3 MANAGING THE MUNICIPAL WORKFORCE

Managing the municipal workforce refers to analysing and coordinating employee behavior.

# 4.3.1 INJURIES

An occupational injury is a personal injury, disease or death resulting from an occupational accident. Compensation claims for such occupational injuries are calculated according to the seriousness of the injury/disease and can be costly to a municipality. Occupational injury will influence the loss of man hours and therefore financial and productivity performance.

The injury rate shows a decrease of 42% in injuries for the 2014/15 financial year compared to the 2013/14 financial year. The two departments with the biggest number of injuries have workers in the field, namely Community Services and Technical Services.

The table below indicates the total number of injuries within the different directorates:

Directorates	2013/14	2014/15
Office of the Municipal Manager	0	0
Corporate Services	0	1
Financial Services	3	3
Community Services	22	11
Technical Services	38	21
Electro-Mechanical Services	6	4
Total	69	40

Table 178.: Injuries

# 4.3.2 SICK LEAVE

The number of day's sick leave taken by employees has service delivery and cost implications. The monitoring of sick leave identifies certain patterns or trends. Once these patterns are identified, corrective action can be taken.

The total number of sick leave days taken during the 2014/15 financial year shows an increase when compared with the previous financial year. Provision will be made for the implementation of an electronic leave management system in the new financial year which will enable us to improve leave management and identify trends.

Department	2013/14	2014/15
Office of the Municipal Manager	43	30
Corporate Services	265	338
Financial Services	204	350
Community Services	830	867
Technical Services	792	1 480
Electro-Mechanical Services	59	112
Total	2 193	3 177

Table 179.: Sick Leave

# 4.3.3 HR POLICIES AND PLANS

Policies and plans provide guidance for fair and consistent staff treatment and a consistent approach to the managing of staff.

The table below shows the HR policies and plans that are approved.

Approved policies					
Name of policy Date approved Revised					
Health, Safety and Environment	28 August 2012	30 September 2014			
Overtime and Standard Operating Procedures (SOP)	30 September 2014	n/a			
Safety Equipment and Protected Clothes	29 January 2013	30 September 2014			

Approved policies					
Name of policy	Date approved	Revised			
Fleet Management	26 May 2015	n/a			
Induction and Orientation	26 May 2015	n/a			
Outside / Private Work	26 May 2015	n/a			
Probationary Period	26 May 2015	n/a			
Leave Policy	30 September 2014	26 May 2015			
Reward and Recognition	26 May 2015	n/a			

Table 180.:

HR policies and plans

The following is a summary of the new human resources policies that were approved during the year.

Policy	Purpose
Fleet Management Policy	This policy regulates the management and use of the Municipality's vehicle fleet as well as machinery and equipment.
Induction and Orientation Policy	Induction ensures that new employees and existing employees who have been appointed into new positions become familiarised with the Municipality, meet the people working for the Municipality, understand their terms and conditions of employment as well as the municipalities' policies and procedures. Orientation familiarises the employee with his or her own work environment and job requirements.
Outside Work Policy	The Code of Conduct for municipal staff members prohibits municipal officials from engaging in any business, trade or profession other than the work of the Municipality without any prior permission. This policy sets out the procedure to be followed by employees wishing to apply for permission to undertake paid work outside of the Municipality's service. Paid work is defined as: "any work performed by the employee in his / her private capacity and time and for which the employee receives any benefit or payment whether monetary in kind"
Probationary Period Policy	When an employee is appointed, his / her appointment is subject to a probationary period of six months. During this period of the employee's performance is tested to ensure that he / she meets the job requirements. This policy sets out guidelines for determining if the employee will be granted permanent employment at the Municipality following the probationary period.
Leave Policy	This policy regulates the leave of employees which includes; annual leave, sick leave, maternity leave and family responsibility leave.
Reward and Recognition Policy	Council believes strongly that excellent performance and achievements should be recognised and rewarded. This policy regulates how recognition and rewarding will be implemented. The policy distinguishes between excellent performance over and above the call of duty which will be evaluated through performance assessments and innovative ideas to improve service delivery.

Table 181.:

New HR Policies Approved

#### 4.3.4 EMPLOYEE PERFORMANCE REWARDS

In accordance with regulation 805, a performance bonus, based on affordability, may be paid to an employee, after -

- the annual report for the financial year under review has been tabled and adopted by the municipal council;
- an evaluation of performance in accordance with the provisions of regulation 23; and
- approval of such evaluation by the municipal council as a reward for outstanding performance.

The evaluation of the performance of Section 57 managers forms the basis for rewarding outstanding performance.

Section 57 managers are those individuals that are appointed by the municipality on a performance contract basis and whom reports directly to the Municipal Manager of the municipality.

The table below shows the total number of S57 managers that received performance rewards during the financial year in respect of the previous year performance after all performance evaluations were dealt with:

Race	Gender	Number of beneficiaries	Total number of employees received performance rewards	% Employees received performance rewards
African	Female	0	0	0
African	Male	2	2	40
Asian	Female	0	0	0
ASIdII	Male	0	0	0
Coloured	Female	0	0	0
Coloured	Male	2	2	40
White	Female	0	0	0
write	Male	1	1	20
Disability	Female	0	0	0
Disability	Male	0	0	0
To	tal	5	5	100

Table 182.:

Performance Rewards

# 4.4 CAPACITATING THE MUNICIPAL WORKFORCE

Section 68(1) of the MSA states that municipality must develop its human resource capacity to a level that enables it to perform its functions and exercise its powers in an economical, effective, efficient and accountable way. For this purpose the human resource capacity of a municipality must comply with the Skills Development Act (SDA), 1998 (Act No. 81 of 1998), and the Skills Development Levies Act, 20 1999 (Act No. 28 of 1999).

# 4.4.1 SKILLS MATRIX

The table below indicates the number of employees that received training in the year under review:

Management level	Gender	Number of employees identified for training at start of the year	Number of Employees that received training	
MM and S57	Female	0	0	
Wilvi and 337	Male	0	0	
Legislators, senior officials and managers	Female	4	6	
Legislators, serilor officials and finanagers	Male	8	4	
Associate professionals and Technicians	Female	0	0	
Associate professionals and recinicians	Male	5	0	
Professionals	Female	2	4	
Professionals	Male	3	6	
Clerks	Female	18	8	
CIETRS	Male	1	5	
	Female	2	2	
Service and sales workers	Male	4	0	
Craft and related trade workers	Female	0	0	
Crart and related trade workers	Male	0	0	
Plant and machine operators and	Female	0	0	
assemblers	Male	15	5	
Flomentany assumptions	Female	5	5	
Elementary occupations	Male	60	47	
	Female	31	25	
Sub total	Male	96	67	
Total		127	92	

Table 183.: Skills Matrix

# 4.4.2 SKILLS DEVELOPMENT - TRAINING

The Skills Development Act (1998) and the MSA require employers to supply employees with the necessary training in order to develop its human resource capacity. Section 55(1)(f) states that, as Head of Administration, the Municipal Manager is responsible for the management, utilization and training of staff.

		Training provided within the reporting period						
Occupational categories	Gender	Learnerships		Skills programmes & other short courses		Total		
		Actual	Target	Actual	Target	Actual	Target	% achieved
MM and S57	Female	0	0	0	0	0	0	0
IVIIVI aliu 337	Male	0	0	0	0	0	0	0
Legislators, senior officials and	Female	0	0	6	4	6	4	150
managers	Male	0	0	4	8	4	8	50
Professionals	Female	0	0	4	2	4	2	200
Professionals	Male	0	0	6	3	6	3	200
Technicians and associate	Female	0	0	0	0	0	0	0
professionals	Male	0	0	0	5	0	5	0
Clerks	Female	0	0	8	18	8	18	44.44
Cierks	Male	0	0	5	1	5	1	500
Service and sales workers	Female	0	0	2	2	2	2	100
Service and sales workers	Male	0	0	0	4	0	4	0
Craft and related trade workers	Female	0	0	0	0	0	0	0
Craft and related trade workers	Male	0	0	0	0	0	0	0
Plant and machine operators and	Female	0	0	0	0	0	0	0
assemblers	Male	0	0	5	15	5	15	33.33
Flomentary essunations	Female	0	0	5	5	5	5	100
Elementary occupations	Male	23	23	24	37	47	60	78.33
Sub total	Female	0	0	25	31	25	31	80.65
Sub total	Male	23	23	44	73	67	96	69.79
Total		23	23	69	104	92	127	72.44

Table 184.: Skills Development

#### 4.4.3 SKILLS DEVELOPMENT - BUDGET ALLOCATION

A total amount of R1 951 577.46 was spent on staff training, which comprises of R1 317 110.50 for staff training and R634 446.96 from the Sector Education and Training Authority (SETA). The total adjusted operating budget for the year was R238 304 082.

Total Operational Budget	Total Allocated	% Spend
R238 304 082	R1 951 577	0.81

Table 185.:

Budget allocated and spent for skills development

# 4.5 Managing The Municipal Workforce Expenditure

Section 66 of the MSA states that the Accounting Officer of a municipality must report to the Council on all expenditure incurred by the municipality on staff salaries, wages, allowances and benefits. This is in line with the requirements of the Public Service Regulations, (2002), as well as National Treasury Budget and Reporting Regulations SA22 and SA23.

# **4.5.1** Personnel Expenditure

The percentage personnel expenditure is essential in the budgeting process as it reflects on current and future efficiency. The table below indicates the percentage of the municipal budget that was spent on salaries and allowance for the past two financial years and that the Municipality is well within the national norm of between 35 to 40%:

Financial year	Total Expenditure salary and allowances	Total Operating Expenditure	Percentage	
	R'000	R'000	%	
2013/14*	70 755	208 996	33.9	
2014/15	79 648	232 596	34.2	
* Restated figures for 2013/14				

Table 186.:

Total Personnel Expenditure

Below is a summary of Councilor and staff benefits for the year under review. The increase in salary expenditure year-on-year is due to the filling of vacant positions, as well as the effort made during the year to reduce the vacancy rate from 28.70% to 12.70%.

Financial year	2013/14	2014/15		
Description	Actual	Original Budget	Adjusted Budget	Actual
Description	R'000	R'000	R'000	R'000
Councilors (Political Office Bearers plus Other)				
Salary	2 000	2 136	2 136	2 119
Pension contributions	314	335	335	333
Medical aid contributions	0	0	0	0
Motor vehicle allowance	765	816	816	812
Cell phone allowance	209	223	223	188
Sub Total	3 288	3 510	3 510	3 452

Financial year	2013/14		2014/15					
Persolution	Actual	Original Budget	Adjusted Budget	Actual				
Description	R'000	R'000	R'000	R'000				
% increase/ (decrease)	6.6	0	0	4.98				
Senior Managers of the Municipality								
Basic salaries and wages	3 123	3 753	3 753	3 838				
Pension and medical aid and UIF contributions	728	746	746	881				
Motor vehicle allowance	481	479	479	503				
Cell phone allowance	0	0	0	0				
Housing allowance	0	0	0	0				
Performance bonus	428	484	484	513				
Other benefits or allowances	114	76	76	125				
Sub Total	4 874	5 538	5 538	5 860				
% increase/ (decrease)	20.4	0	0	20.2				
	Other Municipal Sta	<u>ff</u>						
Basic salaries and wages	46 000	48 135	48 374	48 358				
Pension and UIF contributions	6 605	7 408	7 372	7 770				
Medical aid contributions	2 278	2 591	2 591	2 543				
Motor vehicle allowance	3 799	4 174	4 087	4 006				
Cell phone allowance	0	0	0	0				
Housing allowance	386	437	437	428				
Overtime	2 978	2 627	2 634	3 093				
Performance bonus	0	0	0	0				
Other benefits or allowances	4 034*	7 959	4 964	5 472				
Sub Total	66 082	73 332	70 459	71 670				
% increase/(decrease)	15	0	0	8.45%				
Total Municipality	74 242	82 381	82 381	80 982				
		70 071	78 871	77 531				
Total managers and staff	70 959**	78 871	70 071	552				

Table 187.: Detail of Personnel Expenditure

# 4.6 MFMA COMPETENCIES

In terms of Section 83 (1) of the MFMA, the accounting officer, senior managers, the chief financial officer, non-financial managers and other financial officials of a municipality must meet the prescribed financial management competency levels that are key to the successful implementation of the MFMA. National Treasury has prescribed such financial management competencies in Government Notice 493 dated 15 June 2007.

To assist the above-mentioned officials to acquire the prescribed financial competencies, National Treasury, with the collaboration of various stakeholders and role players in the local government sphere, developed an outcome-based NQF Level 6 qualification in municipal finance management. In terms of the Government Notice 493 of 15 June 2007, "(1) No municipality or municipal entity may, with effect 1 January 2013 (exempted until 30 September 2015 in terms of Government Notice 179 of 14 March 2014), employ a person as a financial official if that person does not meet the competency levels prescribed for the relevant position in terms of these Regulations."

The plan of action dated 29 August 2012 sent to Treasury (special merit cases), has been achieved over and above the requirement. Our first group of 26 completed their training in January 2013 and the second group of 21 completed their training in July 2014. A third group started in September 2014 that is not part of special merit case, which consists of newly appointed officials, interns and non-financial officers.

The table below provides details of the financial competency development progress as required by the notice:

Financial Competency Development: Progress Report										
Description	Total number of officials employed by municipality (Regulation 14(4)(a) and (c))	Competency assessments completed (Regulation 14(4)(b) and (d))	Total number of officials whose performance agreements comply with Regulation 16 (Regulation 14(4)(f))	Total number of officials that meet prescribed competency levels (Regulation 14(4)(e))						
	Financial Officials									
Accounting Officer	1	1	n/a	1						
Chief Financial Officer	1	1	n/a	1						
Senior managers	3	3	n/a	3						
Any other financial officials	16	1	n/a	1						
	Supply Cha	in Management Officials								
Heads of supply chain management units	1	1	n/a	1						
Supply chain management senior managers	n/a	n/a	n/a	n/a						
TOTAL	17	7	0	7						

Table 188.: Financial Competency Development: Progress Report

# Chapter 5

This chapter provides details regarding the financial performance of the Municipality for the 2014/15 financial year.

# COMPONENT A: STATEMENTS OF FINANCIAL PERFORMANCE

The Statement of Financial Performance provides an overview of the financial performance of the Municipality and focuses on the financial health of the Municipality.

# 5.1 FINANCIAL SUMMARY

The table below indicates the summary of the financial performance for the 2014/15 financial year:

	Financial Summary							
R' 000								
	2013/14		2014/15		2014/15	/ariance		
Description	Actual	Original Budget			Original Budget	Adjustments Budget		
		<u>Financi</u>	al Performance					
Property rates	39 325	42 304	42 783	42 895	1.38	0.26		
Service charges	98 826	115 731	111 542	110 248	(4.97)	(1.17)		
Investment revenue	1 889	1 666	1 741	1 849	9.88	5.81		
Transfers recognised - operational	46 783	47 665	52 594	50 234	5.11	(4.70)		
Other own revenue	13 634	11 479	14 059	15 677	26.78	10.32		
Total Revenue (excluding capital transfers and contributions)	200 457	218 845	222 719	220 904	0.93	(0.82)		
Employee costs	70 755	78 871	75 997	79 648	0.98	4.58		
Remuneration of councillors	3 288	3 511	3 511	3 452	(1.70)	(1.70)		
Depreciation & asset impairment	10 724	6 945	8 427	10 088	31.15	16.46		
Finance charges	3 866	1 242	4 746	4 731	73.75	(0.31)		
Materials and bulk purchases	54 261	59 397	60 311	57 447	(3.39)	(4.99)		
Transfers and grants	0	0	0	0	0.00	0.00		
Other expenditure	66 103	76 514	92 697	77 231	0.93	(20.03)		
Total Expenditure	208 996	226 480	245 689	232 596	2.63	(5.63)		
Surplus/(Deficit)	(8 539)	(7 635)	(22 970)	(11 693)	34.70	(96.45)		
Transfers recognised - capital	20 204	11 071	14 352	17 856.030	38.00	19.63		
Contributions recognised - capital & contributed assets	0	0	0	0	0.00	0.00		

		Finan	cial Summary			
			R' 000			
	2013/14 2014/15			2014/15	2014/15 Variance	
Description	Actual	Original Budget	Adjustments Budget	Actual	Original Budget	Adjustments Budget
Surplus/(Deficit) after capital transfers & contributions	11 665	3 436	(8 618)	6 163	44.26	239.83
		Capital expend	liture & funds source	<u>es</u>		
		Capita	l expenditure			
Transfers recognised - capital	20 183	11 071	14 352	17 856	38.00	19.63
Public contributions & donations	0	0	0	0	0.00	0.00
Borrowing	168		879	880	100.00	0.03
Internally generated funds	17 570	3 631	41 736	41 020	91.15	(1.75)
Total sources of capital funds	37 921	14 701	56 967	59 755	75.40	4.67
		<u>Finan</u>	cial position			
Total current assets	40 278	35 334	30 792	41 355	14.56	25.54
Total non-current assets	347 745	327 450	384 385	396 839	17.49	3.14
Total current liabilities	26 308	18 912	23 342	27 100	30.22	13.87
Total non-current liabilities	58 391	59 073	101 706	101 790	41.97	0.08
Community wealth/Equity	303 325	284 800	290 129	309 305	7.92	6.20
		<u>Ca</u>	ash flows			
Net cash from (used) operating	32 373	10 170	6 004	19 933	48.98	69.88
Net cash from (used) investing	(35 319)	(14 695)	(19 630)	(22 383)	34.35	12.30
Net cash from (used) financing	(209)	(98)	(70)	(123)	20.15	43.15
Cash/cash equivalents at the year end	(3 155)	(4 623)	(13 696)	(2 573.110)	(79.68)	(432.29)
		Cash backing/	surplus reconciliation	<u>on</u>		
Cash and investments available	21 407	13 583	7 756	18 834	27.88	58.82
Application of cash and investments	0	956	(8 842)	0	0.00	0.00
Balance - surplus (shortfall)	21 407	14 539	(1 086)	18 834	22.80	105.77
		Asset	<u>management</u>			
Asset register summary (WDV)	288 347	308 736	330 973	301 674	(2.34)	(9.71)

Financial Summary									
R' 000									
	2013/14		2014/15		2014/15	/ariance			
Description	Actual	Original Budget	Adjustments Budget	Actual	Original Budget	Adjustments Budget			
Depreciation & asset impairment	8 240	6 945	8 427	9 280	25.16	9.19			
Renewal of existing assets	35 332	14 701	56 967	22 586	34.91	(152.23)			
Repairs and maintenance	9 921	12 135	10 720	10 482	(15.77)	(2.27)			
		<u>Fre</u>	ee services						
Cost of Free Basic Services provided	6 080	7 503	7 503	7 852	4.44	4.44			
Revenue cost of free services provided	6 080	7 684	7 684	7 852	2.13	2.13			
		Households below	w minimum service	level					
Water:	1	1	1	1	0.00	0.00			
Sanitation/sewerage:	1	1	1	1	0.00	0.00			
Energy:	1	1	1	1	0.00	0.00			
Refuse:	1	1	1	1	0.00	0.00			
Variances	are calculated by divid	ling the difference be	tween actual and origi	inal/adjustments bud	lget by the actual.				

Table 189.:

Financial Performance 2014/15

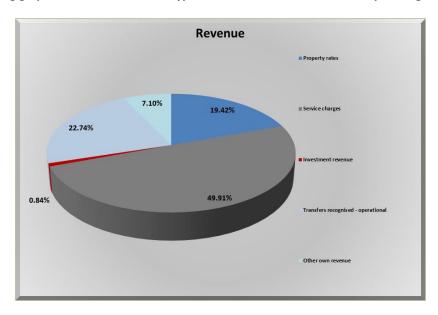
The table below shows a summary of performance against budgets

		Revenue	9		Operating expenditure				
Financial Year	Budget	Actual	Diff.	%	Budget	Actual	Diff.	%	
	R'000	R'000	R'000	70	R'000	R'000	R'000	70	
2013/14	222 018	220 661	(1 357)	(1)	225 195	208 996	16 199	7	
2014/15	244 456	238 760	(5 696)	(2)	245 689	232 780	12 909	5	

Table 190.:

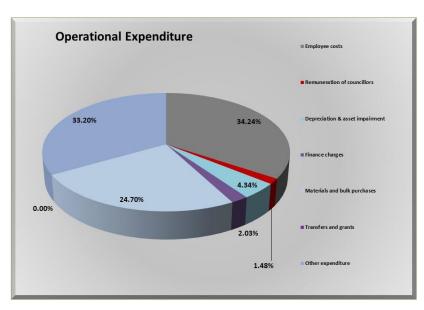
Performance against budgets

The following graph indicates the various types of revenue items in the municipal budget for 2014/15



Graph 10.: Revenue

The following graph indicates the various types of expenditure items in the municipal budget for 2014/15



Graph 11.: Operating expenditure

# 5.1.1 Revenue collection by Vote

The table below indicates the Revenue collection performance by Vote

	2013/14		2014/15		2014/15	2014/15 Variance		
Vote Description	Actual	Original Budget	Adjustments Budget	Actual	Original Budget	Adjustments Budget		
Vote 1 - Executive and Council	55 907	14 342	12 942	12 826	(11.82)	(0.90)		
Vote 2 - Budget and Treasury	42 714	46 874	47 505	48 012	2.37	1.06		
Vote 3 - Corporate Services	618	84	3 511	2 910	97.11	(20.65)		
Vote 4 - Community and Public Safety	14 005	32 392	38 950	41 828	22.56	6.88		
Vote 5 - Civil Engineering Services	35 805	53 424	54 146	54 930	2.74	1.43		
Vote 6 - Electro-Technical Services	71 612	76 821	80 017	78 254	1.83	(2.25)		
Total Revenue by Vote	220 661	223 937	237 071	238 760	6.21	0.71		
Variances are	Variances are calculated by dividing the difference between actual and original/adjustments budget by the actual.							

Table 191.: Revenue by Vote

# **5.1.2** Revenue collection by Source

The table below indicates the revenue collection performance by source for the 2014/15 financial year:

	2013/14		2014/15		2014/15	/ariance
Description	Actual	Original Budget	Adjustments Budget	Actual	Original Budget	Adjustments Budget
Property rates	39 325	42 304	42 783	42 895	1.38	0.00
Property rates - penalties & collection charges	0	0	0	0	0.00	0.00
Service Charges - electricity revenue	69 614	74 134	71 993	75 494	1.80	(0.99)
Service Charges - water revenue	16 950	20 238	19 086	20 380	0.69	(5.40)
Service Charges - sanitation revenue	7 534	8 446	8 368	8 935	5.47	2.25
Service Charges - refuse revenue	10 495	12 912	12 095	12 915	0.02	1.29
Service Charges - other	(5 767)	0	0	(7 475)	100.00	0.00
Rentals of facilities and equipment	5 177	5 287	5 292	5 984	11.65	(13.93)
Interest earned - external investments	1 889	1 666	1 741	1 849	9.88	12.67
Interest earned - outstanding debtors	760	723	800	996	27.36	2.97
Dividends received	0	0	0	0	0.00	0.00

	2013/14		2014/15	2014/15 Variance			
Description	Actual	Original Budget	Adjustments Budget	Actual	Original Budget	Adjustments Budget	
Fines	1 400	572	1 422	3 049	81.23	15.24	
Licenses and permits	963	1 223	1 177	1 077	(13.55)	(29.22)	
Agency services	1 255	1 306	1 306	1 382	5.48	1.94	
Transfers recognised - operational	46 783	47 665	52 594	50 234	5.11	(18.79)	
Other revenue	4 080	2 366	4 061	3 189	25.80	1.32	
Total Revenue (excluding capital transfers and contributions)	200 457	218 845	222 718	220 903	0.93	0.00	
Variances are calculated by dividing the difference between actual and original/adjustments budget by the actual							

Table 192.: Revenue by Source

# **5.1.3** Operational Services Performance

The table below indicates the Operational services performance for the 2014/15 financial year:

	Fin	ancial Performa	nce of Operational So	ervices				
R '000								
	2013/14			2014/15	/ariance			
Description	Actual	Original Adjustments Ad		Actual	Original Budget	Adjustments Budget		
		Оре	erating Cost					
Water	4 981	7 546	7 384	6 888	(9.55)	(7.20)		
Waste Water (Sanitation)	744	1 673	2 076	1 552	(7.75)	(33.75)		
Electricity	9 675	7 129	11 636	11 977	40.48	2.85		
Waste Management	(1 179)	2 093	909	1 710	(22.36)	46.82		
Housing	0	0	0	0	0.00	0.00		
Component A: sub-total	14 221	18 440	22 006	22 128	16.67	0.55		
Roads and Stormwater	(9 684)	(10 919)	(11 206)	(11 644)	6.22	3.76		
Transport	0	0	0	0	0.00	0.00		
Component B: sub-total	(9 684)	(10 919)	(11 206)	(11 644)	6.22	3.76		
Planning	0	0	(4 091)	(2 574)	100.00	(58.95)		
Local Economic Development	0	0	0	0	0.00	0.00		
Component C: sub-total	0	0	(4 091)	(2 574)	100.00	(58.95)		
Libraries	1 212	510	999	1 267	59.73	21.10		
Social Services and Community Development	(4 664)	(6 976)	(6 589)	(3 200)	(117.97)	(105.89)		

	Fin	ancial Performa	nce of Operational Se	ervices		
			R '000			
	2013/14		2014/15		2014/15 \	/ariance
Description	Actual	Original Budget	Adjustments Budget	Actual	Original Budget	Adjustments Budget
Component D: sub-total	(3 453)	(6 466)	(5 590)	(1 934)	(234.38)	(189.08)
Environmental Protection (Pollution Control, Bio- Diversity, Landscape, Open Spaces, Parks, And Coastal Protection)	(393)	(573)	(328)	(346)	(65.47)	5.34
Component E: sub-total	(393)	(573)	(328)	(346)	(65.47)	5.34
Traffic and Licensing	(3 147)	6 410	7 804	8 905	28.01	12.36
Fire Services and Disaster Management	0	0	0	0	0.00	0.00
Component F: sub-total	(3 147)	6 410	7 804	8 905	28.01	12.36
Holiday Resorts and Campsites	729	(653)	(178)	753	186.74	123.57
Swimming Pools, Stadiums and Sport Ground	(397)	(456)	(454)	(542)	15.81	16.18
Community halls, facilities, Thusong Centres	(3 056)	(3 323)	(3 265)	(2 929)	(13.43)	(11.46)
Component G: sub-total	(2 725)	(4 432)	(3 897)	(2 718)	(63.07)	(43.37)
Financial Services	15 201	20 327	16 380	16 678	(21.88)	1.78
Office of the MM	(6 826)	(6 047)	(7 076)	(6 658)	9.18	(6.28)
Administration	(11 660)	(11 729)	(10 234)	(11 150)	(5.19)	8.22
HR	(4 917)	(5 038)	(4 834)	(4 397)	(14.59)	(9.96)
Component H: sub-total	(8 201)	(2 486)	(5 764)	(5 527)	55.01	(4.30)
Total Expenditure	(13 381)	(26)	(1 065)	6 291	100.41	116.93

In this table operational income is offset against operational expenditure leaving a net operational expenditure total for each service. Variances are calculated by dividing the difference between actual and original/adjustments budget by the actual.

Table 193.: Operational Services Performance

# 5.2 FINANCIAL PERFORMANCE PER MUNICIPAL FUNCTION

# **5.2.1** Water Services

	2013/14	2014/15						
Description	Actual R'000	Original Budget R'000	Adjustment Budget R'000	Actual R'000	Variance to Budget			
Total Operational Revenue	17 163	20 422	20 422	20 690	1.29			
Expenditure:								
Employees	6 281	6 833	6 635	6 723	(1.64)			
Repairs and Maintenance	1 442	1 705	1 708	1 689	(0.94)			
Other	4 460	4 338	4 695	5 390	19.51			
Total Operational Expenditure	12 182	12 876	13 038	13 801	6.71			
Net Operational (Service) Expenditure	4 981	7 546	7 384	6 888	(9.55)			
Variances are calculated by dividing the difference between the actual and original budget by the actual.								

Table 194.: Financial Performance: Water services

# 5.2.2 Waste Water (Sanitation)

	2013/14		2014/15							
Description	Actual R'000	Original Budget R'000	Adjustment Budget R'000	Actual R'000	Original Budget R'000					
Total Operational Revenue	7 656	8 568	9 277	9 769	12.30					
Expenditure:										
Employees	3 672	3 708	3 708	3 839	3.41					
Repairs and Maintenance	897	945	973	961	1.62					
Other	2 342	2 242	2 520	3 417	34.38					
Total Operational Expenditure	6 911	6 895	7 201	8 217	16.08					
Net Operational (Service) Expenditure	744	1 673	2 076	1 552	(7.75)					
Variances are cal	culated by dividing th	e difference between	Variances are calculated by dividing the difference between the actual and original budget by the actual.							

Table 195.: Financial Performance: Waste Water (Sanitation) services

# 5.2.3 Electricity

	2013/14		2014/15			
Description	Actual R'000	Original Budget R'000	Adjustment Budget R'000	Actual R'000	Original Budget R'000	
Total Operational Revenue	71 612	76 821	80 017	78 254	1.83	
Expenditure						
Employees	4 900	5 578	5 278	5 115	(9.05)	
Repairs and Maintenance	775	3 197	1 142	1 188	(169.14)	
Other	56 262	60 917	61 960	59 974	(1.57)	
Total Operational Expenditure	61 937	69 692	68 380	66 277	(5.15)	
Net Operational (Service) Expenditure	9 675	7 129	11 636	11 977	40.48	
Variances are cal	culated by dividing the	e difference between	the actual and original bud	get by the actual.		

Table 196.: Financial Performance: Electricity

# 5.2.4 Waste Management

	2013/14		2014/15					
Description	Actual R'000	Original Budget R'000	Adjustment Budget R'000	Actual R'000	Original Budget R'000			
Total Operational Revenue	10 773	13 316	13 316	13 352	0.27			
Expenditure:	Expenditure:							
Employees	4 334	4 406	4 206	4 072	(8.18)			
Repairs and Maintenance	1 823	2 007	2 055	1 925	(4.29)			
Other	5 796	4 811	6 146	5 645	14.77			
Total Operational Expenditure	11 952	11 223	12 406	11 641	3.59			
Net Operational (Service) Expenditure	(1 179)	2 093	909	1 710	(22.36)			
Variances are cal	culated by dividing th	e difference between	the actual and original bud	get by the actual.				

Table 197.: Financial Performance: Waste Management

# 5.2.5 Roads and Stormwater

	2013/14		2014/15					
Description	Actual R'000	Original Budget R'000	Adjustment Budget R'000	Actual R'000	Original Budget R'000			
Total Operational Revenue	212	85	99	96	11.42			
Expenditure:								
Employees	5 172	5 476	5 424	5 493	0.30			
Repairs and Maintenance	1 861	2 015	2 215	2 126	5.21			
Other	2 863	3 513	3 665	4 121	14.75			
Total Operational Expenditure	9 896	11 005	11 305	11 740	6.26			
Net Operational (Service) Expenditure	(9 684)	(10 919)	(11 206)	(11 644)	6.22			
Variances are cal	Variances are calculated by dividing the difference between the actual and original budget by the actual.							

Table 198.: Financial Performance: Roads and Stormwater

# 5.2.6 Libraries

	2013/14	2014/15				
Description	Actual R'000	Original Budget R'000	Adjustment Budget R'000	Actual R'000	Original Budget R'000	
Total Operational Revenue	4 681	4 262	4 984	5 150	17.24	
Expenditure:						
Employees	3 068	3 366	3 516	3 432	1,93	
Repairs and Maintenance	45	60	60	47	(25.69)	
Other	357	327	409	404	19.02	
Total Operational Expenditure	3 470	3 752	3 985	3 883	3.37	
Net Operational (Service) Expenditure	1 212	510	999	1 267	59.73	
Variances are cald	culated by dividing the	e difference between	the actual and original bud	get by the actual.	_	

Table 199.: Financial Performance: Libraries

# 5.2.7 Environmental Protection

	2013/14		2014/15				
Description	Actual R'000	Original Budget R'000	Adjustment Budget R'000	Actual R'000	Original Budget R'000		
Total Operational Revenue	0	0	0	0	0.00		
Expenditure:							
Employees	306	459	214	258	(77.90)		
Repairs and Maintenance	8	9	9	7	(20.32)		
Other	79	105	105	81	(30.06)		
Total Operational Expenditure	393	573	328	346	(65.47)		
Net Operational (Service) Expenditure	(393)	(573)	(328)	(346)	(65.47)		
Variances are calcul	Variances are calculated by dividing the difference between the actual and original budget by the actual.						

Table 200.: Financial Performance: Environmental Protection

# **5.2.8** Social Services and Community Development

	2013/14		201	4/15	
Description	Actual R'000	Original Budget R'000	Adjustment Budget R'000	Actual R'000	Original Budget R'000
Total Operational Revenue	1 615	20 564	25 445	25 920	20.66
Expenditure:					
Employees	6 206	5 974	5 251	5 513	(8.36)
Repairs and Maintenance	1 308	744	660	598	(24.36)
Other	(1 235)	20 822	26 123	23 009	9.50
Total Operational Expenditure	6 279	27 540	32 034	29 120	5.43
Net Operational (Service) Expenditure	(4 664)	(6 976)	(6 589)	(3 200)	(117.97)
Variances are calcul	ated by dividing the	e difference between	the actual and original bud	get by the actual.	

Table 201.: Financial Performance: Social Services and Community Development

# 5.2.9 Traffic and Law Enforcement

	2013/14		2014/15			
Description	Actual R'000	Original Budget R'000	Adjustment Budget R'000	Actual R'000	Original Budget R'000	
Total Operational Revenue	3 455	2 942	3 792	5 306	44.54	
Expenditure:						
Employees	4 980	5 305	5 846	6 016	11.83	
Repairs and Maintenance	230	225	200	184	(22.34)	
Other	1 392	881	1 758	2 705	67.41	
Total Operational Expenditure	6 601	6 410	7 804	8 905	28.01	
Net Operational (Service) Expenditure	(3 147)	(3 468)	(4 011)	(3 599)	3.63	
Variances are calc	ulated by dividing	the difference between th	e actual and original budge	t by the actual.		

Table 202.: Financial Performance: Traffic and Law Enforcement

# **5.2.10** Holiday Resorts and Campsites

	2013/14		2014/15			
Description	Actual R'000	Original Budget R'000	Adjustment Budget R'000	Actual R'000	Original Budget R'000	
Total Operational Revenue	4 193	4 164	4 164	4 993	16.60	
Expenditure:						
Employees	2 292	3 132	2 611	2 656	(17.93)	
Repairs and Maintenance	513	578	576	552	(4.81)	
Other	659	1 107	1 155	1 032	(7.28)	
Total Operational Expenditure	3 464	4 817	4 342	4 239	(13.63)	
Net Operational (Service) Expenditure	729	(653)	(178)	753	186.74	
Variances are calc	ulated by dividing	the difference between th	e actual and original budge	et by the actual.		

Table 203.: Financial Performance: Holiday Resorts and Campsites

# 5.2.11 Swimming Pools and Sport Grounds

	2013/14		2014/1	15	
Description	Actual R'000	Original Budget R'000	Adjustment Budget R'000	Actual R'000	Original Budget R'000
Total Operational Revenue	10	11	116	17	37.66
Expenditure:					
Employees	331	360	469	469	23.36
Repairs and Maintenance	48	52	62	60	13.19
Other	28	55	39	29	(86.61)
Total Operational Expenditure	408	467	570	559	16.47
Net Operational (Service) Expenditure	(397)	(456)	(454)	(542)	15.81
Variances are calc	ulated by dividing	the difference between th	e actual and original budge	et by the actual.	

Table 204.: Financial Performance: Swimming pools and sport grounds

# **5.2.12** Community Facilities and Thusong Centres

	2013/14		2014/15			
Description	Actual R'000	Original Budget R'000	Adjustment Budget R'000	Actual R'000	Original Budget R'000	
Total Operational Revenue	51	449	449	443	(1.42)	
Expenditure:						
Employees	2 282	2 187	2 171	2 432	10.09	
Repairs and Maintenance	284	318	333	308	(3.38)	
Other	541	1 267	1 210	632	(100.42)	
Total Operational Expenditure	3 107	3 772	3 714	3 372	(11.86)	
Net Operational (Service) Expenditure	(3 056)	(3 323)	(3 265)	(2 929)	(13.43)	
Variances are calc	ulated by dividing	the difference between th	e actual and original budge	et by the actual.		

Table 205.: Financial Performance: Community Facilities and Thusong Centres

# 5.2.13 Office of the Municipal Manager

	2013/14		2014/15			
Description	Actual R'000	Original Budget R'000	Adjustment Budget R'000	Actual R'000	Original Budget R'000	
Total Operational Revenue	56	788	795	764	(3.17)	
Expenditure:						
Employees	3 063	3 430	3 430	3 428	(0.05)	
Repairs and Maintenance	8	15	10	0	0	
Other	3 755	3 391	4 432	3 994	15.11	
Total Operational Expenditure	6 826	6 835	7 871	7 422	7.90	
Net Operational (Service) Expenditure	(6 826)	(6 047)	(7 076)	(6 658)	9.18	
Variances are calc	ulated by dividing	the difference between th	e actual and original budge	et by the actual.		

Table 206.: Financial Performance: Office of the Municipal Manager

# 5.2.14 Administration

	2013/14	2014/15					
Description	Actual R'000	Original Budget R'000	Adjustment Budget R'000	Actual R'000	Original Budget R'000		
Total Operational Revenue	79	84	6	31	(169.70)		
Expenditure:							
Employees	7 581	8 427	6 668	7 291	(15.58)		
Repairs and Maintenance	6	75	43	27	(181.57)		
Other	4 152	3 311	3 529	3 863	14.29		
Total Operational Expenditure	11 739	11 813	10 239	11 181	(5.65)		
Net Operational (Service) Expenditure	(11 660)	(11 729)	(10 234)	(11 150)	(5.19)		
Variances are calculated by dividing the difference between the actual and original budget by the actual.							

Table 207.: Financial Performance: Administration

# 5.2.15 Human Resources

	2013/14		2014/15				
Description	Actual R'000	Original Budget R'000	Adjustment Budget R'000	Actual R'000	Original Budget R'000		
Total Operational Revenue	539	0	2 985	1 956	100.00		
Expenditure:							
Employees	2 216	2 564	2 564	2 610	1.74		
Repairs and Maintenance	0	2	2	0	(633.09)		
Other	3 239	2 472	5 253	3 742	33.95		
Total Operational Expenditure	5 456	5 038	7 819	6 352	20.69		
Net Operational (Service) Expenditure	(4 917)	(5 038)	(4 834)	(4 397)	(14.59)		
Variances are calculated by dividing the difference between the actual and original budget by the actual.							

Table 208.: Financial Performance: Human Resources

# 5.2.16 Financial Services

	2013/14	2014/15					
Description	Actual R'000	Original Budget R'000	Adjustment Budget R'000	Actual R'000	Original Budget R'000		
Total Operational Revenue	42 714	46 874	47 505	48 012	2.37		
Expenditure:							
Employees	11 063	15 824	12 943	14 041	(12.70)		
Repairs and Maintenance	96	88	562	559	84.35		
Other	16 355	10 635	17 620	16 734	36.45		
Total Operational Expenditure	27 513	26 547	31 125	31 334	15.28		
Net Operational (Service) Expenditure	15 201	20 327	16 380	16 678	(21.88)		
Variances are calculated by dividing the difference between the actual and original budget by the actual.							

Table 209.: Financial Performance: Financial Services

# 5.3 GRANTS

# **5.3.1** Grant Performance

The Municipality had a total amount of **R50 234** milion for infrastructure and other projects available that was received in the form of grants from the National and Provincial Governments during the 2014/15 financial year.

	Grant Per	formance					
R' 000							
	2013/14		2014/15		2014/1	15 Variance	
Description	Actual	Budget	Adjustments Budget	Actual	Original Budget (%)	Adjustments Budget (%)	
	Operating Trans	sfers and Grant	t <u>s</u>				
National Government:	35 838	35 422	37 104	36 043	1.72	(2.94)	
Equitable Share (15%)	18 057	19 386	19 386	19 386	0.00	0.00	
Financial Management Grant	1 300	1 450	1 450	1 450	0.00	0.00	
Municipal Systems Improvement Grant	890	934	934	934	0.00	0.00	
Municipal Infrastructure Grant	10 209	10 532	10 532	10 532	0.00	0.00	
Expanded Public Works Program	1 000	1 120	1 120	1 120	0.00	0.00	
Integrated National Electricity program	2 959	2 000	2 000	2 000	0.00	0.00	
Seta claims (training)	774	0	1 682	621	100.00	(170.63)	
Access to basic services	649	0	0	0	0.00	0.00	
Provincial Government:	27 836	23 158	31 583	32 041	27.72	1.43	
Thusong Centre	839	221	221	222	0.45	0.45	
Housing	16 083	18 590	23 889	24 451	23.97	2.30	
Subsidy PAWK	4 770	4 217	5 154	5 094	17.22	(1.18)	
CDW Grant	74	70	140	123	42.95	(14.29)	
FMGSG Provincial	200	0	810	810	100.00	0.00	
Other Provincial Grants	22	0	809	717	100.00	(12.84)	
Prov Grant: Organogram	0	0	500	500	100.00	0.00	
Housing (Gap and transfers)	1 822	0	0	0	0.00	0.00	
RBIG	1 926	0	0	0	0.00	0.00	
Prov Contribution - acceleration of housing	1 941	0	0	0	0.00	0.00	
RDP Housing - Electricity	0	0	0	68	100.00	100.00	
Proclaimed Roads	159	60	60	57	0.00	0.00	
Other grant providers:	3 202	0	0	5	100.00	100.00	
Abalone Farm	2 928	0	0	0	0.00	0.00	
Masibambane III Program	68	0	0	0	0.00	0.00	
Mandela Grants	206	0	0	5	100.00	100.00	

Grant Performance							
R' 000							
Description	2013/14	2014/15			2014/15 Variance		
	Actual	Budget	Adjustments Budget	Actual	Original Budget (%)	Adjustments Budget (%)	
Total Operating Transfers and Grants	66 876	58 580	68 687	68 090	13.97	(0.88)	
Variances are calculated by dividing the difference between actual and original/adjustments budget by the actual.							

Table 210.: Grant Performance for 2014/15

# 5.3.2 Conditional Grants: Excluding MIG

The performance in the spending of conditional grants is summarised as follows:

	2013/14		2014/15		2014/15 Variance		
	Actual		A dissature a man		Var	ance	
Details	(Audited Outcome)	Budget	Adjustments budget	Actual	Budget	Adjustments budget	
		R'0	00		!	%	
Equitable Share	18 057	19 386	19 386	19 386	0.00	0.00	
Financial Management Grant	1 300	1 450	1 450	1 450	0.00	0.00	
Municipal Systems Improvement Grant	890	934	934	934	0.00	0.00	
Expanded Public Works Program	1 000	1 120	1 120	1 120	0.00	0.00	
Integrated National Electricity program	2 959	2 000	2 000	2 000	0.00	0.00	
Seta Claims (Training)	774	0	1 682	621	100.00	(170.63)	
Access to Basic Services	649	0	0	0	0.00	0.00	
Thusong Centre	839	221	221	222	0.45	0.45	
Housing	16 083	18 590	23 889	24 451	23.97	2.30	
Subsidy PAWK	4 770	4 217	5 154	5 094	17.22	(1.19)	
CDW Grant	74	70	140	123	42.95	(14.29)	
FMG Provincial	200	0	810	810	100.00	0.00	
Other Provincial Grants	22	0	809	717	100.00	(12.84)	
Prov Grant: Organogram	0	0	500	500	100.00	0.00	
Housing (Gap and Transfers)	1 822	0	0	0	0.00	0.00	
RBIG	1 926	0	0	0	0.00	0.00	
Prov Contribution - acceleration of housing	1 941	0	0	0	0.00	0.00	
RDP Housing - Electricity	0	0	0	68	100.00	100.00	
Proclaimed Roads	159	60	60	57	0.00	0.00	
Abalone Farm	2 928	0	0	0	0.00	0.00	
Masibambane III Program	68	0	0	0	0.00	0.00	

	2013/14	2014/15			<b>2014/15 Variance</b>		
	Actual	Budget	Adjustments budget	Actual	Variance		
Details	(Audited Outcome)				Budget	Adjustments budget	
	R'000			9	6		
Mandela Day	206	0	0	5	100.00	100.00	
Total	56 667	48 048	58 155	57 558	16.52	-1.04	

<sup>\*</sup> This includes Neighborhood Development Partnership Grant, Public Transport Infrastructure and Systems Grant and any other grant excluding Municipal Infrastructure Grant (MIG) which is dealt with in the main report.

Variances are calculated by dividing the difference between actual and original/adjustments budget by the actual.

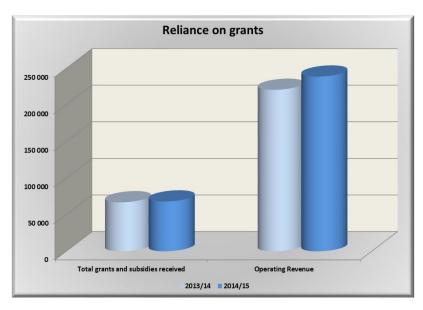
Table 211.: Conditional grant (excl. MIG)

# 5.3.3 Level of Reliance on Grants & Subsidies

Financial year	Total grants and subsidies received	Total Operating Revenue	Percentage	
	R'000	R'000	%	
2013/14	66 986	220 661	30.36	
2014/15	68 090	238 760	28.52	

Table 212.: Reliance on grants

The following graph indicates the Municipality's grants and subsidies received compared to operating revenue for the last two financial years



Graph 12.: Grants and subsidies received compared to the total operating revenue

# 5.4 REPAIRS AND MAINTENANCE

	2013/14	2014/15			
Description	Actual (Audited	Original Budget	Adjustment Budget	Actual	Budget variance
	Outcome)		R'000		%
Repairs and Maintenance Expenditure	9 921	12 135	10 720	11 242	4.87

Table 213.: Repairs and Maintenance Expenditure

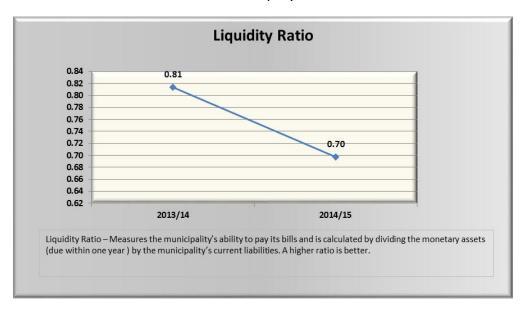
Repair and maintenance expenditure is used for the repair and maintenance of the Municipality's infrastructure, buildings and vehicles.

# 5.5 FINANCIAL RATIOS BASED ON KEY PERFORMANCE INDICATORS

# 5.5.1 Liquidity Ratio

		2013/15	2014/15
Description	Basis of calculation	Audited outcome	Pre-audit outcome
Current Ratio	Current assets/current liabilities	1.531	1.526
Current Ratio adjusted for aged debtors	Current assets less debtors > 90 days/current liabilities	1.154	1.211
Liquidity Ratio	Monetary Assets/Current Liabilities	0.814	0.697

Table 214.: Liquidity Financial Ratio

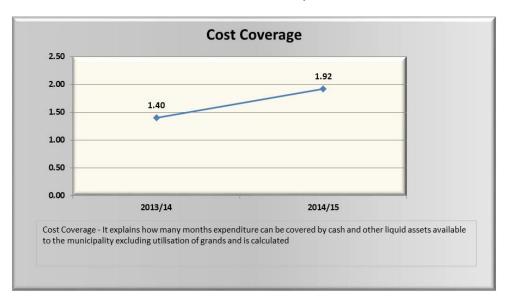


Graph 13.: Liquidity Ratio

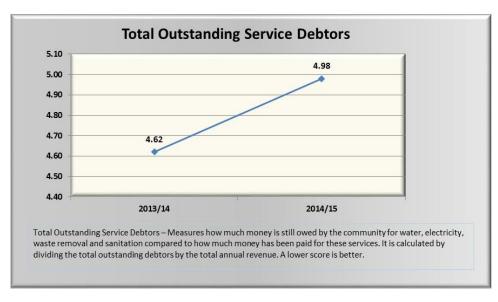
# 5.5.2 IDP Regulation Financial Viability Indicators

Description	Basis of calculation	2013/14	2014/15
Description	Dasis of Calculation	Audited outcome	Pre-audit outcome
Cost Coverage	(Available cash + Investments)/monthly fixed operational expenditure	1.40	1.92
Total Outstanding Service Debtors to Revenue	Total outstanding service debtors/annual revenue received for services	1 : 4.62	1 : 4.98
Debt coverage	(Total Operating Revenue - Operating Grants)/Debt service payments due within financial year)	505.87	487.64

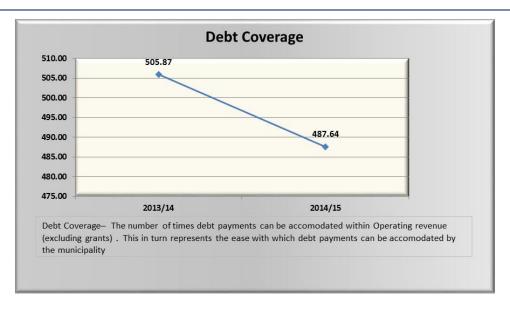
Table 215.: Financial Viability National KPAs



Graph 14.: Cost coverage



Graph 15.: Outstanding service debtors

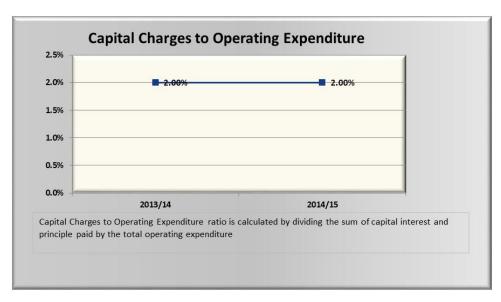


Graph 16.: Debt coverage

### 5.5.3 Borrowing Management

		2013/14	2014/15
Description	Basis of calculation	Audited outcome	Pre-audit outcome
Capital Charges to Operating Expenditure	Interest & Principal Paid/ Operating Expenditure	2%	2%

Table 216.: Borrowing Management

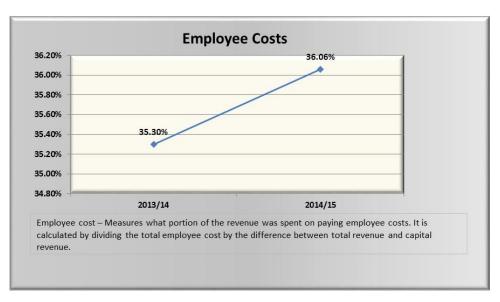


Graph 17.: Borrowing management

### 5.5.4 Employee costs

		2013/14	2014/15	
Description	Basis of calculation	Audited outcome	Pre-audit outcome	
Employee costs	Employee costs/(Total Revenue capital revenue)	35.30%	36.06%	

Table 217.: Employee Costs



Graph 18.: Employee costs

# COMPONENT B: SPENDING AGAINST CAPITAL BUDGET

### 5.6 CAPITAL EXPENDITURE BY NEW ASSET PROGRAM

	2013/14	2014/15		Planned Capital Expenditure		diture	
Description	Actual	Original Budget	Adjust- ment Budget	Actual Expendi- ture	2015/16	2016/17	2017/18
			R'000				
		Capital expend	diture by Asset	: Class			
Infrastructure - Total	28 078	9 078	50 616	17 293	17 293	11 471	21 325
Infrastructure: Road transport - Total	11 923	7 408	9 846	12 534	12 534	4 721	12 995
Roads, Pavements & Bridges	11 923	5 543	6 508	12 534	12 534	4 111	12 565
Stormwater	0	1 866	3 338	0	0	610	430
Infrastructure: Electricity - Total	4 208	800	2 840	2 710	2 710	3 310	3 180
Transmission & Reticulation	4 208	600	2 840	2 710	2 710	3 180	3 050
Street Lighting	0	200	0	0	0	130	130
Infrastructure: Water - Total	3 296	850	750	1 311	1 311	240	3 950

	2013/14		2014/15		Planne	d Capital Expen	diture
Description	Actual	Original Budget	Adjust- ment Budget	Actual Expendi- ture	2015/16	2016/17	2017/18
			R'000				
Dams & Reservoirs	3 296	0	0	1 311	1 311	0	1 000
Water purification	0	500	400	0	0	140	1 000
Reticulation	0	350	350	0	0	100	1 950
Infrastructure: Sanitation - Total	8 606	0	709	737	737	3 000	0
Reticulation	0	0	709	737	737	0	0
Sewerage purification	8 606	0	0	0	0	3 000	0
Infrastructure: Other - Total	46	20	36 471	36 471	0	200	1 200
Waste Management	46	20	20	0	0	200	1 200
Other	0	0	36 451	36 451	0	0	0
Community - Total	4 666	3 175	1 905	2 670	2 670	6 091	2 163
Parks & gardens	0	55	55	34	34	0	0
Sports fields& stadia	0	1 699	1 730	1 744	1 744	1 522	0
Community halls	4 124	1 321	20	7	7	3 312	500
Libraries	493	0	0	885	885	0	0
Recreational facilities	0	100	100	0	0	1 248	1 370
Cemeteries	48	0	0	0	0	10	293
Capital expenditure by Asset Class	2 588	2 447	4 446	3 342	2 623	3 329	6 736
Other assets	2 588	1 924	3 586	2 623	2 623	3 329	6 536
General vehicles	0	160	310	289	289	330	760
Plant & equipment	476	430	391	364	364	1 033	3 005
Computers - hardware/equipment	250	739	562	494	494	972	833
Furniture and other office equipment	677	235	1 401	1 403	1 403	269	486
Civic Land and Buildings	1 107	0	0	0	0	0	0
Other Buildings	0	330	901	74	74	725	1 453
Other	78	30	21	0	0	0	0
<u>Intangibles</u>	0	523	860	0	0	0	200
Computers - software & programming	0	523	860	0	0	0	200
Total Capital Expenditure on new assets	35 331	14 701	56 967	59 755	22 586	20 891	30 224
Specialised vehicles	0	0	0	0	0	800	800
Refuse	0	0	0	0	0	800	800

Table 218.:

Capital Expenditure by New Asset Program

### 5.7 SOURCES OF FINANCE

The table below indicates the capital expenditure by funding source for the 2014/15 financial year:

Capital Expenditure - Funding Sources 2013/14 to 2014/15						
R'000						
	2013/14			2014/15		
Details	Actual	Original Budget (OB)	Adjustment Budget	Actual	Adjustment to OB Variance (%)	Actual to OB Variance (%)
		Sc	ource of finance			
External loans	0	0	879	880	0.00	0.00
Public contributions and donations	0	0	0	0	0.00	0.00
Grants and subsidies	0	11 071	14 352	17 856	29.64	31.65
Other	0	3 631	41 736	41 020	1 049.59	(19.72)
Total	0	14 701	56 967	59 755	287.50	18.97
		Perc	entage of finance			
External loans	0	0	2	1	0.00	0.00
Public contributions and donations	0	0	0	0	0.00	0.00
Grants and subsidies	0	75	25	30	(66.55)	6.23
Other	0	25	73	69	196.67	(18.70)
		Сар	oital expenditure			
Water and Sanitation	11 902	850	1 459	2 048	71.65	69.32
Electricity	4 208	800	2 840	2 710	255.00	(16.22)
Housing	0	0	0	0	0.00	0.00
Roads and Stormwater	11 923	7 508	9 846	12 534	31.14	35.80
Other	7 300	5 543	42 822	42 463	672.54	(6.48)
Total	35 332	14 701	56 967	59 755	287.50	18.97
Percentage of expenditure						
Water and sanitation	34	6	3	3	(55.70)	14.99
Electricity	12	5	5	5	(8.39)	(8.27)
Housing	0	0	0	0	0.00	0.00
Roads and Stormwater	34	51	17	21	(66.16)	7.23
Other	21	38	75	71	99.36	(10.90)

Table 219.: Capital Expenditure by funding source

### 5.8 TREATMENT OF THE THREE LARGEST ASSETS

	Asset 1				
Name	Roads and	Stormwater			
Description	Stormwater - A network of sups, stormwater pipes, stormwater channels, drains, traps, dams and weirs.  Roads - A system of interconnecting points that force the basis of traveling infrastructure				
Asset Type	Infrastructure				
Key Staff Involved	Manager: John Daniels				
Staff Responsibilities	Building and maintenance of roads and stormwater network				
Accet Value on at 30 lune 2015	2013/14 R million	2014/15 R million			
Asset Value as at 30 June 2015	72 311	84 615			
Capital Implications	n/a				
Future Purpose of Asset	Service delivery to the public				
Describe Key Issues	n/a				
Policies in Place to Manage Asset	Asset Manag	gement Policy			

Table 220.: Asset 1 -Roads and Stormwater

Asset 2				
Name	Sewerage N	Network		
Description	Sewerage system consisting of a network of pipes, pumps and force mains for the collections of wastewater or sewage from a community			
Asset Type	Infrastructure			
Key Staff Involved	Manager: Deon Wasserman			
Staff Responsibilities	Building and maintenance of sewerage network			
Asset Value as at 30 June 2015	2013/14 R million	2014/15 R million		
Asset Value as at 30 Julie 2013	50 986	51 773		
Capital Implications	n/a			
Future Purpose of Asset	Service delivery to the public			
Describe Key Issues	n/a			
Policies in Place to Manage Asset	Asset Manage	ment Policy		

Table 221.: Asset 2 - Sewerage Network

Asset 3			
Name	Electricity Network		
Description	Electricity System - network of cables, electricity stations and sub-stations to deliver electricity from the supplier to the consumer		
Asset Type	Infrastructure		
Key Staff Involved	Manager: Steve Cooper		
Staff Responsibilities	Building and Maintenance of Electricity Network		

Asset Value as at 30 June 2015	2013/14 R million	2014/15 R million		
Asset value as at 50 Julie 2015	48 153	50 814		
Capital Implications	n/a			
Future Purpose of Asset	Service delivery to the public			
Describe Key Issues	n/a			
Policies in Place to Manage Asset	Asset Management Policy			

Table 222.: Asset 3 - Electricity Network

### 5.9 CAPITAL SPENDING ON THE LARGEST PROJECTS

	2014/15						
Name of Project	Original Budget	Adjustment Budget	Actual Expenditure	Original Variance	Adjustment variance		
		R'000			%		
New sports field for soccer - Napier	702	800	800	(14.0)	0		
Upgrading of sport field -Zwelitsha	1 225	710	782	36.2	(10.2)		
Tar Nuwerus street - Napier	4 843	5 708	5 783	(19.4)	(1.3)		
Struisbaai-North Stormwater	2 788	2 788	3 008	(7.9)	(7.9)		

Table 223.: Capital Spending on the Largest Projects

Name of Project - A	New sports field for soccer - Napier
Objective of Project	Road Transport
Delays	Addressed as per SDBIP projections
Future Challenges	Addressed as per SDBIP
Anticipated citizen benefits	Improved service delivery for community

Table 224.: New sports field for soccer – Napier

Name of Project - B	Upgrading of sport field -Zwelitsha
Objective of Project	Sport and Recreation
Delays	Addressed as per SDBIP projections
Future Challenges	Addressed as per SDBIP
Anticipated citizen benefits	Improved service delivery for community

Table 225.: Upgrading of sport field -Zwelitsha

Name of Project - C	Tar Nuwerus street Napier
Objective of Project	Road Transport
Delays	Addressed as per SDBIP projections
Future Challenges	Addressed as per SDBIP
Anticipated citizen benefits	Improved service delivery for community

Table 226.: Tar Nuwerus street Napier

Name of Project - D	Struisbaai-North Stormwater		
Objective of Project	Road Transport		
Delays	Addressed as per SDBIP projections		
Future Challenges	Addressed as per SDBIP		
Anticipated citizen benefits	Improved service delivery for community		

Table 227.: Stru

Struisbaai-North Stormwater

### 5.10 BASIC SERVICE AND INFRASTRUCTURE BACKLOGS - OVERVIEW

Although there are currently no serious backlogs in the municipal area, the continuous influx of people in our area to the informal settlements are putting a burden on the service delivery of the Municipality which might be regarded as a risk due a possible increase in future backlogs.

### 5.10.1 Municipal Infrastructure Grant (MIG)

Municipal Infrastructure Grant (MIG)* Expenditure 2014/15 on Service backlogs					
		Adjustments		Variance	
Details	Budget	Budget	Actual	Budget	Adjustments Budget
		R'000		%	%
Infrastructure – Roads and Stormwater	7 630	8 495	8 495	(11.33)	0.00
Infrastructure - Electricity	200	0	0	0.00	0.00
Other Specify: Recreational Facilities (Napier and Zwelitsha)	2 025	1 510	1 510	25.43	0.00
Total	9 855	10 005	10 005	(1.52)	0.00

<sup>\*</sup> MIG is a government grant program designed to fund a reduction in service backlogs, mainly: Water; Sanitation; Roads; Electricity. Expenditure on new, upgraded and renewed infrastructure. Variances are calculated by dividing the difference between actual and original/adjustments budget by the actual.

Table 228.:

Municipal Infrastructure Grant (MIG)

# **COMPONENT C: CASH FLOW MANAGEMENT AND INVESTMENTS**

### 5.11 CASH FLOW

R'000				
	2013/14	2014/15		
Description	Audited Outcome	Original Budget	Adjusted Budget	Actual
Cash flow from operating activities				
Receipts				
Ratepayers and other	144 904	162 968	167 608	160 148
Government -operating	70 562	47 665	48 648	62 733
Government - capital	0	11 071	12 921	0

R'000					
	2013/14		2014/15		
Description	Audited Outcome	Original Budget	Adjusted Budget	Actual	
Interest	2 660	2 390	2 541	2 845	
Dividends	0	0	0	0	
	Payments				
Suppliers and employees	(185 626)	(212 682)	(225 601)	(205 693)	
Finance charges	(127)	(1 242)	(114)	(99)	
Transfers and Grants	0	0	0	0	
Net cash from/(used) operating activities	32 373	10 170	6 004	19 933	
Cash	flows from investing	activities			
	Receipts				
Proceeds on disposal of PPE	0	0	0	0	
Decrease (Increase) in non-current debtors	33	0	0	41	
Decrease (increase) other non-current receivables	0	6	7	0	
Decrease (increase) in non-current investments	(21)	0	0	0	
	Payments				
Capital assets	(35 330)	(14 701)	(19 636)	(22 425)	
Net cash from/(used) investing activities	(35 319)	(14 695)	(19 630)	(22 383)	
Cash	flows from financing	activities			
	Receipts				
Short term loans	0	0	0	0	
Borrowing long term/refinancing	0	0	0	0	
	Payments				
Repayment of borrowing	(440)	(311)	(325)	(325)	
Increase in Consumer Deposits	0	0	0	202	
Net cash from/(used) financing activities	(440)	(311)	(325)	(123)	
Net increase/ (decrease) in cash held	(3 386)	(4 836)	(13 951)	(2 573)	
Cash/cash equivalents at the year begin:	24 562	0	0	21 407	
Cash/cash equivalents at the year-end:	21 176	(4 836)	(13 951)	18 834	

Table 229.:

Cash flow

### **5.12** GROSS OUTSTANDING DEBTORS PER SERVICE

		Trading services	Economic services			
Financial year	Rates	(Electricity and Water)	(Sanitation and Refuse)	Housing rentals	Other	Total
	R'000	R'000	R'000	R'000	R'000	R'000
2013/14	5 020	13 793	2 855	0	4 746	26 413
2014/15	4 970	14 807	2 980	0	4 333	27 090
Difference	(50)	1 014	125	0	(413)	676
% growth year on year	(1)	7	4	0	(9)	0

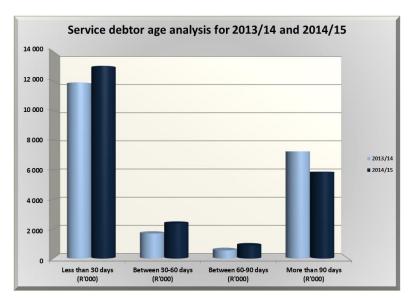
Table 230.:

Gross outstanding debtors per service

### **5.13** TOTAL DEBTORS AGE ANALYSIS

Less than 30 days		Between 30-60 days	Between 60-90 days	More than 90 days	Total
Financial year			R'000		
2013/14	11 897	1 697	557	7 241	21 394
2014/15	13 018	2 380	881	5 841	22 120
Difference	1 121	683	324	(1 400)	726
% growth year on year	9	40	58	(19)	3

Table 231.: Service debtor age analysis



Graph 19.: Service debtors age analysis for the 2013/14 and 2014/15 financial years

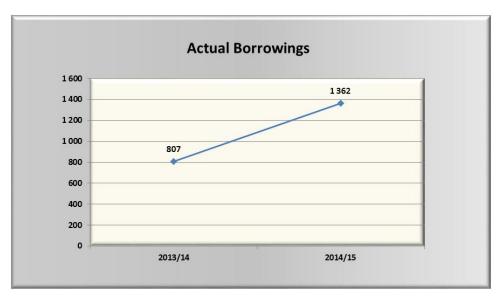
### **5.14** BORROWING AND INVESTMENTS

Infrastructure needs to be replaced and therefore borrowings for periods of 15 years are taken up to lessen the impact on consumers.

### 5.14.1 Actual Borrowings

Actual Borrowings			
R'000			
Instrument 2013/14 2014/15			
Long-Term Loans (annuity/reducing balance)	807	1 362	
Total	807	1 362	

Table 232.: Actual Borrowings

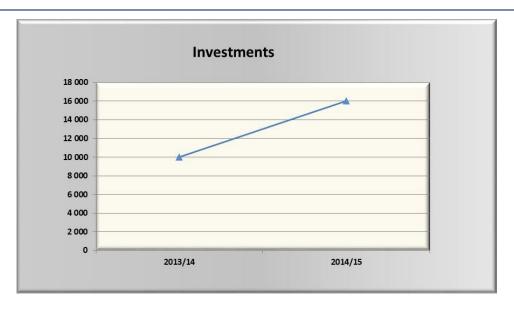


Graph 20.: Actual borrowings

### 5.14.2 Investments

Investments			
R'000			
Investment 2013/14 2014/15			
Deposits - Bank 10 000 16 000			
Total 10 000 16 000			

Table 233.: Investments



Graph 21.: Investments

### **COMPONENT D: OTHER FINANCIAL MATTERS**

### 5.15 SUPPLY CHAIN MANAGEMENT

The Supply Chain Management Policy was revised and adopted by Council in June 2014 to fully comply with the SCM Regulations. The SCM Policy has been reviewed by incorporating the legislative amendments and recommendations by the Auditor-General and Provincial Treasury to give effect to the compliance aspect. Standard operating procedures for SCM were developed during the 2014/15 financial year.

This will enable the Supply Chain Management Unit (SCMU) to further streamline procedures and processes to promote more efficient and effective service delivery to all internal and external stakeholders. Monitoring of internal processes is an ongoing process.

No Councillors are members of any committee handling the supply chain processes.

The supply chain officials received ongoing training and have completed the prescribed MFMA Competency Regulations. Provincial Treasury quarterly working forum meetings are attended regularly in order to promote the professional development of SCM practitioners within the municipalities in the Western Cape and create a culture of cohesion between municipalities and the Directorate: Local Government Supply Chain Management.

There are six officials in the supply chain section of which two are store officials. The organogram will be amended as the need arises and provision will be made to strengthen the capacity within the unit.

### 5.16 GRAP COMPLIANCE

GRAP is the acronym for Generally Recognized Accounting Practice and it provides the rules by which municipalities are required to maintain their financial accounts. Successful GRAP compliance ensures that municipal accounts are comparable and more informative for the municipality. It also ensure that the municipality is more accountable to its citizens and other stakeholders

GRAP was fully implemented in the Municipality in the 2010/11 financial year and the financial statements of 2014/15 are fully GRAP compliant.

### 5.17 SOUTHERNMOST DEVELOPMENT AGENCY (PTY) LTD

It must be noted that, during 2012, the Council took a decision to establish a Local Development Agency (Southernmost Development Agency (Pty) Ltd) to assist the Municipality in the establishment and implementation of local economic development projects. This entity was duly established and the Board of Directors appointed from October 2012. However, during the process of establishment and the development phase, it was found that the establishment and running of the entity will create additional expenses for the Municipality which cannot be afforded due to its very strict budget. After various meetings with all role-players and considering all possible options, the Council resolved on 28 May 2013 to liquidate and disestablish the agency. We are in process of de-registering the agency.

# Chapter 6

# **CHAPTER 6: AUDITOR-GENERAL AUDIT FINDINGS**

# COMPONENT A: AUDITOR-GENERAL OPINION 2013/14

### 6.1 AUDITOR-GENERAL REPORT 2013/14

Auditor-General Report on Financial Performance 2013/14			
Status of audit report: Unqualified with no other matters			
Non-Compliance Issues	Remedial Action Taken		
No material findings	n/a		

Table 234.: AG Report on Financial Performance 2013/14

Auditor-General Report on Service Delivery Performance: 2013/14			
Status of audit report**: Unqualified with other matters			
Non-Compliance Issues	Remedial Action Taken		
No material findings	n/a		
Performance management issues	Remedial Action Taken		

Table 235.: AG Report on Service Delivery Performance 2013/14

# COMPONENT B: AUDITOR-GENERAL OPINION 2014/15

### 6.2 AUDITOR-GENERAL REPORT 2014/15

Auditor-General Report on Financial Performance 2014/15			
Audit Report Status:	Unqualified with no other matters		
Non-Compliance Issues	Remedial Action Taken		
There were some non-reportable items highlighted during the audit which required non-material changes to the annual financial statements	The issues were corrected during the audit and the necessary changes made and submitted to the auditors during the audit		

Table 236.: AG Report on Financial Performance 2014/15

Auditor-General Report on Service Delivery Performance: 2014/15	
Audit Report Status:	Unqualified with other matters
Non-Compliance Issues	Remedial Action Taken
There were a number of errors found during the audit which required changes to the performance report (which forms part of the Municipality's annual report) as well as issues raised by the auditors on the adequacy of supporting documentation	<ul> <li>The corrections were made during the audit and submitted to the auditors</li> <li>A workshop with all management will be arranged to review the audit findings and to develop adequate corrective actions to ensure correct performance reporting and adequate supporting documentation</li> </ul>

Table 237.: AG Report on Service Delivery Performance 2014/15

## **ABBREVIATIONS**

# LIST OF ABBREVIATIONS

AG Auditor-General

CAPEX Capital Expenditure

**CBP** Community Based Planning

**CFO** Chief Financial Officer

**DPLG** Department of Provincial and Local Government

**DWAF** Department of Water Affairs and Forestry

**EE** Employment Equity

**GAMAP** Generally Accepted Municipal Accounting Practice

**GRAP** Generally Recognised Accounting Practice

HR Human Resources

IDP Integrated Development Plan

IFRS International Financial Reporting Standards

IMFO Institute for Municipal Finance Officers

**KPA** Key Performance Area

**KPI** Key Performance Indicator

**LED** Local Economic Development

MAYCOM Executive Mayoral Committee

MFMA Municipal Finance Management Act (Act No. 56 of 2003)

MIG Municipal Infrastructure Grant

MM Municipal Manager

**MMC** Member of Mayoral Committee

MSA Municipal Systems Act No. 32 of 2000

MTECH Medium Term Expenditure Committee

NGO Non-governmental organisation

NT National Treasury

# **ABBREVIATIONS**

**OPEX** Operating expenditure

**PMS** Performance Management System

PT Provincial Treasury

SALGA South African Local Government Organisation

SAMDI South African Management Development Institute

**SCM** Supply Chain Management

**SDBIP** Service Delivery and Budget Implementation Plan

**SDF** Spatial Development Framework

# **ANNEXURE A: FINANCIAL STATEMENTS**

# ANNEXURE B: REPORT OF THE AUDITOR-GENERAL

# ANNEXURE C: REPORT OF THE AUDIT AND PERFORMANCE AUDIT COMMITTEE